# 2024 - 2025



# LOCAL DISASTER MANAGEMENT PLAN

Prepared under the provisions of the Disaster Management Act 203, ss.57 & 58

# Foreword

The Australian Constitution provides for the delineation of Commonwealth and State responsibilities. Section 118 of the Constitution Act allows for the recognition of the laws brought down by the States, and sections 51 and 119 allow for the Commonwealth to enact laws regarding national matters, including the protection of the country against invasion. Public safety, both from a law enforcement and disaster management perspective, falls within the ambit of the responsibilities of the States, and accordingly, each State has developed relevant legislation

This document, which has been developed by the Hope Vale Local Disaster Management Group, on behalf of the Hope Vale Aboriginal Shire Council, and originally approved by Council Resolution at its meeting on 10/07/2013 describes the arrangements required under the Disaster Management Act 2003, outlining the disaster management system and specifying agreed roles and responsibilities. It also describes how the disaster management system works during an event.

The focus of the document is on using an 'all-hazards' functional approach, minimising impacts on disasteraffected communities, by ensuring a coordinated effort by all levels of government and non-government entities with responsibilities or capabilities in comprehensive disaster management.

This is a dynamic, risk-based document that will be kept up to date to match changes in legislation, or in the region's risk profile, and to reflect learnings from disaster events here and elsewhere.

As a community we are unable to prevent a disaster from happening, however, we are able to minimise the adverse effects a disaster has on a community (both economically and socially) through comprehensive planning and preparation and managing effective response and recovery.

Mayor Hope Vale Aboriginal Shire Council Chairperson Hope Vale Local Disaster Management Group

Dated: 2 October 2024



Hope Vale Aboriginal Shire Council acknowledges the assistance of the Queensland and Australian Governments in the facilitation of this project through funding from the Community Development and Recovery Package, Natural Disaster Relief and Recovery Arrangements



# Endorsement

The preparation of this Local Disaster Management Plan has been undertaken in accordance with the *Disaster Management Act 2003 (the Act)*, to provide for effective disaster management in the local government area.

The plan is endorsed for distribution by the Hope Vale Aboriginal Shire Council.

Chief Executive Officer Hope Vale Aboriginal Shire Council

Dated: 2 October 2024

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# Administration and Governance

### Document Control

The Local Disaster Management Plan is a controlled document. The controller of the document is the Hope Vale Aboriginal Shire Council's Local Disaster Coordinator (LDC). Any proposed amendments to this plan should be forwarded in writing to:

#### **Chief Executive Officer**

#### Hope Vale Aboriginal Shire Council

#### 1 Muni Street

#### Hope Vale QLD 4885

The LDC may approve inconsequential amendments to this document. Any changes to the intent of the document must be endorsed by the Local Disaster Management Group and approved by Council.

A copy of each amendment is to be forwarded to those identified in the distribution list. On receipt, the amendment is to be inserted into the document and the Amendment Register updated and signed.

#### Amendment Register:

Amendment		Plan Updated		
No / Ref	Approval Date	Inserted by	Date	
First draft under the DM Act 2003	Oct-11	EMQ	Oct-11	
Changes made to reflect current practice as outlined in Local Disaster Management Guidelines	30/10/2012	EMQ	20/11/2012	
2013 Review	10/07/2013	RCM Disaster Management Services		
Changes made to reflect current practice	14/07/2016	QFES	14/07/2016	
Changes made to reflect endorsed guidelines	Jul-18	QFES	Jul-18	
Changes to reflect current practice	Aug-19	QFES	Aug-19	
Changes to reflect current practice	Feb-21	QFES	Feb-21	
2022 Review	Jul-22	QFES and LDMG		
2023 Review	Jun-23	QFES and LDMG		
2024 Review	July – 24	QPS EMC and LDMG		

Note: The latest version of this document will be available on Council's website <u>Homepage – Hope Vale Aboriginal Shire Council</u> and the Queensland Disaster Management web site <u>www.disaster.qld.gov.au</u>

# **Glossary of Terms**

A Disaster Management glossary of terms and acronyms list is published as part of the <u>PPRR Disaster Management</u> <u>Guideline.</u> A Full <u>Disaster Management Lexicon</u> is also provided by the Office of the Inspector General Emergency Management (IGEM). Please review the excepted Lexicon for clarification of terms.

# Authority to Plan

This Plan has been developed by the Hope Vale Local Disaster Management Group, appointed by and on behalf of the Hope Vale Aboriginal Shire Council.

The Hope Vale Aboriginal Shire Local Disaster Management Plan has been prepared by the Local Disaster Management Group in accordance with the <u>Disaster Management Act 2003</u> and the Disaster Management Regulation 2014. This LDMP is consistent with Queensland's Disaster Management Standard and PPRR Disaster Management Guideline.

The Hope Vale Aboriginal Shire Council has a legislative responsibility to develop a Disaster Management Plan in accordance with Section 57(1) Disaster Management Act 2003.



The authorising environment for disaster management documents is detailed in Figure 1.

Figure 1: Disaster Management Authorising Environment

# Aim and Objectives of the Plan

The purpose of the Hope Vale Local Disaster Management Plan is to:

- Ensure the safety and sustainability of the local community
- Reduce or eliminate risk to the community and community infrastructure
- Inform disaster management responses at the District and State levels
- Be consistent with best practice disaster management issues
- Promote effective liaison between the Council and other agencies involved in disaster management
- Ensure compliance with the Disaster Management Act 2003 and its regulations

# NB It is important that all agencies understand that there are major differences between 'Incident Management' and 'Disaster Management'.

*Incidents* can be managed via the emergency services or other agencies, employing resources normally available to them. This includes traffic accidents, missing persons, etc. Incidents do not usually cause major community disruption.

**Disasters** require a coordinated multi-agency, multi-jurisdictional response, and usually result in some sort of community dislocation or severe disruption.

This document does not address Incident Management.



# Objectives

The objective of the Local Disaster Management Plan is to facilitate the implementation of effective and efficient disaster management strategies and arrangements including:

- The development, review and assessment of effective disaster management for the local government area, including arrangements for mitigating, preventing, preparing for, responding to and recovering from a disaster
- Compliance with the State Disaster Management Group's (SDMG) Strategic Policy Framework; the State Disaster Management Plan; the Local Disaster Management Guidelines, and any other Guidelines relevant to local level disaster management and disaster operations;
- The development, implementation and monitoring of priorities for disaster management for the local government area.

# Structure of the Local Disaster Management Plan (LDMP)

### LDMP

The LDMP is an overarching document that details the structure, management arrangements and governance provisions that underpin the process of disaster management in the Hope Vale Aboriginal Shire area. It provides an overview of the arrangements for dealing with disasters and sets out the role of the LDMG and the community from the initial notification through the various stages of response and recovery to the disaster is finalised. The LDMP is designed to be flexible so it can be adapted to any disaster to ensure an integrated, coordinated and timely response.

### LDMP Review

S. 59 of the Act allows Council to review or renew the plan as appropriate, but requires that the Plan be assessed for effectiveness on an annual basis.

### Proposed Review Cycle

The Local Disaster Management Plan should be reviewed by a working group from the Local Disaster Management Group, for submission to the DDMG in October, as follows:

- 1. Working group reviews and amends (as required) the main plan;
- 2. Draft plan submitted to full Local Disaster Management Group for acceptance or amendment;
- 3. Reviewed plan submitted to Council for approval as required;
- 4. Update plan submitted (as required) to District Disaster Management Group for endorsement.

### LDMP Sub-Plans

The LDMP is complemented by a number of sub-plans that expand on information contained in the LDMP by providing information for the activation and operation of key capabilities. Sub-plans integrate seamlessly with the LDMP but can also be used on a stand-alone basis.

#### Sub Plans:

- Activation of the LDMG
- Community Support
- Disaster Coordination Centre
- Disaster Recovery
- Evacuation
- Evacuation Centre Management
- Financial Management

- Initial Impact & Needs Assessment
- Public Health
- Public Information & Warnings
- Public Works & Engineering
- Resupply Operations
- Transport & Logistics
- COVID 19 Pandemic Plan

# Review of Operational and Recovery Sub Plans

The Disaster Management Operational and Recovery Sub-Plans should be reviewed by LDMG working groups as follows:

- 1. Working groups review and amend (as required) the supporting plans
- 2. Draft amended plans submitted to full Local Disaster Management Group in October for acceptance or further amendment
- **N.B.** If at any time during the year, it becomes apparent that an urgent amendment to or review of the planning documentation is required for operational effectiveness, then such review or amendment must be implemented expeditiously.

The Plan should also be reviewed as a result of any changes in legislation, guidelines or policy, and as a result of any changes recommended subsequent to the annual District Assessment.

The master contact list for all organisations/persons involved in the Council's disaster management arrangements should be updated at each LDMG meeting and will be held by the Local Disaster Coordinator.

# Queensland Disaster Management Arrangements

Queensland's whole-of-government disaster management arrangements are based upon partnerships between government, government owned corporations, non-government organisations, commerce and industry sectors, and the local community. These arrangements recognise each level of the QDMA must work collaboratively to ensure the effective coordination of planning, services, information and resources necessary for comprehensive disaster management. The QDMA is based on a four-tiered system, incorporating the three levels of government (Australian, State and Local), with an additional State government tier known as disaster districts.

Local government underpins the QDMA as the frontline of disaster management and has primary responsibility for managing events in their local government area. The Hope Vale Aboriginal Shire is ideally suited to manage disaster events at the community level, based on its understanding of local, social, environmental, and economic issues, and knowledge of the region's infrastructure.



The principal structures comprising the Queensland Disaster Management Arrangements are:

- Local, District and State disaster management groups, responsible for the planning, organisation, coordination and implementation of all measures to mitigate, prevent, prepare for, respond to and recover from disasters.
- Local, district and State coordination centres to support disaster management groups in coordinating information, resources and services necessary for disaster operations.
- State government functional lead agencies through which the disaster management functions and responsibilities of the State are managed and coordinated.
- State government hazard-specific primary agencies responsible for the preparation of plans for, and management of, specific hazards.

# Disaster Management Strategic Policy Framework

Disaster management and disaster operations in Hope Vale are consistent with the Disaster Management Strategic Policy Framework. This is achieved by:

- Ensuring a comprehensive, all hazards, all agencies approach by achieving the right balance of prevention, preparedness, response and recovery
- Supporting the mainstreaming of disaster preparedness and mitigation into relevant areas of activity of government, non-government, small business and corporations
- Aligning disaster risk reduction, disaster mitigation, disaster resilience and climate change adaptation policy and actions with international and national reforms

- Promoting a transparent, systematic and consistent approach to disaster risk assessment and management, based on the Australian/New Zealand Standard AS/NZS ISO 31000:2009 Risk management – Principles and guidelines
- Recognising the commitment of stakeholders and the need for collaboration across all levels of government, community, industry, commerce, government owned corporations, private and volunteer organisations, and local communities in all aspects of disaster management
- Emphasising building and maintaining sincere relationships, trust, teamwork, consultative decision-making and shared responsibilities among stakeholders promoting community resilience and economic sustainability through disaster risk reduction.

# Disaster Management Guiding Principle

In accordance with section 4A(b) of the Act, all events, whether natural or caused by human activity, should be managed in accordance with the Strategic Policy Statement, the State Disaster Management Plan (SDMP) and relevant disaster management guidelines. The Act identifies four key principles that guide disaster management in Queensland:

# Comprehensive Approach

The comprehensive approach to disaster management comprises the four PPRR phases. This approach ensures a balance between the reduction of risk and the enhancement of community resilience, while ensuring effective response and recovery capabilities.

The four phases of PPRR are not linear nor independent — they overlap and support each other. For example, recovery activities are likely to begin during the response phase and mitigation strategies may be considered during the recovery phase.

### All Hazard Approach

The all-hazards approach assumes the functions and activities used to manage one event are likely to be applicable to a range of events, whether natural or caused by human activity.

### Local Disaster Management Capability

Local level capability is recognised as the frontline for disaster management, primarily due to the benefits of localised knowledge and networks.

### Support by District & State Groups

The Act establishes a District Disaster Management Group (DDMG) for each of the 23 districts in Queensland, to provide support when required or requested by an LDMG. The Hope Vale LDMG is included in the Cairns Disaster District. See the District Disaster Management Plan.

The Queensland Disaster Management Committee (QDMC) provides additional support and assistance when required or requested by a DDMG. The State Disaster Management Plan (SDMP) provides a framework for response and recovery operations.

# IGEM Emergency Management Assurance Framework

Part 1A of the Act establishes the IGEM and Office of the IGEM. The priority for the Office of the IGEM is to facilitate improvements to Queensland's disaster management arrangements to enable confidence in the system and enhance public safety. The functions of the Office of the IGEM are detailed in section 16C of the Act.

The Emergency Management Assurance Framework (EMAF), developed by the Office of the IGEM in partnership with disaster management practitioners, provides the foundation for guiding and supporting the continuous improvement of entities' programs across all phases of disaster management. The EMAF outlines the structure and mechanism for reviewing and assessing the effectiveness of disaster management arrangements. The EMAF is comprised of Principles, the Standard for Disaster Management in Queensland ('Standard') and Assurance Activities.

# Integration with Council's Corporate, Strategic and Operational Planning Process

Disaster management priorities for the Hope Vale Aboriginal Shire Council will ensure compliance with the disaster management legislation and will provide a sound legal grounding for disaster management in Hope Vale:

The Hope Vale Aboriginal Shire Council Corporate Plan addresses disaster management in the following terms:

### **CORPORATE OBJECTIVE 5 - INFRASTRUCTURE SERVICES**

Council is committed to ensuring effective risk management and initiating and co-ordinating appropriate disaster management processes. Council will continue to play a lead role in coordination of services at the time.

**Strategy:** Ensure a preparedness to respond to natural disasters and other emergencies and engage in planning activities aimed at minimising the impact of such disasters on the community.

# CORPORATE OBJECTIVE 6 - ORGANISATIONAL EXCELLENCE AND GOVERNANCE

**Strategy:** Develop and implement proactive risk management strategies to reduce risk to the council and the community.

The Hope Vale Council Community Safety Plan identifies a number of issues which are addressed as a part of the hazard and risk assessment process undertaken in concert with the development and maintenance of this Local Disaster Management Plan. The Plan aims to build community resilience and capacity to respond positively to disasters and adapt to pressures which builds a more confident, safe and strong township.

# Local Disaster Management Group

### Establishment

The Hope Vale Local Disaster Management Group (the LDMG) is established in accordance with s. 29 of the Act.

### Roles and Responsibilities of Local Government

The Act details a range of functions and responsibilities for local government to ensure it meets its statutory obligations. Section 80 of the Act requires local government to undertake the following functions:

a) To ensure it has a disaster response capability.

b) To approve its LDMP.

c) To ensure information about an event or a disaster in its area is promptly given to the DDC for the district in which its area is situated.

d) To perform other functions given to the local government under the Act.

In accordance with section 80 of the Act, a disaster response capability for local government means the ability to provide equipment and a suitable number of people to effectively manage or help another entity to manage an emergency or disaster in the local government area. To ensure this can be achieved, all Hope Vale Aboriginal Shire Council services have designated responsibilities in disaster management that reflect their legislated and/or technical capability.

In addition to these functions, Section 29 of the Act specifies that local government must establish a LDMG for the local government's area.

### Establishment of the LDMG

LDMGs are established under section 29 of the Act by local governments to support and coordinate disaster management activities for their respective LGAs.

A Hope Vale LDMG Terms of Reference is available on request

LDMG responsibilities are outlined in Manual M.1.030

### The functions of the LDMG

Section 30 Disaster Management Act 2003 which states:

A local group has the following functions for its area:

(a) to ensure that disaster management and disaster operations in the area are

consistent with the State group's strategic policy framework for disaster management for the State

- (b) to develop effective disaster management, and regularly review and assess the disaster management strategies
- (c) to prepare a local disaster management plan
- (d) to identify, and provide advice to the relevant district group about, support services required by the local group to facilitate disaster management and disaster operations in the area
- (e) to ensure the community is aware of ways of mitigating the adverse effects of an event, and preparing for, responding to and recovering from a disaster
- (f) to manage disaster operations in the area under policies and procedures decided by the State group
- (g) to provide reports and make recommendations to the district group about matters relating to disaster operations
- (*h*) to identify, and coordinate the use of, resources that may be used for disaster operations in the area
- (*i*) to establish and review communication systems in the group, and with the district group and other local groups in the disaster district when a disaster happens
- (j) to ensure information about a disaster in the area is promptly given to the district group
- (k) to perform other functions given to the group under this Act
- (*l*) to perform a function incidental to a function mentioned in paragraphs (a) to (k).

### Meeting Schedules, Processes and Governance

In accordance with s. 12 of the Disaster Management Regulations 2014, the LDMG may conduct its business, including its meetings, in a way it considers appropriate.

The Act prescribes the following requirements with regards to the conduct of meetings:

- Meetings must be held at least once every six months at times and places decided by the Chairperson Additional meetings may be held as required, but must be held if asked for in writing by at least one-half of LDMG members, or by the DDC.
- A quorum is required for meeting resolutions to be officiated (s. 13 of the Disaster Management Regulations 2014) equal to one-half of LDMG members plus one, or when one-half is not a whole number, the next highest whole number. An appointed deputy attending a meeting on behalf of a LDMG member is to be counted in the quorum ). A template for recording attendance at LDMG meetings is available on the DM Portal.
- The Chairperson or Deputy Chairperson is to preside at meeting (s.34). If both are absent the Chairperson or Deputy Chairperson may appoint another member of the group to preside. If both offices are vacant the group will choose a member to preside.
- Meetings may be held, or members may take part using any technology that reasonably allows them to hear and take part in discussions (s. 17 of the Disaster Management Regulations). Members participating through these means are taken to be present at the meeting.
- Resolutions may be passed at meetings, however are also considered valid if a majority of members give written agreement and notice of the resolution is given under the group's approved procedures (s. 17 3 (a) of the Disaster Management Regulations 2014).
- Minutes of meetings must be kept (s.18 of the Disaster Management Regulations).

A variety of templates to assist LDMGs to manage business and meetings are available on the DM Portal.

#### Attendance

If a member, or their appointed Deputy, continually does not attend LDMG meetings it is suggested that the LDMG Executive Team meet with the member to discuss the ongoing non-attendance at LDMG meetings. A formal record of LDMG member attendance should be maintained and this can be used to monitor member attendance across meetings.

A template to monitor progressive meeting attendance is available on the DM Portal.

### **Meeting Minutes**

The LDMG meeting minutes should provide a summary of key discussion points and resolutions and may be subject to public scrutiny under the Right to Information Act 2009. It should be noted in the minutes whether or not a quorum was established at the meeting. The meeting attendance sheet should then be attached to the back as an accurate account of who attended the meeting and whether the meeting had a quorum, thus making any resolutions or decisions valid.

An example of a LDMG meeting Minutes template is available on the DM Portal.

#### **Resolution statement**

In addition to meeting minutes, the LDMG Secretariat should produce a resolution statement to provide a running log of actions undertaken and an audit trail through to the acquittal of those resolutions. Once acquitted the resolution should be recorded on a resolution register.

An example of a LDMG Resolution Statement is available on the DM Portal.

#### **Resolutions register**

For governance purposes, a register detailing each resolution passed by the LDMG and details of actions undertaken to acquit the resolution should be kept. This provides an easy reference document and a historical record of past LDMG resolutions.

An example of a LDMG Resolutions Register is available on the DM Portal.

#### Letterhead/Logo

As LDMG business is conducted on behalf of the relevant local government or combined local governments, the relevant local government/s letterhead and logos should be used for all LDMG business.

#### Records Maintenance

When managing LDMG records, the LDMG must comply with the requirements of the Public Records Act 2002 and records may be subjected to public scrutiny under the Right to Information Act 2009.

The Queensland State Archives General Retention and Disposal Schedule for Administrative Records outlines the requirements for retaining documents in accordance with the Public Records Act 2002. The Schedule and further information for LDMGs, including managing records during disaster events, can be obtained at www.archives.qld.gov.au in the section "Recordkeeping for Government".

### Business and Meeting Governance

In accordance with section 38 of the Act, the LDMG will conduct its business, including meetings as prescribed by the Regulation. Quorum (50% +1 of membership) must be achieved for valid decisions of the LDMG. The Chairperson or Deputy Chairperson is to chair at the meeting. If both are absent the Chairperson or Deputy Chairperson may appoint another member of the group to chair. If both offices are vacant the group will choose a member to chair.

Meetings may be held, or members may take part using any technology that reasonably allows them to hear and take part in discussions. Members participating through these means are taken to be present at the meeting.

# LDMG Operational Decision-Making Capability

The LDMG Chair and LDC are authorised to make initial operational response coordination decisions on behalf of the full LDMG to initiate the disaster management arrangements and while acting in accordance with LDMG approved plans and procedures. The Chair and LDC have an exclusively operational response coordination function, which will not replace the policy decision-making role of the full LDMG.

### Membership Records

Each LDMG is required to maintain a register of its current members and advisors for reference during both general business and operational periods. As a minimum, details should consist of:

- full name;
- designated position title;
- department/organisation or agency name;
- work address;
- business and after hours telephone numbers (both landline and mobile); and
- email address.

Templates to collect and store LDMG member contact details, for agencies to advise the LDMG of a change to their member details and to develop a membership register are available on the DM Portal. Membership records must be collected, stored and disposed of in accordance with the Information Privacy Principles contained in Schedule 3 of the Information Privacy Act 2009.

When the register is updated, an updated copy shall be provided to the DDC and Emergency Management Coordinator (QFES) If the alteration relates to a member of the Executive Team of the LDMG, the SDCC shall be advised.

# Hope Vale Aboriginal Shire Council LDMG Membership

Hope Vale Aboriginal Shire Council has appointed the following Executive, Core and Advisory Members of the Local Disaster Management Group, in accordance with sections 33 & 34 of the Act.

The core members and advisors of the LDMG should have:

- The authority to commit their respective Organisation to the LDMG's decisions;
- The ability to effectively navigate their respective organizations to seek approval for the commitment of their Organisation resources;
- A sound understanding of the QDMA and this LDMP.

A private contact list will be maintained by the Hope Vale Aboriginal Shire Council.

# Membership

LDMG Executive Membership					
Hopevale Aboriginal Shire Council	Chair, LDMG				
Hope Vale Aboriginal Shire Council	Deputy Chair, LDMG				
Hope Vale Aboriginal Shire Council	Local Disaster Coordinator				
Hope Vale Aboriginal Shire Council	Deputy Local Disaster Coordinator Operations Manager				
Queensland Police Service	Emergency Management Coordinator				
Queensland Police, Hope Vale	Officer in Charge				
LDMG Membership					
Hope Vale Aboriginal Shire Council	Director of Community Services				
Health	Director of Nursing / Senior Health Worker				
QFD Rural Fire	RFS Inspector				
SES	Area Controller				
LD	MG Advisors				
Ergon Energy	Nominated attendee on request				
Education – Hope Vale Aboriginal Australian Academy	Principal				
Island and Cape Community Store	Manager				
Hope Vale Congress PBC	CEO				
Hope Vale Aboriginal Shire Council	Environmental Health Worker / Animal Control				

### **Roles and Responsibilities**

The below table details the membership and responsibilities of the LDMG as appointed in accordance with Sections 33 and 34 of the Act.

AGENCY	POSITION	STATUS	RESPONSIBILITIES
Local Disaster Management Group	Core and Advisors		<ul> <li>Development of the comprehensive Local Disaster Management</li> <li>Planning strategies</li> <li>Design and maintenance of a public education/awareness program</li> <li>Design, maintenance and operation of a Local Disaster Coordination</li> <li>Centre, including the training of sufficient personnel to operate the Centre Coordination of support to response agencies</li> <li>Reconnaissance and impact assessment</li> <li>Provision of public information prior to, during and following disaster</li> <li>event impacts</li> <li>Recommendations re areas to be considered for directed evacuation</li> <li>Public advice re voluntary evacuation.</li> <li>Identification, resourcing, staffing and operation of Evacuation Centre</li> <li>Identification, resourcing, staffing and operation of Evacuation Centre</li> </ul>
Hope Vale Aboriginal Shire Council	LDMG Chair	Core – Executive	<ul> <li>Is responsible for presiding at all meetings of the Local Disaster Management Group (LDMG) unless absent.</li> <li>Activation of the LDMG as required.</li> <li>Activation of the Local Disaster Co-ordination Centre (LDCC).</li> </ul>
	LDMG Deputy Chair	Deputy Core - Executive	Is responsible for presiding at all meetings of the LDMG at which the chairperson is absent, but the deputy chairperson is present.
	Local Disaster Coordinator – Chief Executive Officer	Core – Executive	<ul> <li>Is responsible for maintaining the operational readiness of the LDMG/ LDCC.</li> <li>Is responsible for providing trained staff to operate the LDCC.</li> <li>Is responsible for the overall management of the LDCC during operations unless absent.</li> <li>Is responsible for advising the Chairperson and the LDMG on disaster related matters, both during disaster activations and during normal times unless absent.</li> </ul>
	Personal Assistant to Council & CEO	On Request	<ul> <li>Responsible for reporting to the DDMG both during disaster activations and during normal times unless absent.</li> </ul>

	Operations Manager	Core Executive- Deputy LDC	<ul> <li>Maintenance of the Local Government function (via Local Government Business Continuity Contingency Planning)</li> <li>Maintenance of normal Local Government services to the community:         <ul> <li>Water</li> <li>Refuse disposal</li> <li>Public health</li> <li>Animal control</li> <li>Airport Operations</li> <li>Environmental protection</li> </ul> </li> <li>Maintenance of a disaster response capability</li> <li>Ensure that council members and staff undertake disaster management training as required</li> </ul>
	Director of Community Services	Core	
	Environmental Health Worker	Advisor	
Queensland Police Service	Officer in Charge and Emergency Management Coordinator	Core – Executive	State Disaster Management Plan
Queensland Fire Department – Rural Fire	Inspector Rural Fire	Core	State Disaster Management Plan

State Emergency Services Area Controller	Core	State Disaster Management Plan
Senior Health Worker	Core	State Disaster Management Plan (Queensland Health)
Nominated attendee on request of LDMG	Advisor	State Disaster Management Plan
Manager	Advisor	The LDMG may invite participants from a range of entities, such as industry and community organisations to participate in the business of the group in an advisory capacity, as required, on a casual or ongoing basis. Whilst advisor input is considered by members in their decision making, meeting resolutions will only be carried by member consensus and advisors will not be included in the calculation of a quorum.
	Services Area Controller Senior Health Worker Nominated attendee on request of LDMG	Services Area Controller Senior Health Worker Nominated attendee on request of LDMG

Department of Education	Principal	Advisor	
			Provide advice on request.
Queensland Government			
Hope Vale Congress	CEO	Advisor	
Advisor to the LDMG		Advisor	

# Meeting Deputies

S. 14 of the Disaster Management 2014 Regulations provides for Meeting deputies for particular members:

- 1. A member of a disaster management group may, with the approval of the chairperson of the group, appoint by signed notice another person as his or her deputy.
- 2. The deputy may attend a group meeting in the member's absence and exercise the member's functions and powers under this Act at the meeting.
- 3. A deputy attending a group meeting is to be counted in deciding if there is a quorum for the meeting.

### Advisors to the LDMG

The LDMG may invite participants from a range of entities, such as industry and community organisations to participate in the business of the group in an advisory capacity, as required.

It is suggested the list of LDMG advisors is regularly reviewed to reflect current disaster management arrangements for the local government area. Whilst advisor input is considered by members in their decision making, meeting resolutions will only be carried by member consensus and advisors will not be included in the calculation of a quorum.

Where it is important that an advisor has full voting rights, the LDMG should consider whether to appoint the person as a member under s. 33 of the Act.

It is recommended that contact details for advisors are maintained, updated and treated the same as member details in order to be prepared for operational and post-operational activities.

### LDMG Sub-Groups

LDMGs may have cause to create sub-groups, whether permanent or temporary, to assist the group with its business. Examples of this may be a Local Recovery Group, an evacuation project team, a cyclone shelter operations management group or a sub-group formed to deal with a particular issue relating to that local government area.

In these circumstances, the creation of a sub-group must be passed as a LDMG meeting resolution. Terms of Reference should be established to give clear guidance on the establishment, role and function, required outcomes and conduct of business of the sub-group. All sub-groups should be required to provide the LDMG with regular updates at LDMG meetings.

It should also be noted that any decisions made or actions taken by or on behalf of these sub-groups should be endorsed by the LDMG during normal business, or during disaster operations by the LDMG or LDC, to ensure the validity of decisions under the Act.

# Roles and Responsibilities - LDMG Members

ALL members of the LDMG have the following common roles and responsibilities:

• Attend LDMG activities with a full knowledge of their agency resources and services and the expectations of their agency;

- Are available and appropriately briefed to actively participate in LDMG activities to ensure that plans, projects and operations use the full potential of their agency or function, while recognising any limitations;
- Are appropriately positioned within their agency to be able to commit agency resources to LDMG normal business activities; and
- Have a deputy who is appropriately trained to take on their responsibilities should they be unavailable or to provide additional support during extended operations.

# District Disaster Management Group Representative

Section 24 of the Act requires the local government to nominate a representative to the District Disaster Management Group and advise the Executive Officer of the State and District Groups of the appointment. The Mayor, Hope Vale Aboriginal Shire Council has been appointed to this position.

The role of Council's representative on the DDMG is to:

- (a) Attend meetings of the DDMG;
- (b) Assist the chairperson to coordinate the prevention, preparation, response and recovery activities associated with the disaster event at the district level; and
- (c) Commit the Council's resources, as required, in support of efforts to combat the disaster event.

# Reporting

### Agency Status Reports

Written member status reports on behalf of member agencies are used to update other LDMG members on the status of the member agency's disaster management initiatives, projects, training, community awareness, disaster management plans, operations or contact information.

This information assists the LDMG to evaluate the status of the disaster management and disaster operations for the local government area. Member status reports are provided at LDMG meetings by exception.

### Disaster Management Status Report to the DDMG

Prior to each meeting of the Cairns DDMG a Disaster Management Status Report as set out in Local Disaster Management Group Guidelines shall be submitted to the Executive Officer of the Cairns District Disaster Management Group and the Emergency Management Coordinator – QFES. The Council representative to the DDMG will present a Disaster Management Status Report at each meeting of the DDMG.

The Local Disaster Coordinator is responsible for the development of the report.

# Annual Reports

The LDMG is required to complete a status report at the end of each financial year and provide the completed report to the District Disaster Coordinator, Cairns Disaster District. The report will be furnished in the format and at the time stipulated by the DDC.

This report will also be furnished to Council as an Annual Report of the activities of the Local Disaster Management Group. T.1.070 LDMG Annual Disaster Management Status Report

The Local Disaster Coordinator is responsible for the development of the report.

# Review and Renewal of the LDMP and Sub Plans

The Plan will be reviewed at least once annually, if other review methods as mentioned above are not undertaken. Minor changes such as typographical changes and changes to position titles may be made to the plan from time to time.

The Hope Vale Local Disaster Management plan will be reviewed by the Chief Executive Officer in accordance with section 59 of the Disaster Management Act 2003. The Main Plan and all Sub Plans will be reviewed internally and be subject to an external review as follows:

Reviewing and renewing plan (1) A local government may review, or renew, its local disaster management plan when the local government considers it appropriate. (2) However, the local government must review the effectiveness of the plan at least once a year.

### External Review

An external review of the Local Disaster Management Plan and all associated Sub Plans will be conducted annually in accordance with the external assessment of Local Disaster Management Plans and District Disaster Management Plans Standard released by Inspector General Emergency Management. Disaster Risk Management

### LDMG Training

The LDMG works closely with QFES to provide a coordinated program of training from the <u>Queensland</u> <u>Disaster Management Training Framework (QDMTF)</u> that outlines the core training courses and inductions relevant to the key disaster management stakeholders to support the effective performance of their role.

### Exercise and Evaluation

Each year it is proposed that one or more of the following exercises shall be held:

- A tabletop exercise; or
- A Local Disaster Coordination Centre exercise;
- A small-scale exercise involving the SES and the testing of the LDCC or involvement in a District Disaster Exercise.

The purpose of these exercises is to test the resource and response capabilities of the LDMG and other agencies. In determining whether an exercise achieved its original aim, it is important to evaluate to what extent the exercise objectives were met and how the exercise was conducted generally.

### Post Event Analysis and Continual Improvement

The LDMG may choose to review its operations following an event through one or more of the following:

- Hot debrief debrief undertaken immediately after operations are complete giving participants the opportunity to share learning points while the experience is still very fresh in their minds;
- Post-event debrief is a more formalised debrief of the event by the Local Disaster Management Group, conducted days or weeks after an operation, when participants have had an opportunity to take a considered view of the effectiveness of the operation.

Ideally this debrief should occur after each participating agency has had the opportunity to have a single agency debrief of the activity. The LDMG may consider having the debrief facilitated by an independent person or organisation, with the findings tabled at the next LDMG meeting.

The debrief shall:

- Seek constructive information from those being debriefed;
- Analyse the operation to determine what went right, what went wrong and why without trying to apportion blame;
- Acknowledge good performance;
- Focus on improving planning and procedures; and
- Record relevant information to enable reports to be compiled.

The debrief shall address:

- What happened during the event;
- Areas which were handled well;
- Areas where the coordination or the response could be improved;
- Identified areas for amendment of plans, procedures, or training programs;
- The required amendment to documentation should be included in the regularly programmed review of the Local Disaster Management Plan; and
- A Post Event Operational Review Report should be completed in association with Emergency Management Queensland and provided to the district as required.

# **Community Profile**

### Geography

Hope Vale Aboriginal Shire is a small, relatively remote community, north of Cooktown, on the eastern coast of Cape York Peninsula.

The Shire, which is surrounded by the Cook Shire, encompasses an area of 1100 square kilometres, and has a Coral Sea coastline of approximately 110 km. Hopevale township lies 17 km inland, approximately 45 km northwest of Cooktown via the Endeavour Valley Road, and approximately 370 km north-northwest of Cairns, via the Kennedy and Mulligan Highways.





### Climate and Weather

Hope Vale has a tropical climate with hot, moist summers and warm, dry winters. Rainfall is highly seasonal, with most rain occurring during the period December to March.

The following Bureau of Meteorology (BOM) data was recorded at Cooktown Airport, the closest permanent weather station, some 18 kilometres from Hope Vale, and is indicative of the local conditions in Hope Vale:

Statistics	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual	Years
Temperature														
Mean maximum temperature (°C)	32.0	31.5	30.6	29.5	28.0	26.6	26.3	27.0	28.7	30.2	31.6	32.1	29.5	_ 1942 - 2002
Highest temperature	39.6	38.3	38.7	35.2	32.7	30.8	31.9	33.0	38.3	35.5	41.5	41.2	41.5	
Mean minimum temperature (°C)	24.1	23.9	23.5	22.7	20.6	18.7	17.8	18.4	20.2	22.3	23.3	24.0	21.6	
Lowest temperature	19.4	17.4	14.0	14.8	10.3	7.3	8.0	8.5	10.7	15.0	17.2	17.8	7.3	
Rainfall														
Mean rainfall (mm)	306.5	362.2	380.7	168.8	58.5	32.4	30.3	21.1	16.3	25.7	77.2	197.9	1683.4	1942 - 2013

BOM data indicates that record monthly rainfall was recorded in Hope Vale during March 2006, at the time of TC Larry, when 1261.4 mm of rain fell in the month, eclipsing the 1973 record of 1088.7 mm.

### Population

Based on information from the Office of Economic and Statistical Research, Queensland Treasury – Queensland Regional *Profiles.* At the 2021 Census, the estimated resident population of Hope Vale Aboriginal Shire Council Local Government Area is 976 persons. 18.7% of persons in the region were aged 0 to 14 years, 64.3% were aged 15 to 64 years and 17% were aged 65 years and over. 88.4% of the population is of Aboriginal or Torres Strait Islander origin.

### **Projected Population**

The population is projected to increase by an average annual growth rate of 0.4 per cent over the 20year period between 2011 and 2031.

### Unemployment Level

There were 416 people who reported being in the labour force in the week before Census night in Hope Vale (S) (Local Government Areas). Of these 41.6% were employed full time, 16.3% were employed part-time and 39.4% were unemployed.

#### Internet Access

On Census night, in Hope Vale (S) (Local Government Areas), 70.3% of households had at least one person access the internet from the dwelling. This could have been through a desktop/laptop computer, mobile or smart phone, tablet, music or video player, gaming console, smart TV or any other device.

Hope Vale has been recently been chosen as one of a number of communities across Northern Australia to receive a community-wide Wi-Fi service provided by NBNCo and funded by the Federal Government.

- Free Wi-Fi internet access to community members in public spaces across the community with internal access in up to three locations nominated by the community (e.g. community hall, youth centre, etc).
- Community control of the service by:
  - Limiting access to some internet sites through content filtering
  - Limiting access to the internet to customised hours of operation
- Technical support provided via a Help Desk, which includes ongoing service monitoring;
- Creation of a part-time paid role for a community member as the in-community Digital Champion;
- Digital capability and skills improvement training for community members through the Digital Champion, who is trained and supported by NBNCo.

### Access to Private Vehicles

In Hope Vale (S) (Local Government Areas), 42.1% of occupied private dwellings had one registered motor vehicle garaged or parked at their address, 20.6% had two registered motor vehicles and 9.4% had three or more registered motor vehicles.

### Building Stock

At the time of the 2021 Census there were 281 occupied private dwellings counted in Hope Vale, with 81.5% being rented properties. The buildings are owned by Council, but rented and maintained by the Department of Housing.

Approximately two-thirds of the buildings in Hope Vale are low-set, masonry/concrete construction with iron roofing. There are 12 highset houses in Hope Vale.

A significant percentage of the building stock is over 30 years old and was constructed prior to the introduction of improved wind-rated building codes. Light industry facilities where they exist usually have steel frames and iron roofing and cladding. 16% of Department of Housing properties are not cyclone rated.

### Community Capacity / Preparedness

Council and the various member agencies of the Local Disaster Management Group provide community awareness information in relation to potential hazards and how the community and individuals should respond. Hope Vale Aboriginal Shire Council is the major employer in the region but has limited resources and personnel to contribute considerably to the response demands of any disastrous event. There is a limited emergency services response capacity, commensurate with the remote environment. This includes Queensland Police Service, Queensland Fire Department, (Rural Fires volunteers), and State Emergency Service volunteers.

Normal emergency services support systems are available from external areas to supplement local resources, but because of isolation by impassable roads in the wet season, assistance will often be limited to what can be supplied via aerial transportation.

The relatively limited medical facilities and response capacity would require urgent external assistance for any serious multi-casualty events, such as a major transportation incident.

Significant external assistance would also be required to assist in the facilitation of the community's recovery from a major event.

In disastrous or catastrophic circumstances, there is the potential for those members of the community who have a disaster or emergency response role to be themselves impacted by the event, rendering them unable to perform their allocated role.

In these circumstances, outside response assistance will be required from the disaster management system, and that assistance will be obtained as per the graphic on page 76 of this document.

### Industry

Most employed people in the area work for the Council.

There is a significant silica mining operation at Cape Flattery, which employs some local people, but most of the workforce is fly-in, fly-out.

There are few private businesses and few industries – including some indigenous specialist art and craft activity, some tourism ventures (camping ground, etc), retail premises and a local residential building program, employing local residents in the building of new homes in Hope Vale.

# Critical Infrastructure

# Transport (Roads)

Most of the roads within the residential part of the community are sealed. The Endeavour River Road Road, the road to Cooktown is fully sealed. Improvements have been made to this road enabling greater access to Cooktown from Hope Vale during extreme weather events, but the road is still subject to some flooding and closures during the wet season. This becomes a major issue should the community be impacted by a major event such as a tropical cyclone, resulting in significant damage to the community. Access to external assistance would then be restricted to what can be brought into the community via air to a dirt airstrip.



# Transport (Air)

The Hope Vale Aboriginal Shire Council owns and operates an unsealed airstrip in the town precinct in Hope vale. This airstrip is suitable for helicopters and light aircraft only. The airport is located at 15 17.58 S 145 06.51 E, and has a single runway, measuring 920 x 60 m. There is no fuel available at the airport. Hope Vale Airport is not required to be registered or certified by the Civil Aviation Safety Authority (CASA). As such, there is no need for an Aerodrome Emergency Plan.



An approach will be made to the Federal Government to pursue sealing of the airstrip.

# Transport (Marine)

There is a deep-water port facility at the silica mining facility at Cape Flattery, which is used exclusively by the mining company.



# **Essential Services**

### Power

Hope Vale is connected to the Queensland state electricity grid, via the Atherton Tablelands transmission system consists of a 66 kV sub-transmission network, through a single circuit 132 kV line to the Lakeland 132/66/22 kV substation which supplies the Cooktown area. Individual residential power supply is accessed through the use of pre-paid electricity meter cards.

# Telecommunications

### Telephone System

There is an efficient landline telephone system, but even with recent improvements in mobile telephony systems, coverage in the region is very limited.

Council has secured funding to install Starlink satellite services on a number of its critical infrastructure sites and buildings, which will provide options for backup, as well as Wi-Fi calling, if needed.

#### Television, Broadcast Radio and Internet

The area has limited coverage by broadcast radio, via ABC and commercial providers. The area is reasonably well served by free to air broadcast television, and subscription satellite television is becoming more popular.

ADSL internet connection is available, with wireless service restricted to the areas covered by the 4G mobile telephone network.

#### Broadcast Radio Stations

A Queensland Remote Aboriginal Media owned local radio station is operated by Council on frequency FM 107.7 from studios in Hope Vale. Remote Indigenous Broadcasting Services (RIBS) funding provides the equipment, periodic maintenance and remote support for technical issues. The radio station would play a critical role in supporting disaster management messaging before, during and after an event.

#### 2-Way Radio Communications Systems

The area has a limited radio communication capacity. Council does not employ a local two-way radio system, but Queensland Police Service have efficient coverage over the whole area. The Primary Health Care Centre and Council Chambers are equipped with video conferencing facilities.

### Water Supply

The water supply for the township of Hope vale is provided from the eastern bore fields, which encompass a series of four bores on Beach Road and Tea Tree Road. The water is treated and pumped to twin high level reservoirs in the town area, from where it is gravity fed to town consumers. There is a backup supply via three bores in the town bore field. The water treatment and reticulation system is entirely dependent upon electrical power for its operation. If there is a loss of power with full reservoirs, the supply would last for approximately two days.

#### Sewerage

The majority of the Hope Vale township community is sewered, with only a small number of adjacent farms employing biocycle sewage systems. The treatment plant has a back-up generator, which operates the pumping stations and the aerators. There is no formalised sewerage system in areas outside the township.

# Emergency Services Queensland Police Service

QPS provide a full-time permanent staff of four personnel. Given leave provisions, etc., it would reasonably be expected that 2 officers would be in the community at any given time.



### Queensland Fire Department

The QFD operate a volunteer Rural Fire Service in Hope Vale. Recruitment is ongoing with current low volunteer numbers being experienced. The Hope Vale Rural Fire Service is reasonably well-equipped to deal with most localised fires adjacent to the township.

### State Emergency Service

Council maintains an emergency response capability through a local State Emergency Service. Volunteer numbers are currently critically low with recruitment ongoing. The Hope Vale SES has a 4x4 vehicle.

Numbers are limited in all emergency services, both permanent and volunteer, as is the norm for remote areas, and would need to be supplemented expeditiously in the event of a major incident or disaster occurring in the area.


## Medical

## Hope Vale Primary Health Care Centre

<b>a</b> .		
Centre	Accident & Emergency	Environmental Health & Disease Control
Services	Child & Adolescent Health	Mental Health
	Chronic Disease	Sexual Health
	Emergency On Call after hours	Women's Health, Diabetes & Nutritional Health
Visiting	Chest (Thoracic) Specialist	Optometrist
Services	Child Health	Paediatrician
	Dental Services	Physician
	Environmental Health	Public Health
	Family Health	QAS
	Mental Health	Radiographer
	Nutritionist/Dietician Services	Royal Flying Doctor Services
	Obstetrician and Gynaecologist	Sexual Health
	Occupational Therapist	Women's Health
	Ophthalmologist	Maternity
Community	Antenatal Clinics	Nutrition Health Visits
Health Services	Chronic Disease Program	School/Child Health Screen
	Diabetic Care	Women's Health Clinics

There are currently 5 registered nurses on staff, and medical officers from Cooktown are available four days per week. The centre is not equipped to handle serious trauma or multiple casualties, and any event involving such issues would require immediate medical evacuation assistance.

## Mortuary Capacity

There is refrigerated storage space for 2 bodies.

## Aged Care Facility

Council operates an aged care hostel, which provides accommodation and care for the elderly. The facility currently has a capacity of 12 and has a staff of 13.

### Community Service Organisations

There are several community service organisation within Hope Vale, providing such services as:

- Counselling;
- Support, information, advocacy;
- Referrals;
- Community education and awareness;
- Crisis care for women and children escaping domestic and family violence.

#### Fuel Supply

Hope Vale Service Station provides both Diesel and Unleaded supply.



## Proposed Future Development

Future development proposals are taken into consideration during hazard and risk assessments of the Region. There are currently a number of developments either under way or in the planning stages.

## Multi-purpose Centre

A Multi-Purpose Centre has been built in the township of Hope Vale – this is the designated place of refuge.

A place of refuge is not specifically designed as a public cyclone shelter and is usually a privately-owned or government building that will provide a level of protection from the effects of the cyclone as it

passes. The place of refuge is capable of accommodating the entire community for a short duration. And post event it can be used as an evacuation centre for recovery centre.

## Neighbouring relationships

Hope Vale Aboriginal Shire Council as an active member of Torres and Cape Indigenous Council Alliance (TCICA). Other members include:

- Cook Shire Council
- Kowanyama Aboriginal Shire Council
- Aurukun Aboriginal Shire Council
- Lockhart River Aboriginal Council
- Mapoon Aboriginal Shire Council
- Napranum Aboriginal Shire Council
- Northern Peninsula Area Regional Council
- Pormpuraaw Aboriginal Shire Council
- Weipa Town Authority
- Wujal Wujal Aboriginal Shire Council

Hope Vale Aboriginal Shire Council is also a member of the Far North Queensland Regional Organisation of Councils (FNQROC).

## Hope Vale Hazards and Risks

Past determinations of the Local Disaster Management Group have identified the following hazards as being relevant in Hope Vale.

### Tropical Cyclones

Information from the Bureau of Meteorology suggests that there have been a number of tropical cyclones with the potential to impact Hope Vale since 1894. The Bureau has no record of any direct damage to Hope Vale as a result of cyclonic activity.

Cyclone Name	Date	Summary
Zeta	1894	The western edge of tropical disturbance Zeta (named by Clement Wragge) struck the coast in the vicinity of Cape Tribulation at 4.30 pm 6 April. Unspecified damage was reported at Cooktown by the Courier Mail.
Unnamed	1907	TC crossed the coast just to the north of Cooktown. Many buildings were totally wrecked including 3 churches, two schools, 4 halls, 3 hotels, several shops and a large number of houses. There were 9 deaths.
Unnamed	1911	Widespread damage to plantations near Cooktown by winds and floods.
Unnamed	1925	TC crossed the coast between Cooktown and Cairns. At Cooktown two hotels were slightly damaged and many outhouses and fences were blown down. At Mossman several small buildings were unroofed though most damage was done to the sugar cane which was flattened.

Cyclone		
Name	Date	Summary
Unnamed	1930	TC crossed the coast at Cape Flattery. Two luggers wrecked at Torres Strait. Launch wrecked on Sudbury Reef near Cairns though crew escaped and reached Cairns in small boats. Island Steamer Morinda struck heavy weather at Cooks Passage (NNE of Cape Flattery) on the 4 <sup>th</sup> and was buffeted for 24 hours with winds estimated at 74 knots and bar down to 987 hPa. as they hove to 40 nm off Osprey Reef.
Unnamed	1940	TC crossed the coast north of Cooktown. Cooktown recorded 1374 points (349 mm) of rain in 24 hours. The Laura railway bridge was washed away. The Cooktown baths were badly damaged by the seas. The Endeavour River was 7 feet over the bridge. The railway line was washed away between Kuranda and Mareeba. Flooding in Northern Interior.
Unnamed	1949	TC crossed the coast North of Cooktown with much devastation. Only 12 of the towns 125 houses intact with <b>30 flattened</b> , <b>40 badly damaged</b> and others requiring repairs. There were <b>300 left homeless out of a</b> <b>population of 420. Five business houses out of the 25 were wrecked</b> with the others damaged, some extensively. Main part of hospital OK but surrounding buildings wrecked. Shire Office was flattened and the Railway Station and Wharf sheds were extensively damaged.
Madge	1973	Madge crossed the coast just north of Cooktown. The only impact from the cyclone was flooding and the road from Cooktown to the aerodrome was 1.8 m under water.
<u>Eddie</u>	1981	It crossed the coast at Princess Charlotte Bay with only minor impact. Cooktown had a 0.64 m storm surge. There was minor flooding.
Grace	2004	Winds and waves brought tide levels above the highest tides of the year (HAT) and this was particularly evident at Cooktown where a 0.4 m storm surge was recorded on the morning high tide (0.3 m above HAT) on 19 March. Many boats were upturned in the harbour and washed away.
<u>Jasper</u>	2023	TC Jasper was a category 2 cyclone before it crossed the north Queensland coast near the community of Wujal Wujal, about 65 nm (120 km) north northwest of Cairns, at 1000 UTC 13 December. The region to the south of the centre extending to Port Douglas experienced the strongest winds with gusts estimated to 70 kn (130 km/h).

### Flooding

Wet season flooding is a regular occurrence, but is limited to road closures and resultant loss of access. There is no record of any residential or business properties being subject to flood inundation.

#### Severe Storms

There is a history of severe storm activity in the area, with most damage limited to the environment, via the uprooting of trees. There have been occasional lightning strikes which have impacted on power and/or telephone infrastructure. There is no record of any storm damage to residential or business properties.

#### Wildfire

Fires are common in the period from March to November, and regularly come close to populated areas. Although there is a risk of wildfire throughout Hope Vale, it is not considered to be of a level of severity which would necessitate the activation of the disaster management system to coordinate a response in relation to an outbreak.

To support collaborative bushfire mitigation, Queensland Fire Department have implemented a Bushfire Mitigation Plan. The Queensland State Disaster Management Plan stipulates that the Queensland Fire Department (QFD) has primary management responsibility for ensuring the preparation of Bushfire Mitigation and Readiness Plans.

The goal of the Bushfire Risk Mitigation Plan (BRMP) is to document and encourage proactive actions to mitigate bushfire hazard and risk through planning and actions by land managers, owners or occupiers as per the Fire Services Act 1990.

The Disaster Management Act 2003 and the Queensland State Disaster Management Plan provides the authority to promote bushfire mitigation planning as an important component of Local Disaster Management Plans. The BRMP process is consistent with the hazard specific planning envisaged under the Queensland Disaster Management Arrangements (QDMA).

#### Hazardous sites

No large Hazardous Material/Dangerous Goods Storage sites have been identified in Hope Vale that fall under the definition as per the Dangerous Goods Safety Management Act 2001.

Transportation and storage regulations, individual company policies and procedures and emergency services contingency response plans are in place to safeguard the population and the environment from accidental exposure to any hazardous chemicals, but their presence in and transportation through residential areas is nevertheless a risk to the community. Response to a serious event involving significant chemical hazards would require mobilisation of resources from outside the community.

The table below provides an overview of some of the Dangerous Goods in Hope Vale:

Location	Туре
Service Station	Fuel and Gas
Council Depot	Gases, Chemicals
Supermarket	Gas, Chemicals
Swimming Pool	Chlorine
Water Treatment Plant	Chlorine

Although it is considered that an incident involving an emergency response to any of these sites would be adequately managed by the statutory emergency services with the resources normally available to them, the activation of part (or parts) of the Local Disaster Management Plan may assist the responding agencies.

Such activities may include: Evacuation; Evacuation Centre Management.

Oil spills and spills of other noxious substances at sea are not coordinated by the Queensland disaster management system, but are managed under national arrangements - The National Plan to Combat Pollution of the Sea by Oil and other Noxious and Hazardous Substances, which is managed by the Australian Maritime Safety Authority and Maritime Safety Queensland.

## Epidemic / Pandemic

The risk of an outbreak of disease throughout the population of Hope Vale could cause the health system to be taxed to its limits and may involve the isolation and quarantine of large numbers of people for a protracted period.

The prospect of a severe influenza pandemic is real. An influenza pandemic is a disease outbreak that occurs worldwide when:

- A new strain of influenza virus emerges to which no-one is immune;
- The virus causes disease in humans; and
- The virus is easily spread between humans.

#### Pandemic

The COVID -19 is an ongoing global pandemic. Hope Vale has a Pandemic Plan that covers how this community will put arrangements in place– please refer to this Plan.

#### Emergency Animal Disease

Animal pests and diseases are a major threat to Australia's livestock and poultry industries and an outbreak could impact on our access to export markets and undermine livelihoods. Australia is currently free of the world's worst animal diseases such as foot-and-mouth disease and avian influenza, but has been recently impacted by other diseases, such as Equine Influenza.

Far North Queensland was affected by papaya fruit fly from 1995 to 1998. This affected a large range of fruit and vegetable crops. Over 700 growers were affected within a 15,000 square kilometre quarantine area. The incursion cost Queensland industry around \$110 million in lost trade, control, treatment and eradication. The Australian Quarantine and Inspection Service (AQIS), through the Northern Australian Quarantine Strategy maintains a system of fruit fly traps across northern Australia.

Screw-worm flies could cost close to \$500 million a year nationally in lost production and control measures if they entered Australia. They would have a devastating effect on northern livestock production.

The social, economic and environmental consequences of a Foot and Mouth Disease worst-case scenario outbreak involves key beef and lamb export markets being closed for an extended period. The Productivity Commission estimates that the cost of a Foot and Mouth Disease incursion under this scenario would be between \$8 billion and \$13 billion of gross domestic product and its consequences would be felt nationally for nearly 10 years after the event. It would be crippling for the livestock industry. Although regarded as a low risk, it is possible that an outbreak of an emergency animal disease could be intentional.

Council is currently working proactively with Queensland Health's Environmental Health team. Together, a range of animal-borne risks have been identified, which require a joined-up, multi-agency approach to managing the risks.

### Emergency Plant Disease

Australia's agricultural industries are fortunate to experience a relative freedom from many pests that adversely affect plant industries worldwide. Maintaining this pest and disease freedom is vital for the ongoing productivity, sustainability and quality of Australia's agricultural industries. The introduction of pests can cause serious production losses to plant industries, jeopardise exports of plants and plant material, and have a significant impact on the environment and economy.

Australia's geographic isolation and lack of shared borders have in the past, provided a degree of natural protection from exotic threats. Australia's national quarantine system also helps prevent the introduction of pests, diseases and weeds that can harm agricultural industries and the environment.

#### Earthquakes

Earthquakes have not in the immediate past been a major threat in Hope Vale. Recent historical data exists in relation to tremors, but none has caused any great concern. Notwithstanding, the existence of even a slightly volatile seismic environment acts as a prompt for maintaining situational awareness of the threat, and its possible consequences.

The following table represents a sample of the <u>recorded</u> earthquakes to occur in or within the near vicinity of Hope Vale.

Date	Magnitude (Richter Scale)	Location		
7/7/58	4.4	125 km W of Hope Vale		
10/3/72	4.0	230 km WNW of Hopevale		
17/9/71	4.0	125 km WNW of Hope Vale		
9/2/67	3.9	70 km SSW of Hope Vale		
29/12/67	3.7	75 km SSW of Hope Vale		
27/2/61	3.7	180 km SW of Hope Vale		
13/6/96	3.1	290 km W of Hope Vale		
Adapted from information supplied by Geoscience Australia				

## Major Infrastructure Failure

One of the most serious issues facing disaster managers in the 21<sup>st</sup> century is society's dependence upon technology. The same technology which makes life easier for all, and which everyone takes for granted when it is functioning as planned, has the potential to fail, for a variety of reasons, with potentially devastating consequences.

There is the potential for a "ripple effect", where the failure of one essential service may lead to progressive failures of other essential services – eg loss of power would lead to loss of communications, loss of reticulated water supply, loss of sewage treatment capability, etc.

All forms of electronic communication would be affected, affecting such diverse areas as banking and commerce (no automatic teller machines or EFTPOS availability), the transport sector (airline bookings, radar, air traffic control), television, the internet and telephone systems in all businesses and government offices (all spheres of government).

It is important to note that it is probable that the problem will not only affect this area, but would probably have state-wide and possibly national consequences, resulting in a lack of external support capacity.

## Major Transportation Event

The potential for a major event involving the transport system is real. There are commercial flights overflying Hope Vale to and from Cairns on a daily basis, with passenger loads of up to several hundred.

Although the road from Hope Vale to Cooktown and beyond is not extremely busy, there is always potential for a serious incident involving larger passenger transport vehicles such as school buses.

Any type of transportation incident involving multiple casualties would significantly stretch the emergency services capacity within Hope Vale and the broader region and would require that activation of significant external resources.

### Terrorist Act

It is possible that a terrorist act may occur in the region, but it is more likely that such an act could occur elsewhere, but have an effect in Hope Vale.

The response to a terrorist event will be managed under separate arrangements, but any community consequences resulting from the event may well be managed using parts of this Plan, such as Evacuation, Evacuation Centre Management, Community Support or Recovery Sub-Plans.

Although climate change of itself is not a hazard, it has the capacity to significantly influence the likelihood and consequences of a number of natural hazards addressed in this document.

#### Impacts of climate change on the Cape York region

(adapted from *Climate Change in the Cape York Region* - Queensland Office of Climate Change)

Projections for the Cape York region include a slight decline in rainfall with increasing temperature and evaporation, in conjunction with more extreme climate events and sea-level rise. The temperature projections for inaction on climate change suggest a temperature increase well outside the range of temperatures ever experienced over the last 50 years. The projections for temperature and number of hot days are all in the same direction - increasing.

Extreme storm events such as cyclones pose a significant risk to the communities of Cape York. A high proportion of Cape York's population reside in close proximity to the coast, greatly increasing the likely consequence of cyclones. The riskiest areas are those closest to the coast, which can incur flash flooding, wind damage and considerable structural damage from falling trees, affecting industry, infrastructure and roads.

For extensive agriculture, the combination of high rainfall (exceeding 1400 mm per year) and soils that contain very low concentrations of most nutrients essential for plant growth gives rise to low beef productivity in the Cape York region. Climate change will bring further challenges for this industry, for example:

- Higher temperatures are likely to exacerbate existing problems of poor pasture quality.
- Increased thermal stress of animals is very likely, particularly away from the coastline. This can reduce animal production, reproductive performance and increase mortality.
- Tropical weeds may increase in abundance and distribution.

Overall it is likely that pastures may decline in quality, with potential for more woody and weed species causing lower animal production.

Sea-level rise will pose a particular challenge for the coastlines and communities of Cape York. During inundation incidents, when a disruption of the water supply may occur, the short-term risk of communicable disease transmission increases. Coastal erosion and storm surges also threaten infrastructure vital to emergency rescues.

Malaria and other mosquito-borne diseases are likely to be affected by changing temperatures, humidity and rainfall. A key concern for those inhabiting the Torres Strait and far north Queensland is the contamination of the local mosquito population by infected people entering the region or wind-born mosquitoes bringing the disease from Papua New Guinea.

#### Temperature extremes

Global Climate Models indicate that increasing greenhouse gas concentrations in the atmosphere will increase the likelihood of a record high temperature in a given region. Under a high emissions scenario in 2070 for Palmerville (the closest centre to Hope Vale referred to in climate change projections, and only 135 km away from Hope Vale) the number of hot days above 35 °C is projected to more than double, from 97 days to 210 days.

#### Cyclones and sea-level rise

Risks from Climate Change to Indigenous Communities in the Tropical North of Australia

Commonwealth Department of Climate Change and Energy Efficiency

Projections of sea surface temperatures near tropical north Australia indicate an increase of approximately 0.7° C by 2030 and by approximately 1.7° C by 2070.

Sea level rise in the tropical north of Australia is expected to be similar to the global average of at least 79 cm by 2100. Sea level rise will have the most significant impact in the short to medium term when it is combined with extreme events such as king tides and storm surges.

Some studies indicate an increase in the proportion of tropical cyclones in the more intense categories, but a possible decrease in the total number.

#### Overview of climate projections

<u>2030</u>	2050	2070
MEDIUM EMISSIONS SCENARIO	LOW AND HIGH EMISSIONS SCENARIOS	LOW AND HIGH EMISSIONS SCENARIOS
ANNUAL AND SEASONAL TEMPERATURE:	ANNUAL AND SEASONAL TEMPERATURE:	ANNUAL AND SEASONAL TEMPERATURE:
ANNUAL MEAN TEMPERATURE (THE AVERAGE OF ALL DAILY TEMPERATURES WITHIN A GIVEN YEAR) IS PROJECTED TO INCREASE BY 1.0 °C.	ANNUAL TEMPERATURE IS PROJECTED TO INCREASE BY 1.2 °C AND 2.0 °C UNDER HIGH AND LOW EMISSIONS SCENARIOS RESPECTIVELY.	ANNUAL TEMPERATURE IS PROJECTED TO INCREASE BY 1.6 °C AND 3.2 °C FOR LOW AND HIGH EMISSIONS SCENARIOS RESPECTIVELY.
THERE IS LITTLE VARIATION IN PROJECTIONS ACROSS THE SEASONS.	THERE IS LITTLE VARIATION IN PROJECTIONS ACROSS THE SEASONS.	THERE IS LITTLE VARIATION IN PROJECTIONS ACROSS THE SEASONS.
ANNUAL AND SEASONAL RAINFALL: ANNUAL RAINFALL (THE TOTAL RAINFALL RECEIVED WITHIN A GIVEN YEAR) IS PROJECTED TO DECREASE BY ONE PER CENT (-9 MM).	ANNUAL AND SEASONAL RAINFALL: ANNUAL RAINFALL WILL DECREASE BY ONE PER CENT (-9 MM) UNDER BOTH HIGH AND LOW EMISSIONS SCENARIOS.	ANNUAL AND SEASONAL RAINFALL: ANNUAL RAINFALL IS PROJECTED TO DECREASE BY ONE PER CENT (-9 MM) AND TWO PER CENT (-17 MM) UNDER THE LOW AND HIGH EMISSIONS SCENARIOS RESPECTIVELY.
THE LARGEST SEASONAL DECREASE OF SIX PER CENT (-5 MM) IS PROJECTED FOR SPRING. ANNUAL AND SEASONAL POTENTIAL	THE LARGEST SEASONAL DECREASE OF 12 PER CENT (-10 MM) UNDER THE HIGH EMISSIONS SCENARIO IS PROJECTED FOR SPRING.	THE LARGEST SEASONAL DECREASE UNDER A HIGH EMISSIONS SCENARIO OF 18 PER CENT
EVAPORATION: ACROSS ALL SEASONS THE ANNUAL 'BEST ESTIMATE' INCREASE IS PROJECTED TO BE	ANNUAL AND SEASONAL POTENTIAL EVAPORATION:	(-16 MM) IS PROJECTED FOR SPRING. ANNUAL AND SEASONAL POTENTIAL EVAPORATION:
AROUND THREE PER CENT (76 MM), WITH SOME MODELS PROJECTING UP TO A SIX PER CENT INCREASE IN WINTER (32 MM).	UNDER A HIGH EMISSIONS SCENARIO, ANNUAL POTENTIAL EVAPORATION IS PROJECTED TO INCREASE BY AS MUCH AS NINE PER CENT (229 MM) WITH THE BEST ESTIMATE BEING SIX PER CENT (153 MM).	UNDER A HIGH EMISSIONS SCENARIO, ANNUAL POTENTIAL EVAPORATION IS PROJECTED TO INCREASE BY AS MUCH AS 14 PER CENT (357 MM).
		SUMMER IS PROJECTED TO BE THE SEASON MOST IMPACTED WITH INCREASES UP TO 15 PER CENT (98 MM) IN SOME MODELS.

#### Response to Climate Change in Hope Vale

The potential impact of climate change on the frequency and intensity of severe weather events will be factored into the annual reviews of the disaster risk reduction strategies as enumerated in the Local Disaster Management Plan.

- The risk of bushfire is predicted to rise as result of the hotter, drier conditions associated with climate change.
- Due to the impact of climate change there will be an increase in the number of high fire danger days.
- An informed public can add significantly to the protection of life and property during bushfire.
- Using the food and accommodation providers and Council's offices as vehicles to promote awareness and preparedness in the tourist population will also assist in this area, as the time when tourists frequent the Hope Vale is also the peak fire season.

The risk of increased frequency and intensity of tropical cyclones, floods or severe storms will be addressed by the Local Disaster Management Group via community awareness campaigns approaching the storm/cyclone season annually. The community awareness campaigns will operate in concert with the regular information provided at that time by Emergency Management Queensland.

## Risk Assessment

Members of the Hope Vale Local Disaster Management Group, along with various community members came together to undertake a hazard and risk analysis of disaster events and their potential impact on Hope Vale.

A risk assessment process (based on the premise of AS/NZS ISO 31000:2009 and the Department of Emergency Services document: the 'Guide to Disaster Risk Management in Queensland Aboriginal and Torres Strait Islander Communities') and in alignment with AS/NZS ISO 31000:2009 was applied to the hazards identified as potentially having an impact on the people, the environment, the economy, public administration, social setting and infrastructure of Hope Vale.

This process identified the risks emanating from each hazard, using Likelihood Descriptors, Risk Descriptors and a Qualitative Analysis Matrix – refer tables on the following page.

Hopevale Aboriginal Shire, Wujal Wujal Aboriginal Shire and Cook Shire undertook the Queensland Emergency Management Risk Framework workshop together in line with our signed MOU. We are all working toward completing this process.

## Likelihood Table

	How often could it happen?		
Α.	Could happen at least once a year		
В.	Could happen in each generation		
С.	Could happen in my lifetime		
D.	Could happen, but probably not in my lifetime		
E.	Not much chance that it would ever happen		

## Consequence Table

	What might be the result?				
1.	Slight	Nobody hurt, houses and possession OK, low cost, most services working normally.			
2.	Small	A few people need slight first aid treatment, some pets lost, a few personal possessions damaged, slight house damage, a few people may need to move to other houses until the hazard passes, occasional disruption to some services, nearly all things can be handled by the community and council.			
з.	Medium	Some people need medical treatment for injuries, a few houses have damage that can be fixed within the community, some services fail, council enterprises stop working normally, numbers of people are worried.			
4.	Large	A few lives may be lost, many serious injuries, numbers of houses badly damaged, many people homeless, large costs, damage to culture and traditions, many Community services not working, evacuation likely, external help needed.			
5.	Huge	The community cannot work properly, many lives lost and many serious injuries, most houses and other buildings wrecked or badly damaged, major failures of community services, huge costs, people scared and really worried, fear for traditional community survival, evacuation probable, people may leave the community for good, long term counselling of the community members needed, massive recovery effort needed. Almost all recovery resources must come from outside the community.			

### Qualitative Risk Matrix

Consequence	Slight	Small	Medium	Large	Huge
Likelihood	1	2	3	4	5
A Each year at least	Н	Н	Е	Е	Е
<b>B</b> Each generation	М	н	н	Е	Е
C In my lifetime	L	М	н	Е	Е
D Not in my lifetime, but likely	L	L	М	н	Е
E Not much chance	L	L	М	н	Н

The 'likelihood' of the risk was based upon the chances of the event actually happening. To decide upon the Level of Risk, the pre-determined levels of likelihood and consequence were combined, using the above table.

For example, if a risk was decided to be 'In my lifetime' and the consequences of that risk are "Minor", then use of the table shows that the Level of Risk is "Low".

If a risk was decided to be 'In my lifetime' and the consequences of that risk are "Major", then use of the table shows that the Level of Risk is "High".

#### **Risk Register**

The identified risks are recorded in a Community Risk Register (see Annex B) and are reviewed by Council for any necessary attention. The recommended risk treatment strategies are recorded in the same Annex.

### Review of Risk Treatment Strategies

The risk treatment strategies should be reviewed on a regular basis, preferably prior to the annual budgetary determinations by Council in relation to its annual Operation Plan.

#### **Residual Risk**

Through the application of the risk assessment process, there will be instances where the LDMG identifies the application of treatment options at the local level will not be adequate and residual risk remains requiring further assistance.

Transferring all or part of this risk through risk sharing is an available treatment option. The application of risk sharing at the local level would involve the transfer or sharing of the risk with neighbouring LDMGs, the DDMG or other stakeholders. The LDMG is transferring Residual Risk to the DDMG.



## Capacity Building

## **Community Preparedness**

Part of the role of the Local Disaster Management Group is to ensure the community is aware of ways of mitigating the adverse effects of an event, and preparing for, responding to and recovering from a disaster; (DMA s.30(e)

To that end, the LDMG will undertake a continual community awareness program, encompassing the following activities:

- Community awareness via the coordination and facilitation of school visits from member organisations of the LDMG;
- Provision of a community awareness and preparedness campaign to highlight the emergency animal and plant disease risk in the area;
- Provision of a community awareness and preparedness campaign to highlight the severe weather risk in Hope Vale and to encourage individual members of the community and business owners to have their own disaster/emergency plans in place; and
- Provision of a community awareness and preparedness campaign to highlight the public health risk from a human epidemic/pandemic in the area and to encourage individual mitigatory action.

Community awareness activities will be reported on at each meeting of the LDMG and will be included in the LDMG Annual Report.

The current approved version of this document will be available at Council's customer service centres and on the Hope Vale Aboriginal Shire Council web page.

#### Exercises

A disaster management exercise is *a scenario-driven activity used primarily to train personnel and test capabilities*. It is low-risk and involves varying degrees of simulation or 'pretending'.

There are a number of different styles of exercise. The most common types in use in Queensland are:

Exercise styles	Exercise types	Description
	Orientation Seminar	The 'walk through' - especially for inductees
Discussion	Agency Presentation	Prepare an agency specific action plan and present it in plenary.
Exercises	'Hypothetical'	Responses may be prepared in groups, in plenary, or under the guidance of a facilitator who maintains the pace and asks probing questions (the 'hypothetical'). A cost effective and highly efficient exercise method that might be conducted in conjunction with a field exercise as part of a series.

Exercise styles	Exercise types	Description
	Table Top Exercise	Indoor discussion exercises. May feature a model of the area on which a prepared scenario is played out, or simply using a projected map. The model or map is used to illustrate the deployment of resources, but no resources are actually deployed
Field Exercises	Operational Exercise	An exercise in which emergency management organisations and agencies take action in a simulated situation, with deployment of personnel and other resources, to achieve maximum realism. It is conducted on the ground, in real time but under controlled conditions, as though it were a real emergency. A full scale (or Field) exercise might be characterised by some, or all, of: noise, realism, stress, heat and real time. This is resource and cost intensive.

Exercises may be conducted internally, at the instigation of the Local Disaster Coordinator, and with the assistance of personnel from Emergency Management Queensland. Exercises may also be conducted on a district-wide basis, involving a number of different Local Disaster Management Groups, and managed externally, either by the DDMG or by the State Disaster Coordination Centre in Brisbane.

#### Evaluating the exercise

In determining whether an exercise achieved its original aim, it is important to evaluate to what extent the exercise objectives were met and how the exercise was conducted generally. At the conclusion of an exercise it is also important that debriefs are conducted to capture issues and areas for improvement.

It is recommended that the LDMG consider the use of hot debriefs, conducted immediately following participants' involvement in the exercise; and a more detailed After Action Review conducted within a few days of the exercise, to allow participants time to provide a more considered view of the exercise.

When feedback is being collected it is important to consider issues and action items in two separate categories:

Exercise design and conduct – issues and feedback relating to the exercise format, design and conduct. This feedback will help to inform the design and conduct of future exercises.

• Achievement of exercise objectives – the exercise evaluation process should examine to what extent the exercise objectives were achieved. Any gaps or issues identified during this process can be reported as 'findings'.

• Tabling these findings allows for the development of appropriate treatment options designed to address identified gaps and issues. Exercise findings and treatment options should then be captured in a wider Post-Exercise Report.

Details of exercises (activities conducted, training gaps identified, etc) will be included in the annual report of the LDMG.

## **Post Disaster Assessment**

#### Post-Disaster Operational Review

### Debriefing

Debriefing is a valuable tool in the ongoing improvement of disaster management. Effectively undertaken, debriefing will identify areas of concern in the existing planning or response arrangements, as well as identifying areas of appropriate activity.

There are two different levels of debriefing activity, for two distinct purposes.

- Hot Debrief
- (Post-Event) Operational Debrief

### The Hot Debrief

This is a debrief undertaken immediately after operations are complete, giving participants the opportunity to share learning points while the experience is still very fresh in their minds.

Multiple hot debriefs during protracted operations may be appropriate to identify significant issues and provide prompt solutions for immediate implementation - in protracted operations, hot debriefs are to be conducted daily. Debriefs are to be conducted by the Local Disaster Coordinator.

### The (Post-Event) Operational Debrief

Post event debrief is a more formalised debrief of the event by the Local Disaster Management Group, conducted days or weeks after an operation, when participants have had an opportunity to take a considered view of the effectiveness of the operation.

Ideally this debrief should occur after each participating agency has had the opportunity to have a single agency debrief of the activity.

The LDMG may consider having the debrief facilitated by an independent person or organisation.

An effective debrief will:

• Seek constructive information from those being debriefed;

- Analyse the operation to determine what went right, what went wrong and why without trying to apportion blame;
- Acknowledge good performance;
- Focus on improving planning and procedures; and
- Record relevant information to enable reports to be compiled.

The debrief should address:

- What happened during the event;
- Areas which were handled well;
- Areas where the coordination or the response could be improved; and
- Identified areas for amendment of plans, procedures, or training programs.

The required amendment to documentation should be included in the regularly programmed review of the Local Disaster Management Plan.

A Post Event Operational Review Report should be completed in association with Queensland Fire and Emergency Services, and any perceived gaps in capacity or process should be addressed in the ongoing disaster management program.

## Response Strategy

## Warning Notification and Dissemination

#### Warnings are issued from a number of sources in connection with a number of hazardous situations:

Severe Weather Event	Bureau of Meteorology
Hazardous Materials Incident	Queensland Police Service or Queensland Fire and Rescue Service.
Public Health	Queensland Health, or Hope Vale Aboriginal Shire Council Officers (water/wastewater/environmental health)
Major Infrastructure Failure	The owner of the facility - e.g. Ergon, Telstra, etc
Wildfires	Queensland Fire & Rescue Service
Animal or Plant Disease	Biosecurity Queensland
Space Debris Re-entry	Emergency Management Australia
Potential Terrorism Threat	Queensland Police Service

Many of these warnings are disseminated directly to members of the public via mass media communications systems.

It is the role of the Local Disaster Management Group to ensure that the community is in the best position to receive the information contained in the warnings, and to have the best possible situational awareness to enable them to take appropriate action in relation to any event by which they may be affected.

Further details are addressed in the Public Information & Warning Sub Plan.

## Activation

Timely activation of the LDMG is critical. The LDMG will activate in response to an actual or threatened disaster that will have significant community consequences and requires a coordinated response and/or recovery effort. The decision to activate is based upon defined triggers and the perceived level of threat. The authority to activate the LDMG is at the discretion of the LDMG Chair based on the nature and scale of the event. The LDMG Chair will consult with the full membership where time permits. Should the Chairperson be unavailable, the Deputy Chairperson of the LDMG is responsible for the decision. Should neither of the above members of Council be available, the decision may be taken by the Local Disaster Coordinator, who will advise the Chair, LDMG as soon as is practicable.

The principle purpose of the emergency response is the preservation of life and property. Response is defined as the actions taken in anticipation of, during, and immediately after an emergency to ensure that its effects are minimised, and that people affected are given immediate relief and support.

## Activation Criteria

The local disaster management system, involving the LDMG, may be activated for a number of reasons. The following decision criteria should be employed. If yes is answered to any of the questions the LDMG should be activated.

- Is there a perceived need relative to an impending hazard that requires multi-agency coordination?
- Has there been a request from a response agency to provide resources and coordination in support of operations?
- Has there has been a request/direction from the DDC to activate the LDMG?
- Has there been a sudden impact that requires involvement of the LDMG in one or more phases of PPRR?



#### The following table depicts the disaster management system in operation at local level:

## Levels of LDMG Activation

- Alert
- Lean Forward
- Stand-Up
- Stand-Down

The activation of each stage is dependent upon the type of hazard situation.

Level of Activation	Definition
Alert	A heightened level of vigilance and preparedness due to the possibility of an event in the area of responsibility. Some action may be required and the situation should be monitored by staff capable of assessing and preparing for the potential threat.
Lean Forward	An operational state characterised by a heightened level of situational awareness of a disaster event (either current or impending) and a state of operational readiness. Disaster coordination centres are on stand by and prepared but not activated. Situational reports (SITREPS) to DDC should continue as arranged.
Stand up	An operational state where resources are mobilised, personnel are activated and operational activities commenced. Disaster coordination centres are activated. Situational reports to DDMG continue according to agreed timelines.
Stand down	Transition from responding to an event back to normal core business and/or continuance of recovery operations. There is no longer a requirement to respond to the event and the threat is no longer present.

## Local Disaster Coordination Centre

The Hope Vale Aboriginal Shire Council Local Disaster Coordination Centre is situated in the boardroom of the Hope Vale Aboriginal Shire Council.

Details of the capacities and operations of the Local Disaster Coordination Centre are included in the Disaster Coordination Centre Sub-Plan.

As an alternate should the primary location be affected the Local Disaster Coordination Centre can be moved of the building that the radio station operates.

# Concept of Operations for Response

Operational Reporting

### Situation Report (SITREPS)

During operational activity the LDMG, through the operation of the Local Disaster Coordination Centre, will be responsible for the preparation and distribution of SITREPs. Situation reports are utilised to capture accurate information from the day's operations through communicating a current and forecast situation during a disaster event.

The LDMG will ensure regular and accurate information is received from operational areas to inform operational response, forward planning and the contents of the LDMG SITREP. The LDC will ensure that appropriate staff in the LDCC to compile the SITREP.

If a disaster event requires the activation of the LDCC, the LDC will ensure that a SITREP is developed and is forwarded regularly from the LDCC to the DDCC. If an event is contained within a local government area and has not progressed to DDCC activation, the DDMG will still have activated to 'lean forward' level and the DDC may still request LDMG SITREPS to monitor and assess the situation.

The nature of the disaster and the involvement of the DDMG will determine the timings, complexity and format of the SITREP for a given event.

The SITREPS will be forwarded to the Executive Officer of the Cairns DDMG as well as all members of the LDMG.

### Media Management

A Public Information and Warnings Sub-Plan has been developed to provide for the effective collection, monitoring, management and dissemination of accurate, useful and timely information and warnings to the public during and after disaster events.

#### Accessing Support and Allocation of Resources

While the Hope Vale LDMG has available to it the combined resources of all of its member agencies to apply to the response to an event, there will be times when the resources available will be either insufficient or inappropriate. Where the LDMG requires logistics support and/or resources to meet operational requirements that are beyond local capacity and capability, the LDMG should formally seek assistance through a Request for Assistance forwarded to the DDCC.

The DDCC will provide the resource as requested, and the LDMG will be responsible for the management of that resource at local level.

Resources in this context may include human resources, encompassing response personnel and disaster coordination personnel. It should be noted, however that the management of the response to the event will always remain the responsibility of the LDMG.

The following diagram depicts the disaster management response (and support) system in operation at local level:



## Disaster Declaration

Where there is a requirement for a person or a class of persons to exercise the additional powers available under the provisions of s.77 of the Act, the District Disaster Coordinator may with the approval of the Minister, declare a disaster situation for the Disaster District or a part of the Disaster District).

The District Disaster Coordinator should take reasonable steps to consult with Council prior to any declaration.

There is also provision for the Premier of Queensland and the Minister to declare a Disaster Situation for the State of a part of the State.

The chairperson of the State Disaster Management Group or the District Disaster Coordinator only, may authorise the exercise of additional powers.

The declaration of a disaster situation does not affect Council's responsibilities in relation to the coordination of the response to and recovery from the disaster event.

#### Financial Management

Due to the nature of many disaster situations, finance operations will often be conducted with compressed time constraints and other pressures, necessitating the use of non-routine procedures. This in no way lessens the requirement for sound financial management and accountability.

Each participating agency shall predetermine the type and limit of expenditure permitted (individual expense and cumulative expense) by their group members without further reference to senior management. This also includes predetermining management processes for the expeditious financial authorization of support and relief staff, as may be required.

#### Financial Management Sub-Plan

Disaster related finances are not normally included in the budgetary processes of local governments or other responding agencies. During a disaster event, each support agency is responsible for providing its own financial services and support to its response operations in the field.

The Financial Management Sub-Plan outlines local government and other responding agency internal financial arrangements in support of a disaster event, and the eventual financial claiming process to recoup funds.

Contents of the Financial Management Sub-Plan include:

- Consideration of eligibility for DRFA or SDRA funding;
- Authority/delegation to expend funds;
- Authorised expenditures;
- Recording of expenses;
- Recouping of funds.

## Disaster Funding Arrangements

### Disaster Recovery Funding Arrangements (DRFA)

The DRFA is a joint funding initiative of the Australian and state governments to provide disaster relief and recovery payments and infrastructure restoration to help communities recover from the effects of natural disasters and terrorist acts. In Queensland, this program is managed on a whole-ofgovernment basis by the Queensland Reconstruction Authority (QRA).

### STATE DISASTER RELIEF ARRANGEMENTS (SDRA)

The SDRA is an all hazards relief program that is 100% State funded and covers natural and nonnatural disasters. The purpose of the SDRA is to address personal hardship and community needs for disaster events where the DRFA is unable to be activated. SDRA relief measures for the Personal Hardship

Assistance Scheme and Counter Disaster Operations are the same relief measures that are activated under the DRFA.

The SDRA is able to be activated when the Department of Treaty, Aboriginal and Torres Strait Islander Partnerships, Communities and the Arts (DTATSIPCA) identifies that local service providers have reached their capacity to provide a service to people experiencing personal hardship as a direct result of a disaster event, or that there are no local service providers to assist in the event of a disaster.

Further information can be located at <u>DFRA & SDRA\_MAR\_22\_0.pdf (gra.qld.gov.au)</u>

## Resupply

The LDMG is responsible for the management of and community education and awareness in relation to the resupply of isolated communities and isolated rural properties.

Further details are addressed in the Resupply Operations Sub-Plan and the Queensland Resupply Guidelines. The link below will provide additional information on Resupply.

https://www.disaster.qld.gov.au/dmg/st/Documents/M1205-Queensland-Resupply-Manual.pdf#search=resupply

## Hazard Specific Arrangements

The Queensland Disaster Management Arrangements include plans and procedures for specific hazards such as influenza pandemic, animal and plant disease, terrorism and bushfire. Primary agencies are allocated responsibility to prepare for and respond to the specific hazard based on their legislated and/or technical capability and authority. The broader arrangements may be activated to provide coordinated support to the hazard specific arrangements.

The State Disaster Management Plan identifies a number of Specific Hazards which are subject of special planning.

Details of the associated State and National Plans, along with the identified Primary Agency responsible for the development and implementation of these plans are included in the following table.

Hazard Primary Agency S	State and National Plans
-------------------------	--------------------------

Primary Agency	Hazard	State and National Plans					
		Australian Veterinary Emergency Plan (AUSVETPLAN)					
Department of	Animal and	Australian Aquatic Veterinary Emergency Plan (AQUAVETPLAN)					
Agriculture and Fisheries	Plan Disease	Australian Emergency Plant Pest Response Plan (PLANTPLAN)					
		Biosecurity Emergency Operations Manual (BEOM)					
	Biological (human related)	State of Queensland Multi-agency Response of Chemical, Biological, Radiological incidents					
Queensland Heath	Heatwave Heatwave Response Plan						
	Pandemic	Queensland Pandemic Influenza Plan					
	Pandemic	National Action Plan for Human Influenza					
Queensland Fire	Bushfire	Wildfire Mitigation and Readiness Plans (Regional)					
and Emergency Services	Chemical	State of Queensland Multi-agency Response to Chemical, Biological, Radiological incidents					
Transport and	Ship-Sourced	Queensland Coastal Contingency Action Plan					
Main Roads	Pollution	National Plan for Maritime Environmental Emergencies					
		Queensland Counter – Terrorism Plan					
Queensland Police Service	Terrorism	National Counter –Terrorism Plan					

Adapted from Interim Queensland State Disaster Management Plan 2016

## Recovery Strategy

## Definition of Recovery

In accordance with the Queensland Recovery Plan, disaster recovery is defined as the coordinated process of supporting disaster-affected communities' psychosocial (emotional and social), and physical wellbeing; reconstruction of physical infrastructure; and economic and environmental restoration (including regeneration of the natural environment, associated infrastructure and heritage sites and structures, and the management of pollution and contamination).

The recovery phase of disaster management also involves disaster relief in the provision of immediate shelter, life support and human needs to persons affected by, or responding to, a disaster. For this reason the timely coordinated establishment of disaster recovery strategies is equally as important as, and should be activated in conjunction with, an effective disaster response.

## National Principles

The LDMG Recovery Groups use the National Principles for Disaster Recovery to guide recovery planning, approach, decision-making and efforts. The principles are:

Principle	Definition
Understand the context	Successful recovery is based on an understanding of the community context, with each community having its own history, values and dynamics.
Recognise complexity	Successful recovery is responsive to the complex and dynamic nature of both emergencies and the community.
Use community-led approaches	Successful recovery is locally led, community-centred, responsive and flexible, engaging with community and supporting them to move forward.
Coordinate activities	Successful recovery requires a planned, coordinated and adaptive approach, between community and partner agencies, based on continuing assessment of impacts and needs.
Communicate effectively	Successful recovery is built on effective communication between the affected community and other partners.
Recognise and build capacity	Successful recovery recognises, supports, and builds on individual, community and organisational capacity and resilience.

### Characteristics for successful recovery

Supporting the National Principles for Disaster Recovery, the Australian Disaster Recovery Framework has identified key characteristics of successful recovery. Queensland has combined some of these characteristics and suggests they be considered when developing, implementing and reviewing recovery sub-plans and recovery programs. The characteristics are outlined below:

Community-Led	Respects the role of all communities in recovery and seeks to engage, enable and include those more at risk in disasters throughout the recovery process
Dynamic and Tailored	Reflects the specific context of the event and unique history, values and dynamics of affected communities whilst reflecting and anticipating community needs, priorities and aspirations in a complex environment.
Evidence-based	Recovery programs are designed, managed, monitored and evaluated on the basis of need and impacts of potentially compounding consequences as well as evidence from diverse sources.

Collaborative, scalable and capability focused	Recovery programs are implemented in a scalable, collaborative and flexible manner drawing on the compatibility of functions and resources. They recognise, utilise and grow existing recovery capabilities			
Resilient	Enables the sustainability enhancement of lives, livelihoods, and community resilience			

## Functional Lines of Recovery

Depending on the nature of the disaster, one or more of these five functional lines of recovery may be the focus of recovery operations.

Functional Line of Recovery	Description	State Lead Agency			
Human & Social Recovery	Focuses on supporting the emotional, social, physical and Psychological health and wellbeing of the community	Department of Treaty, Aboriginal and Torres Strait Islander Partnerships, Communities and the Arts			
Economic Recovery	Focuses on rectifying the direct and indirect impacts on the economy	Department of State Development, Infrastructure, Local Government and Planning			
Building and Assets Recovery	Focuses on rectifying damage and disruption that inhibits the capacity of essential services and the building sector, including housing, accommodation, education and health facilities	Department of Energy & Public Works			
Environmental Recovery	Focuses on rectifying the impacts on the environment as a direct result of a disaster or through a secondary impact or consequence. Impacts to the environment may include damage or loss of flora and fauna, poor air quality, reduced water quality, land degradation and contamination, and cultural and heritage listed place issues.	Department of Environmental Science			

Functional Line of Recovery	Description	State Lead Agency		
Roads and Transport	Focuses on rectifying the effects of a disaster on transport networks resulting in difficulty accessing communities and disruption to critical supply chains (both in and out of the impacted area). Restoration of these networks, or the identification of alternatives, is a priority in disaster recovery	Department of Transport & Main Roads		

## **Recovery Levels of Activation**

Depending on the nature, location and size of the event, recovery operations may be managed at either the local level, or through a combination of local and district arrangements.

Local groups should consider how the DDMG and functional lead agencies will work together to accomplish recovery operations for an affected area.

Status	Triggers	Actions	Communications			
Alert	<ul> <li>Response phase at 'lean forward' level of activation.</li> </ul>	<ul> <li>Appointment of LRC as appropriate.</li> <li>Potential actions and risks identified.</li> <li>Information sharing commences.</li> <li>LRC in contact with LDCC/LDC.</li> <li>Initial advice to all recovery stakeholders.</li> </ul>	LRC and LRG members on mobile remotely.			
Lean Forward (Stand By)	<ul> <li>Response phase at 'stand up' level of activation.</li> <li>Immediate relief arrangements are required during response phase.</li> </ul>	<ul> <li>Monitoring of response arrangements.</li> <li>Analysis of hazard impact or potential impact.</li> <li>Relief and recovery planning commences.</li> <li>Deployments for immediate relief commenced by recovery functional agencies.</li> </ul>	<ul> <li>LRC and LRG members on mobile and monitoring email remotely.</li> <li>Ad hoc reporting.</li> </ul>			

Status	Triggers	Triggers Actions			
Stand Up (Activate)	<ul> <li>Immediate relief arrangements continue.</li> <li>Response phase moves to 'stand down' level of activation. Medium term recovery commences.</li> </ul>	<ul> <li>LRG activated at LDCC or alternate location.</li> <li>Recovery plan activated.</li> <li>Deployments for immediate relief response.</li> <li>Action plans for four functions of recovery activated as required.</li> <li>Community information strategy employed.</li> <li>Participate in response debrief.</li> <li>Transition arrangements from 'response and recovery' to 'recovery' activated including handover from LDC to LRC.</li> <li>Action plans for four functions of recovery continue.</li> <li>Community information strategies continue.</li> </ul>	<ul> <li>LRC and LRG members present at LDCC or alternate location, on established land lines and/or mobiles, monitoring emails.</li> <li>LRC and LRG members involved in medium term recovery continue as required.</li> <li>Regular reporting to LDMG/LDC.</li> </ul>		
Stand Down	<ul> <li>LRG arrangements are finalised.</li> <li>Communities return to normal activities with ongoing support as required.</li> </ul>	<ul> <li>Consolidate financial records.</li> <li>Reporting requirements finalised.</li> <li>Participate in recovery debrief.</li> <li>Participate in post event debrief.</li> <li>Post event review and evaluation.</li> <li>Long term recovery arrangements transferred to functional lead agencies.</li> <li>Return to core business.</li> </ul>	<ul> <li>LRC and LRG members resume standard business and after hours contact arrangements.</li> <li>Functional lead agencies report to LRC/LRG as required.</li> </ul>		

### **Recovery in Action**

The LDMG may establish a Local Recovery Group (LRG) and appoint a Local Recovery Coordinator (LRC) to plan for and manage the recovery phase of disaster management for their local government area on behalf of the LDMG. This group will work with the functional lead agencies either local or through the DDMG to plan for and coordinate recovery operations. Further information on the functions of a LRC is available in section 4.5.4 of the Queensland Recovery Guidelines.

An example of the structure, role and responsibilities of a LRG is available in the Queensland Recovery Guidelines. The LRG is required, in accordance with s4.7 of these Queensland Recovery Guidelines, to conform to governance requirements for LDMG sub-groups.

Recovery can be a long and complex process which extends beyond immediate support to include repair, reconstruction, rehabilitation, regeneration and restoration of social wellbeing, community development, economic renewal and growth, and the natural environment.

#### Examples of recovery strategies may include:

- Providing relief measures to assist persons affected by the event who do not have resources to provide for their own personal wellbeing;
- Restoring essential infrastructure in the area or areas affected by the event;
- Restoring the natural and built environment in areas affected by the event;
- Providing personal support to individuals affected by the event, including temporary hospital accommodation, emergency medical supplies, material assistance and counselling services; and/or
- Supporting community development.

Further details are addressed in the Recovery Sub Plan.

## Annexes

Annex A - Distribution List

Organisation	Hard Copy	Electronic Copy
Hope Vale Aboriginal Shire Council		
Mayor (Chairperson, LDMG)	1	1
Deputy Chairperson, LDMG		1
Other Elected Representatives		4
CEO (Local Disaster Coordinator) - Master Copy		1
Operations Manager		1
Social Services Director		1
Council Customer Service Reception	1	
District Disaster Coordinator, Cairns Disaster District		1
Emergency Management Coordinator - QFES, Cairns		1
Local Controller, SES / First Officer, Rural Fire Service		1
Officer in Charge, Queensland Police Service,		1
Senior Health Worker, Hope Vale Hospital		1
Principal, Hope Vale State School		1

A copy of the Main Plan is required by legislation to be available at the main Council Office, and on Council's web page.

Hazard	Important Community Item	Risk No.	Risk	Likelih ood	Consequence	Risk Rating		Risk treatment	Recommended	Responsible Agency	Timeline	
All Events	Disaster Response Capacity	1.	There is a risk that emergency services response to any disaster event will be severely compromised as a result of insufficient response capacity.	А	1	E	•	Promote community involvement with voluntary agencies such as State Emergency Service and Rural Fire Service in the community	Y	LDMG	Ongoing	
	People	2.	There is a risk that people will be affected by a disease pandemic, causing death or severe illness	с	2	н	•	Public awareness campaign, including specific information for schoolchildren	Y	HVASC Qld Health	As Required	
Disease Pandemic	Medical Services	3.	There is a risk that medical services will be severely stretched by a disease pandemic	с			•	Ensure that contingency planning maintained to address potential staffing shortages	Y	Qld Health	As Required	
	People	4.	There is a risk that the community may be quarantined in isolation for an extended period.	с	3	н	•	Ensure social distancing of personnel involved in the receipt and distribution of incoming stores and supplies	Y	HVASC	As Required	
Emergency Animal	Animals		There is a risk that animals could be affected by a number of emergency animal diseases, such as foot and mouth disease, screw-worm fly, Hendra virus, lissa	с	3	н	•	Maintain quarantine initiatives	Y	AQIS	Ongoing	
Disease	Disease	5.	5.	virus				•	Maintain community awareness initiatives	Y	AQIS HVASC	Ongoing
							•	Development and maintenance of a Pest Management Plan	Y	HVASC	Ongoing	
			There is a risk that the lack of power would result in failure of refrigeration, possibly leading to unsafe food issues	в	3	E	•	Community awareness campaign in relation to safe food handling and storage	Y	HVASC EHW	As Required	
	People	6.	There is a risk that medical services will be affected by the lack of power	в	3	E	•	Ensure that the Health Centre generator is maintained and tested on a regular basis, and the fuel stocks maintained at the optimal level.	Y	Qld Health	Ongoing	
			There is a risk that metical services will be allefted by the fack of power						•	Ensure that the generator at the Aged Care facility is serviced an maintained on a regular basis to enable continuation of dialysis services	Y	HVASC Aged Care
							•	Provision of appropriate portable generators for bores and treatment plant	Y	HVASC Operations Mgr	2013	
			There is a risk that the lack of power would result in failure of the water				•	Ensure the generator at the chemical treatment areas is regularly maintained and checked	Y	HVASC Operations Mgr	Ongoing	
	Infrastructure	Infrastructure	7.	treatment and reticulation system, with associated flow-on risks to health and to fire fighting capacity because of lack of water	В	4	E	•	Community awareness campaign in relation to safe drinking water sources	Y	HVASC EHW	As required
							•	Identify above-ground water sources	Y	HVASC EHW	Ongoing	
							•	Ensure that QFRS Rural has sufficient pumping capacity to source water from creeks, etc.	Y	QFRS Rural	Ongoing	

						r	1			HVASC	
							•	Ensure that council water trucks are available to assist as required	Y	Operations Mgr	As Required
		8.	There is a risk that the lack of power would result in failure of the sewerage treatment and pumping system, with associated health and environmental risks	в	3	н	•	Provision of appropriate portable generators	Y     Operations Mgr     As Require       Y     Operations Mgr     Ongoing       In relation to     Y     HVASC Operations Mgr     Ongoing       wer(s)     Y     LDMG     Ongoing       supplies     Y     HVASC Operations Mgr     Ongoing       rashioned dial     Y     HVASC Operations Mgr     Ongoing       fashioned dial     Y     LDMG     Ongoing       of eftpos     Y     LDMG     Ongoing       of the     Y     Island & Cape     Ongoing       ubourhood     Y     HVASC     Ongoing       theourhood     Y     HVASC     Ongoing       erage, for use ystems     Y     HVASC     2013	Ongoing	
		٥.	accument and pumping system, with associated neutral and error ormented risks				•	In conjunction with the public health sub plan, provide community awareness material in relation to alternative disposal methods	Y	LDMG	Ongoing
							•	Lobby Telstra to ensure that there is back-up power available to the current repeater tower(s)	Y	HVASC	Immediate
					•	Ensure that there is access to the telecommunications tower generator to maintain fuel supplies	Y	Mgr	Ongoing		
		9.	There is a risk that the lack of power would result in failure of the telephone system, with associated flow-on to the fax, internet and eftpos systems	в	3	н	•	Develop a community awareness program aimed at ensuring that resident have an old-fashioned dial telephone available which does not need power to opera	Y	LDMG	Ongoing
							•	Purchase appropriate satellite telephone technology for Council, allowing for external communications, via telephone and via the use of the satellite phone as a computer modem	of the satellite phone as a computer modem	FY 2013/14	
Infrastructure Failure – Power							•	Island & Cape Store have built-in redundancy via a satellite link enable the continuation of eftpos sales as normal		Island & Cape	Ongoing
							•	Develop/maintain a system of community notice boards in prominent positions in each of the communities	Y	HVASC	Ongoing
		10.	There is a risk that the lack of power would result in failure of radio and television transmission systems, resulting in diminished capacity to inform the	в	1	м	•	Investigate the development/maintenance of a disaster warden system, similar to Neighbourhood Watch to act as an information conduit to and from the community	Y	HVASC Ongoing HVASC Ongoing LDMG	Ongoing
		10	, community in relation to the event				•	Obtain advice in relation to the viability of a shire-wide Citizen Band radio repeater coverage, for use as an alternative communications vehicle during times of loss of power and telephone systems	Y		2013
							•	Investigate sources of funding for the purchase and installation of a CB repeater system, and a number of individual home-based CB radio sets in outlying areas of the shire.	Y	HVASC	2013
							•	Encourage Island & Cape to maintain and regularly check their generator-driven pumping capacity as a part of normal business continuity planning	Y	LDMG	Ongoing
		11.	There is a risk that the lack of power would result in failure of fuel pumping capacity at service stations	в	1	м	•	Provide a generator for the Council diesel tank in the workshop	Y	HVASC Operations Mgr	2013
							•	Maintain data in relation to above ground (gravity-fed) fuel supplies	Y	HVASC LDMG	Ongoing

Infrastructure Failure - Power	People	12.	There is a risk that the lack of power would result in the loss of electrical lighting cooking appliances, with associated flow-on risk of fires	В	3	н		• Community awareness campaign concentrating on fire safety in the home	Y	QFRS Rural	Ongoing
							Obtain and maintain up to date storm surge data and mapping      E     Develop appropriate evacuation planning processes	Obtain and maintain up to date storm surge data and mapping	Y	HVASC LDMG	Ongoing
Cyclone	Infrastructure	13.	There is a risk of inundation by storm surge	D	5	E		Develop appropriate evacuation planning processes	Y	HVASC LDMG	2013
							Develop appropriate community awareness planning processes	Y	HVASC LDMG	Ongoing	

							<ul> <li>Community awareness campaign in relation to safety in cyclones, including an investigation of the provision of cyclone emergency kits to residents</li> </ul>	Y	HVASC LDMG	Ongoing
		14.	There is a risk of death or injury from flying debris	с	4	E	Concerted campaign to have residents clean up their yards of anything which may become a missile during cyclonic winds	Y	HVASC LDMG	Ongoing
							<ul> <li>Development of a local law requiring building sites to be clear of any loose material which may become a missile during cyclonic winds</li> </ul>	Y	HVASC	Immediate
	People	15.	There is a risk of death by drowning	с	4	E	Community awareness campaign in relation to safety in cyclones	Y	HVASC LDMG	Ongoing
		16.	There is a risk of death by electrocution	с	4	E	Community awareness campaign in relation to safety in cyclones	Y	HVASC LDMG Ergon Energy	Ongoing
		17.	There is a risk of social and mental distress in the community	с	3	н	<ul> <li>Development of a Community Support sub plan, to include the provision of community support services, including counselling</li> </ul>	Y	HVASC LDMG	August 2012
		18.	There is a risk of looting	с	2	м	Provision of security patrols	Y	Queensland Police	As Required
		19.	There is a risk of break and enters of evacuated homes	с	2	м	Provision of security to evacuated areas	Y	Queensland Police	As Required
		20.	There is a risk of damage to homes	с	3	н	Homes built prior to 1982 to be retrofitted to meet the new wind load bearing standards	Y	HVASC	Immediate
							All other homes to be checked for structural integrity and capacity to withstand relevant wind loads			
		21.	There is a risk of damage to business properties	с	3	н	Buildings to be checked for structural integrity and capacity to withstand relevant wind loads	Y	Building Owners	Immediate
	Infrastructure	astructure 22	There is a risk of asbestos contamination from buildings damaged by a cyclone	A	4	E	Ensure that any handling of asbestos in in compliance with the Safe Work Australia How to Safely Remove Asbestos Code of Practice	Y	HVASC QFRS SES	As required
		23.	There is a risk of damage to Council and government properties	с	3	н	Buildings to be checked for structural integrity and capacity to withstand relevant wind loads	Y	HVASC Dept Housing & Public Works	Immediate

						1	HVASC
		24.	There is a risk of damage to roads	с	3	н	Ensure that all road construction/repairs/maintenance is completed prior to the onset of the wet Y Annuall season DTMR
	Environment	25.	There is a risk of severe coastal erosion	с	3	н	Investigate the construction of sea walls as appropriate Y HVASC Immedia
		26.	There is a risk to severe damage to vegetation	с	3	н	Promote the planting of deep-rooted and/or low-growing plants, while removing plants/trees Y HVASC Ongoing susceptible to being blown over
	People		There is a risk of death by drowning	D	4	н	Community awareness of the dangers of entering floodwaters     Y HVASC Annual
		27.					Promote swimming lessons for children     Y Ed Qld Ongoing
		28.	There is a risk that the roads will be closed for longer periods than usual	D	1	L	Maintenance of the Council web page to ensure that tourists are aware of road conditions     Y     HVASC     Ongoing
	Infrastructure	29.	There is a risk of damage to buildings	D	1	L	Review town planning and development arrangements to ensure that housing is only permitted in Y HVASC Ongoing areas not susceptible to flooding
Flood		30.	There is a risk of damage to water and sewerage infrastructure	D	3	м	Ensure that pumping and treatment equipment is situated above potential flood level     Y HVASC Ongoing
		31.	There is a risk of damage to roads	D	3	м	Ensure that roads are maintained to the optimum possible level     Y     HVASC     Ongoing
		32.	There is a risk of damage to cemeteries	D	4	н	Investigate potential locations for additional cemetery space in areas not susceptible to high water table inundation of graves     Y HVASC Ongoing
	Culture	33.	There is a risk of damage to sites of cultural significance	D	4	н	Commence and maintain a register of sites of cultural significance, including GPS data, for the information of disaster response personnel from outside the community
							Provision of appropriate training for Rural Fire Service volunteers
		34.	There is a risk of death or injury to firefighters	D	4	н	Provision of appropriate personal protective equipment for Rural Fire Service volunteers Y QFRS Ongoing
	People						Provision of appropriate communications
		35.	There is a risk of death or injury to members of the community	D	4	н	Provision of a community awareness and preparedness campaign to highlight the fire risk in the community and to encourage individual mitigatory action
Bushfire		36.	There is a risk of asbestos contamination from buildings damaged by fire	A	4	E	Ensure that any handling of asbestos in in compliance with the Safe Work Australia How to Safely     Y     Y     HVASC     As Requir     QFRS
							Fuel load reduction burning     Y     QFRS     Ongoin     HVASC     Ongoin
	Infrastructure	37.	There is a risk of damage to buildings and infrastructure	D	2	L	Development and maintenance of fire breaks     Y     Y     Annual     HVASC     Y
							Provision of a community awareness and preparedness campaign to highlight the fire risk in the community and to encourage individual mitigatory action     Y     LDMG     Annual
							HVASC

		r		1	r	r		
	People	38.	There is a risk of death or injury as a result of an event involving the delivery, decanting, transportation, storage or application of hazardous chemicals, which include various fuels, acids and gases.	с	2	L	Continual operator training and vehicle and equipment maintenance in accordance with legislative requirements     Y     Island & Cape	Ongoing
Hazardous Chemical Event	Environment	39.	There is a risk of damage to the environment as a result of an event involving hazardous chemicals	D	2	L	Provision of bund walls as required at relevant locations     Y     Facility Owners	Ongoing
	Infrastructure		There is a risk of damage to buildings by fire as a result of an event involving	D	2	L	Provision of safety training and fire suppression equipment     Y Facility Owners	Ongoing
		40.	hazardous chemicals				Continual operator training and vehicle and equipment maintenance in accordance with legislative requirements	
			There is a risk that medical and patient retrieval/rescue services will be severely	Α	4	Е	Investigate the formation of Ambulance First Responder Groups within the broader community     QAS	Ongoing
		41.	stretched by a multi casualty event	~	-	-	Provision of community first aid courses     Qld Health	Ongoing
							Provision of specific training to other emergency services personnel;	
Multi Casualty Events	Infrastructure	42.	There is a risk that there will be insufficient space for the storage of deceased persons following a multi casualty event	А	3	E	Identification of potential alternative storage locations, eg transport freezer containers     Y QPS	Ongoing
	People	43.	There is a risk of a major event involving a tourist transport or a school bus resulting in death or serious injury	А	3	E	Ensure that the potential event is subject of a combined emergency services exercise, to identify specific response and resource capacity issues     QPS     QPS     QId Health     Y     SES     QFRS	Annually
Emergency Plant Disease	Environment	44.	There is a risk that plants may be subject to emergency plant disease such as black sigatoka in banana plants	В	3	м	Ensure that appropriate farming practices are implemented and maintained     Y     Banana Farm	Ongoing
	Livionnent	45.	There is a risk of an infestation of noxious weeds such as parthenium weed which reduces the reliability of improved pasture establishment and reduces pasture production potential	А	1	L	Develop and maintain a Pest Management Plan Y HVASC	Ongoing
Noxious Weed	Environment	46.	There is a risk that an infestation of noxious weeds will affect the growth and sustainability of native plants	A	1	L	Develop and maintain a Pest Management Plan Y HVASC	Ongoing
		47.	There is a risk that an infestation of noxious weeds will promote other pest species such as feral pigs	A	1	L	Develop and maintain a rest management rian	

## Residual Risks

Residual risks as the risks which remain after the Local Disaster Management Group has applied the risk mitigation strategies within their capacity, but those strategies have not sufficiently reduced or eliminated the risk.

Residual risks are listed for the information of the District Disaster Management Group, in order that they may consider mitigation strategies not available to the Local Disaster Management Group.

Hazard	Important Community Item	Risk	Residual Risk
All Hazards (especially those involving multi- casualty scenarios)	Disaster Response Capacity	There is a risk that emergency services response to any disaster event will be severely compromised as a result of insufficient response capacity.	The community has a limited response capacity, because of its size and location. QPS are the only full-time emergency service represented in the community (4 personnel). The nearest QAS presence is in Cooktown. A casualty retrieval service is provided via the primary health care clinic. State Emergency Service and Rural Fire Service both have a small presence in the community, and in the main share membership. While the capacity is there to handle smaller events, any large scale impact would require the expeditious deployment of external emergency services resources.

Cyclone / Fire	People	There is a risk to first responders and to the general population of asbestos contamination from damaged buildings.	The community does not have personnel trained in or equipped for asbestos removal. External expertise will be required.
Cyclone Flood Fire Hazmat Event	People	Various Public Health Risks	The community has one Environmental Health Worker. In a major event, professional EHO assistance will be required for a range of public health/environmental health issues. Prior arrangements are already in place with TPHU.