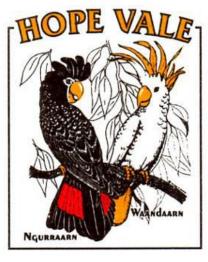
Hope Vale Aboriginal Shire



2020 - 2021

Local Disaster Management Plan

Prepared under the provisions of the Disaster Management Act 203, ss.57 & 58

Foreword

The Australian Constitution provides for the delineation of Commonwealth and State responsibilities. Section 118 of the Constitution Act allows for the recognition of the laws brought down by the States, and sections 51 and 119 allow for the Commonwealth to enact laws regarding national matters, including the protection of the country against invasion. Public safety, both from a law enforcement and disaster management perspective, falls within the ambit of the responsibilities of the States, and accordingly, each State has developed relevant legislation

This document, which has been developed by the Hope Vale Local Disaster Management Group, on behalf of the Hope Vale Aboriginal Shire Council, and originally approved by Council Resolution at its meeting on 10/07/2013 describes the arrangements required under the Disaster Management Act 2003, outlining the disaster management system and specifying agreed roles and responsibilities. It also describes how the disaster management system works during an event.

The focus of the document is on using an 'all-hazards' functional approach, minimising impacts on disaster-affected communities, by ensuring a coordinated effort by all levels of government and nongovernment entities with responsibilities or capabilities in comprehensive disaster management.

This is a dynamic, risk-based document that will be kept up to date to match changes in legislation, or in the region's risk profile, and to reflect learnings from disaster events here and elsewhere.

As a community we are unable to prevent a disaster from happening, however, we are able to minimise the adverse effects a disaster has on a community (both economically and socially) through comprehensive planning and preparation and managing effective response and recovery.

Mayor Hope Vale Aboriginal Shire Council Chairperson Hope Vale Local Disaster Management Group

1

Dated: /



Hope Vale Aboriginal Shire Council acknowledges the assistance of the Queensland and Australian Governments in the facilitation of this project through funding from the Community Development and Recovery Package, Natural Disaster Relief and Recovery Arrangements



1

Endorsement

The preparation of this Local Disaster Management Plan has been undertaken in accordance with the *Disaster Management Act 2003 (the Act)*, to provide for effective disaster management in the local government area.

The plan is endorsed for distribution by the Hope Vale Aboriginal Shire Council.

Chief Executive Officer Hope Vale Aboriginal Shire Council

Dated: / /

Table of Contents

FOREWORD
ENDORSEMENT
TABLE OF CONTENTS
ADMINISTRATION AND GOVERNANCE
DOCUMENT CONTROL
AMENDMENT REGISTER
DISTRIBUTION
DEFINITIONS9
ACRONYMS & ABBREVIATIONS
THE DISASTER MANAGEMENT STRUCTURE IN QUEENSLAND
AUTHORITY TO PLAN
PURPOSE OF THE PLAN
OBJECTIVES
STRATEGIC POLICY FRAMEWORK
SCOPE
DISASTER MANAGEMENT PRIORITIES
REVIEW AND RENEW PLAN
Review of Local Disaster Management Plan27
Review of Risk Treatment Strategies
Review of Risk Treatment Strategies 27 Review of Operational and Recovery Sub Plans 27
-

Establishment	28
Membership	28
Meeting Deputies	29
Advisors to the LDMG	29
LDMG Sub-Groups	29
Membership Records	29
Meeting Schedules and Processes	
TERMS OF REFERENCE	
DISTRICT DISASTER MANAGEMENT GROUP REPRESENTATIVE	
REPORTING	
Agency Status Reports Annual Reports	
DISASTER RISK ASSESSMENT - COMMUNITY CONTEXT	40
Geography	40
Climate and Weather	40
Population	
Current Population	
Projected Population Unemployment Level	
Internet Access	
Access to Private Vehicles	
Building Stock	
-	
Community Capacity / Preparedness	
Industry	43
CRITICAL INFRASTRUCTURE	
Transport (Roads)	44
Transport (Air)	44
Transport (Marine)	44
ESSENTIAL SERVICES	

4

Power	45
Telecommunications	45
Telephone System	45
Television, Broadcast Radio and Internet	
Broadcast Radio Stations	45
2-Way Radio Communications Systems	45
Water Supply	46
Sewerage	46
Emergency Services	47
Queensland Police Service	47
Queensland Fire and Rescue Service	47
State Emergency Service	47
Medical	48
Mortuary Capacity	48
Aged Care Facility	48
Community Service Organisations	48
HAZARDOUS SITES	
PROPOSED FUTURE DEVELOPMENT	
PROPOSED FUTURE DEVELOPMENT	
NEIGHBOURING RELATIONSHIPS	50 51 51 52 52 52 52 52 53 53
NEIGHBOURING RELATIONSHIPS	50 51 51 52 52 52 52 52 53 53 53 53
NEIGHBOURING RELATIONSHIPS	50 51 51 52 52 52 52 53 53 53 54 55
NEIGHBOURING RELATIONSHIPS	50 51 51 52 52 52 52 52 53 53 53 53 53 55 56
NEIGHBOURING RELATIONSHIPS	50 51 51 52 52 52 52 52 53 53 53 53 54 55 56 56

Hone	Vale Loca	l Disaster	Management	Plar

Emergency Animal Disease	58
Emergency Plant Disease	59
Earthquakes	60
Major Infrastructure Failure	60
Major Transportation Event	60
Terrorist Act	61
RISK ASSESSMENT	
Likelihood Table	63
Consequence Table	63
Qualitative Risk Matrix	64
Risk Register	64
CAPACITY BUILDING	
Community Awareness	65
Training	
Chair and Deputy Chair of the LDMG	
Local Disaster Coordinator	
LDMG Members Local Disaster Coordination Centre Staff	
Local Disaster Coordination Centre Stan	
Local Recovery Coordinator	
Certification of Training	
Exercises	68
POST DISASTER ASSESSMENT	
Post-Disaster Operational Review	
Debriefing	
The Hot Debrief	
The (Post-Event) Operational Debrief	
RESPONSE STRATEGY	
Warning Notification and Dissemination	72
Activation	73
Local Disaster Coordination Centre	74

CONCEPT OF OPERATIONS FOR RESPONSE	′5
Operational Reporting7	75
Financial Management7	75
Media Management	76
Accessing Support and Allocation of Resources	77
Disaster Declaration	78
Resupply7	78
HAZARD SPECIFIC ARRANGEMENTS	'9
HAZARD PRIMARY AGENCY STATE AND NATIONAL PLANS	'9
RECOVERY STRATEGY	30
LOCAL DISASTER MANAGEMENT SUB PLANS	81
LOCAL DISASTER MANAGEMENT SUB PLANS	
	32
ANNEXES	82 82

Administration and Governance

Document Control

The Local Disaster Management Plan is a controlled document. The controller of the document is the Hope Vale Aboriginal Shire Council's Local Disaster Coordinator (LDC). Any proposed amendments to this plan should be forwarded in writing to:

Chief Executive Officer Hope Vale Aboriginal Shire Council 1 Muni Street Hope Vale QLD 4885

The LDC may approve inconsequential amendments to this document. Any changes to the intent of the document must be endorsed by the Local Disaster Management Group and approved by Council.

A copy of each amendment is to be forwarded to those identified in the distribution list. On receipt, the amendment is to be inserted into the document and the Amendment Register updated and signed.

Amendment Register

Amendment		Plan Updated	
No / Ref	Approval Date	Inserted by	Date
First draft under the DM Act 2003	Oct 2011	EMQ	Oct 2011
Changes made to reflect current practice as outlined in Local Disaster Management Guidelines	30/10/12	EMQ	20/11/12
2013 Review	10/07/2013	RCM Disaster Management Services	
Changes made to reflect current practice	14-07-16	QFES	14-07-16
Changes made to reflect endorsed guidelines	July 18	QFES	July 2018
Changes to reflect current practice	Aug 19	QFES	Aug 2019
Changes to reflect current practice	Feb 2021	QFES	Feb 2021

Distribution

This plan is distributed in accordance with the distribution list at Annex A.

Definitions

Advisor	A person invited to participate in the business of a disaster management group in an advisory capacity on an as-required basis.
Alert	A heightened level of vigilance due to the possibility of an event in the area of responsibility. No action is required however the situation should be monitored by someone capable of assessing the potential of the threat.
Chair	The person appointed by the local government as the Chair of the Local Disaster Management Group.
Chief Executive	The chief executive of the department, as referred to in the Disaster Management Act 2003, is currently the Director-General of the Department of Community Safety.
Community	A group of people with a commonality of association and generally defined by location, shared experience, or function.
Community Resilience	The adaptive capacity of its members to respond to and influence the consequences of disasters to continue an acceptable level in functioning and structure (Adapted from the United Nations International Strategy for Disaster Reduction; 2002 and The Community Resilience Manual, Canada, 2000)
Coordination	The bringing together of organisations to ensure effective disaster management before, during and after an event. It is primarily concerned with systematic acquisition and application of resources (people, material, equipment, etc) in accordance with priorities set by disaster management groups. Coordination operations horizontally across organisations and agencies.
Coordination Centre	A facility established at State, district or local level as a centre of communication and coordination during times of disaster operations.
Deputy Chair	The person appointed by the local government as the Deputy Chair of the Local Disaster Management Group.

Disaster A serious disruption in a community, caused by the impact of an event that requires a significant coordinated response by the State and other entities to help the community to recover from the disruption Disaster District Part of the state prescribed under a regulation as a disaster district. District Disaster Coordinator A person appointed under the Disaster Management Act 2003 who is responsible for the coordination of disaster operations in the disaster district for the District Disaster Management Act 2003 to provide coordinated State government support and resources to Local Disaster Management Group. District Disaster Management Plan The group established under the Disaster Management Act 2003 that documents provide coordinated State government support and resources to Local Disaster Management Plan District Disaster Management A plan prepared under the Disaster Management Act 2003 that documents planning and resource management to counter the effects of a disaster within the disaster district. Disaster Management Arrangements about managing the potential adverse effects of an event, including, for example, arrangements for mitigating, preventing, preparing for, responding to and recovering a disaster (Disaster Management Act 2003) Disaster Management The services essential to managing the impacts and consequences of an event. (Disaster Management Act 2003) Disaster Mitigation The taking of preventative measures to reduce the severity of the event occurring or, if an event occurs, to reduce the severity of the event occurring or, if an event occurs, to reduce the severity of the event (Disaster Management Act 2003)			
Disaster District Part of the state prescribed under a regulation as a disaster district. District Disaster Coordinator A person appointed under the Disaster Management Act 2003 who is responsible for the coordination of disaster operations in the disaster district for the District Disaster Management Group. District Disaster Management Group The group established under the Disaster Management Act 2003 to provide coordinated State government support and resources to Local Disaster Management Plan District Disaster Management Plan A plan prepared under the Disaster Management Act 2003 that documents planning and resource management to counter the effects of a disaster within the disaster district. Disaster Management Planning and resource managements for mitigating, preventing, preparing for, responding to and recovering a disaster (Disaster Management Functions Arrangements about managing the potential adverse effects of an event, including, for example, arrangements for mitigating, preventing, preparing for, responding to and recovering a disaster (Disaster Management Functions Disaster Management Functions The services essential to managing the impacts and consequences of an event. Disaster Mitigation The taking of preventative measures to reduce the likelihood of an event occurring or, if an event occurs, to reduce the severity of the event Disaster Operations Activities undertaken before, during or after an event happens to help reduce loss of human life, illness or injury to humans, property loss or damage, or damage to the environment, including, for example, activities to mitigate the adverse effects	Disaster	requires a significant coordinated response by the State and other entities	
District Disaster Coordinator A person appointed under the Disaster Management Act 2003 who is responsible for the coordination of disaster operations in the disaster district for the District Disaster Management Group. District Disaster Management Group The group established under the Disaster Management Act 2003 to provide coordinated State government support and resources to Local Disaster Management Groups. District Disaster Management Plan A plan prepared under the Disaster Management Act 2003 that documents planning and resource management to counter the effects of a disaster within the disaster district. Disaster Management Disaster Management Arrangements about managing the potential adverse effects of an event, including, for example, arrangements for mitigating, preventing, preparing for, responding to and recovering a disaster (Disaster Management Functions Disaster Mitigation The services essential to managing the impacts and consequences of an event. (Disaster Management Functions Disaster Operations Activities undertaken before, during or after an event happens to help reduce loss of human life, illness or injury to humans, property loss or damage, or damage to the environment, including, for example, activities to mitigate the adverse effects of an event		(Disaster Management Act 2003).	
District Disaster Coordinator responsible for the coordination of disaster operations in the disaster district for the District Disaster Management Group. District Disaster Management Group The group established under the Disaster Management Act 2003 to provide coordinated State government support and resources to Local Disaster Management Plan District Disaster Management Plan A plan prepared under the Disaster Management Act 2003 that documents planning and resource management to counter the effects of a disaster within the disaster district. Disaster Management Arrangements about managing the potential adverse effects of an event, including, for example, arrangements for mitigating, preventing, preparing for, responding to and recovering a disaster (Disaster Management Functions Disaster Management The services essential to managing the impacts and consequences of an event. Disaster Mitigation The taking of preventative measures to reduce the likelihood of an event occurring or, if an event occurs, to reduce the severity of the event (Disaster Management Act 2003) Disaster Operations Activities undertaken before, during or after an event happens to help reduce loss of human life, illness or injury to humans, property loss or damage, or damage to the environment, including, for example, activities to mitigate the adverse effects of an event	Disaster District	Part of the state prescribed under a regulation as a disaster district.	
District Disaster Management Group provide coordinated State government support and resources to Local Disaster Management Groups. District Disaster Management Plan A plan prepared under the Disaster Management Act 2003 that documents planning and resource management to counter the effects of a disaster within the disaster district. Disaster Management Arrangements about managing the potential adverse effects of an event, including, for example, arrangements for mitigating, preventing, preparing for, responding to and recovering a disaster (Disaster Management Functions Disaster Management Functions The services essential to managing the impacts and consequences of an event. Disaster Mitigation The taking of preventative measures to reduce the likelihood of an event occurring or, if an event occurs, to reduce the severity of the event (Disaster Management Act 2003) Disaster Operations Activities undertaken before, during or after an event happens to help reduce loss of human life, illness or injury to humans, property loss or damage, or damage to the environment, including, for example, activities to mitigate the adverse effects of an event		responsible for the coordination of disaster operations in the disaster	
District Disaster Management Plan planning and resource management to counter the effects of a disaster within the disaster district. Disaster Management Arrangements about managing the potential adverse effects of an event, including, for example, arrangements for mitigating, preventing, preparing for, responding to and recovering a disaster (Disaster Management Act 2003) Disaster Management Functions The services essential to managing the impacts and consequences of an event. Disaster Mitigation The taking of preventative measures to reduce the likelihood of an event occurring or, if an event occurs, to reduce the severity of the event (Disaster Management Act 2003) Disaster Operations Activities undertaken before, during or after an event happens to help reduce loss of human life, illness or injury to humans, property loss or damage, or damage to the environment, including, for example, activities to mitigate the adverse effects of an event		provide coordinated State government support and resources to Local	
Disaster Managementincluding, for example, arrangements for mitigating, preventing, preparing for, responding to and recovering a disaster (Disaster Management Act 2003)Disaster Management FunctionsThe services essential to managing the impacts and consequences of an event.Disaster MitigationThe taking of preventative measures to reduce the likelihood of an event occurring or, if an event occurs, to reduce the severity of the event (Disaster Management Act 2003)Disaster OperationsActivities undertaken before, during or after an event happens to help reduce loss of human life, illness or injury to humans, property loss or damage, or damage to the environment, including, for example, activities to mitigate the adverse effects of an event		planning and resource management to counter the effects of a disaster	
Functions event. Disaster Mitigation The taking of preventative measures to reduce the likelihood of an event occurring or, if an event occurs, to reduce the severity of the event (Disaster Management Act 2003) Disaster Operations Activities undertaken before, during or after an event happens to help reduce loss of human life, illness or injury to humans, property loss or damage, or damage to the environment, including, for example, activities to mitigate the adverse effects of an event	Disaster Management	including, for example, arrangements for mitigating, preventing, preparing for, responding to and recovering a disaster	
Disaster Mitigation occurring or, if an event occurs, to reduce the severity of the event (Disaster Management Act 2003) Disaster Operations Activities undertaken before, during or after an event happens to help reduce loss of human life, illness or injury to humans, property loss or damage, or damage to the environment, including, for example, activities to mitigate the adverse effects of an event			
Disaster Operations reduce loss of human life, illness or injury to humans, property loss or damage, or damage to the environment, including, for example, activities to mitigate the adverse effects of an event	Disaster Mitigation	occurring or, if an event occurs, to reduce the severity of the event	
Disaster Operations reduce loss of human life, illness or injury to humans, property loss or damage, or damage to the environment, including, for example, activities to mitigate the adverse effects of an event			
(Disaster Management Act 2003)	Disaster Operations	reduce loss of human life, illness or injury to humans, property loss or damage, or damage to the environment, including, for example, activities	
		(Disaster Management Act 2003)	

	The taking of preparatory measures to ensure that, if an event occurs,
Disaster Preparedness	communities, resources and services are able to cope with the effects of the event
	(Disaster Management Act 2003)
Disaster Research	May be broadly understood as a systematic inquiry, before and after a disaster, into a relevant disaster management problem
	(COAG, Natural Disasters in Australia: Reforming mitigation, relief and recovery arrangements: 2002)
Disaster Response	The taking of appropriate measures to respond to an event, including action taken and measures planned in anticipation of, during, and immediately after an event to ensure that its effects are minimised and that persons affected by the event are given immediate relief and support
	(Disaster Management Act 2003)
Disaster Response Capability	The ability to provide equipment and a suitable number of persons, using the resources available to the local government, to effectively deal with, or help another entity to deal with, an emergency situation or a disaster in the local government's area (Disaster Management Act 2003)
Disaster Response Operations	The phase of disaster operations that relates to responding to a disaster
Operations	(Disaster Management Act 2003)
Disaster Recovery	The taking of appropriate measures to recovery from an event, including action taken to support disaster affected communities in the reconstruction of infrastructure, the restoration of emotional, social, economic and physical wellbeing, and the restoration of the environment
	(Disaster Management Act 2003)
Disaster Recovery Operations	The phase of disaster operations that relates to recovering from a disaster (Disaster Management Act 2003
Disaster Relief	The provision of immediate shelter, life support and human needs of persons affected by, or responding to, an emergency
Disaster Kellel	(COAG, Natural Disasters in Australia: Reforming mitigation, relief and recovery arrangements: 2002)

	The process used to determine risk management priorities by evaluating	
Disaster Risk Assessment	and comparing the level of risk against predetermined standards, target risk levels or other criteria (COAG, Natural Disasters in Australia:	
	Reforming mitigation, relief and recovery arrangements: 2002).	
Event	 Any of the following: (a) A cyclone, earthquake, flood, storm, storm tide, tornado, tsunami, volcanic eruption or other natural happening; (b) An explosion or fire, a chemical, fuel or oil spill, or a gas leak; (c) An infestation, plague or epidemic; (d) A failure of, or disruption to, an essential service or infrastructure; (e) An attack against the Sate; (f) Another event similar to an event mentioned in paragraphs (a) to (e). An event may be natural or caused by human acts or omissions 	
	(Disaster Management Act 2003)	
Executive Officer DDMG	A person appointed to the position of Executive Officer to the District Disaster Management Group by the Commissioner, Queensland Police Service	
Executive Team	The Chair, Deputy Chair and Local Disaster Coordinator of a local group	
Functional Lead Agency	An agency allocated responsibility to prepare for and provide a disaster management function and lead organisations that provide support roles. Local Disaster Management Interim Guidelines – Final Draft August 2011	
Guidelines	Guidelines are developed under s63 of the Disaster Management Act 2003 to inform the SDMG, DDMGs and local governments about the preparation of disaster management plans, matters to be included in disaster management plans and other appropriate matters about the operation of a DDMG or LDMG.	
Hazard	A source of potential harm, or a situation with a potential to cause loss (Emergency Management Australia, 2004)	
Lean Forward	An operational state prior to 'stand up' characterised by a heightened level of situational awareness of a disaster event (either current or impending) and a state of operational readiness. Disaster coordination centres are on standby; prepared but not activated.	

Local Disaster Coordinator	A person appointed under the Disaster Management Act 2003 who is responsible for the coordination of disaster operations for the Local Disaster Management Group.
Local Disaster Management Group	The group established under the Disaster Management Act 2003 to manage disaster planning and operations on behalf of the local government.
Local Disaster Management Plan	A plan that documents arrangements to manage disaster planning and operations within the local government area of responsibility.
Post-Disaster Assessment	Addresses performance during and the risks revealed by a disaster event in order to improve future development of mitigation measures. Post- disaster assessment forms part of continuous improvement of the whole system
	(Adapted from COAG, Natural Disasters in Australia: Reforming mitigation, relief and recovery arrangements: 2002)
Primary Agency	An agency allocated responsibility to prepare for and respond to a specific hazard based on their legislated and/or technical capability and authority.
Queensland Disaster Management Arrangements	Whole-of-government arrangements to ensure the collaborative and effective coordination of planning, services, information and resources for comprehensive disaster management
Recovery	The taking of preventative measures to recover from an event, including action taken to support disaster-affected communities in the reconstruction of infrastructure, the restoration of emotional, social, economic and physical wellbeing, and the restoration of the environment
	(Disaster Management Act 2003)
Relief	The provision of immediate shelter, life support and human needs of persons affected by, or responding to, an emergency.
	(EMA: Australian Emergency Management Glossary)
Residual Risk	The risk remaining after risk treatment. Residual risk can contain unidentified risk. Residual risk can also be known as 'retained risk'
	(AS/NZS ISO 31000:2009 Risk Management – Principles and guidelines)

Risk	The effect of uncertainty on objectives (ISO Guide 73:2009 Risk management – Vocabulary)
Risk Identification	The process of finding, recognising and describing risks (ISO Guide 73:2009 Risk management – Vocabulary)
Risk Management	The systematic application of management policies, procedures and practices to the tasks of identifying, analysing, evaluating, treating and monitoring risk (Australian Emergency Management Glossary)
Risk Management Process	The systematic application of management policies, procedures and practices to the activities of communicating, consulting, establishing the context, and identifying, analysing, evaluating, treating, monitoring and reviewing risk (ISO Guide 73:2009 Risk management - Vocabulary)
Risk Reduction	Risk treatments that deal with negative consequences (ISO Guide 73:2009 Risk management – Vocabulary)
Risk Register	A listing of risk statements describing sources of risk and elements at risk with assigned consequences, likelihoods and levels of risk.
Risk Treatment	A process to modify risk. Risk treatment can involve avoiding the risk by deciding not to start or continue with the activity that gives rise to the risk; taking or increasing the risk in order to pursue an opportunity; removing the risk source; changing the likelihood; changing the consequences; sharing the risk with another party or parties; and retaining the risk by informed decision (ISO Guide 73:2009 Risk management – Vocabulary)
Serious Disruption	Serious disruption means: a. loss of human life, or illness or injury to humans; b. widespread or severe property loss or damage; or c. widespread or severe damage to the environment (Disaster Management Act 2003)
Stand Down	Transition from responding to an event back to normal core business and/or recovery operations. There is no longer a requirement to respond to the event and the threat is no longer present.

Stand Up	The operational state following 'lean forward' whereby resources are mobilised, personnel are activated and operational activities commenced. Disaster coordination centres are activated.
State Disaster Coordinator	A person appointed under the Disaster Management Act 2003 who is responsible for the coordination of disaster response operations for the State Disaster Management Group.
State Disaster Management Plan	A planning tool for disaster managers which provides an overview of Queensland's disaster management arrangements, including agency roles and responsibilities.
State Recovery Coordinator	A person appointed under the Disaster Management Act 2003 who is responsible for the coordination of disaster recovery operations for the State Disaster Management Group.
Vulnerability	The conditions determined by physical, social, economic and environmental factors or processes, which increase the susceptibility of a community to the impact

Acronyms & Abbreviations

ВоМ	Bureau of Meteorology
DCS	Department of Community Safety
DDC	District Disaster Coordinator
DDCC	District Disaster Coordination Centre
DDMG	District Disaster Management Group
DM	Disaster Management
HazMat	Hazardous materials (in the context of emergency response)
HVASC	Hope Vale Aboriginal Shire Council
LDC	Local Disaster Coordinator
LDCC	Local Disaster Coordination Centre
LDMG	Local Disaster Management Group
LDMP	Local Disaster Management Plan
LRC	Local Recovery Coordinator
LRG	Local Recovery Group
NDRP	Natural Disaster Resilience Program
PPRR	Prevention, preparedness, response and recovery
QAS	Queensland Ambulance Service
QFES	Queensland Fire and Emergency Services
QFRS (RFS)	Queensland Fire and Rescue Service Rural Division
QPS	Queensland Police Service
QDMA	Queensland Disaster Management Arrangements

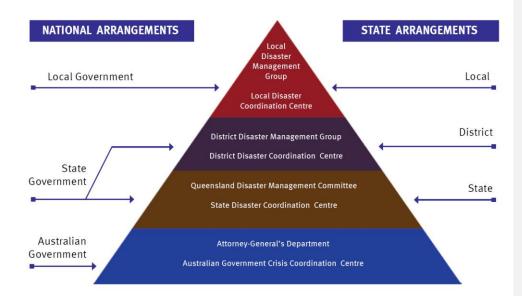
RIBS	Remote Indigenous Broadcasting Services
SDCC	State Disaster Coordination Centre
SES	State Emergency Service
SITREP	Situation report

The Disaster Management Structure in Queensland

The Disaster Management Act 2003 (the Act) provides the legislative basis for the Queensland Disaster Management Arrangements (QDMA) including:

- Establishment of disaster management groups for the State, disaster districts and local government areas;
- · Detailing planning requirements at each level;
- Maintaining the role and operations of the State Emergency Service (SES) and establishment of Emergency Service Units; and
- The conferring of powers on selected individuals and groups.

Queensland's whole-of-government disaster management arrangements are based upon partnerships between government, government owned corporations, non-government organisations, commerce and industry sectors, and the local community. These arrangements recognise each level of the QDMA must work collaboratively to ensure the effective coordination of planning, services, information and resources necessary for comprehensive disaster management. The QDMA is based on a four-tiered system, incorporating the three levels of government (Australian, State and Local), with an additional State government tier known as disaster districts.



The principal structures comprising the Queensland Disaster Management Arrangements are:

- Local, District and State disaster management groups, responsible for the planning, organisation, coordination and implementation of all measures to mitigate, prevent, prepare for, respond to and recover from disasters.
- Local, district and State coordination centres to support disaster management groups in coordinating information, resources and services necessary for disaster operations.
- State government functional lead agencies through which the disaster management functions and responsibilities of the State are managed and coordinated.
- State government hazard-specific primary agencies responsible for the preparation of plans for, and management of, specific hazards.

Authority to Plan

This Plan has been developed by the Hope Vale Local Disaster Management Group, appointed by and on behalf of the Hope Vale Aboriginal Shire Council.

This plan details the arrangements within the Hope Vale Aboriginal Shire Council area to plan and coordinate capability in disaster management and disaster operations.

This Plan has been prepared under the provisions of s. 57 of the Act, which states:.

".....

- (1) A local government must prepare a plan (a local disaster management plan) for disaster management in the local government's area.
- (2) The plan must include provision for the following-
 - (a) the State group's strategic policy framework for disaster management for the State, and the local government's policies for disaster management;
 - (b) the roles and responsibilities of entities involved in disaster operations and disaster management in the area;
 - (c) the coordination of disaster operations and activities relating to disaster management performed by the entities mentioned in paragraph (b);
 - (d) events that are likely to happen in the area;
 - (e) strategies and priorities for disaster management for the area;
 - (f) the matters stated in the disaster management guidelines as matters to be included in the plan;
 - (g) other matters about disaster management in the area the local government considers appropriate."

Purpose of the Plan

The purpose of the Hope Vale Local Disaster Management Plan is to:

- Ensure the safety and sustainability of the local community
- Reduce or eliminate risk to the community and community infrastructure
- Inform disaster management responses at the District and State levels
- Be consistent with best practice disaster management issues
- Promote effective liaison between the Council and other agencies involved in disaster management
- Ensure compliance with the Disaster Management Act 2003 and its regulations
- **NB** It is important that all agencies understand that there are major differences between 'Incident Management' and 'Disaster Management'.

Incidents can be managed via the emergency services or other agencies, employing resources normally available to them. This includes traffic accidents, missing persons, etc. Incidents do not usually cause major community disruption.

Disasters require a coordinated multi-agency, multi-jurisdictional response, and usually result in some sort of community dislocation or severe disruption.

Incident Management

Disaster Management

- Single site response
- Minor off-site co-ordination
- Single agency responsibility
- Resources available
- Support available
- Support agencies practiced
- Day to day business
- Core function
- Short term effects

- Multi-site response
- Major off-site co-ordination
- Multi agency responsibility
- Multi-faceted problems
- External resources required
- External support required
- Government Dept involvement
- Community affected
- Long term effects

This document does not address Incident Management.

Objectives

The objective of the Local Disaster Management Plan is to facilitate the implementation of effective and efficient disaster management strategies and arrangements including:

- The development, review and assessment of effective disaster management for the local government area, including arrangements for mitigating, preventing, preparing for, responding to and recovering from a disaster
- Compliance with the State Disaster Management Group's (SDMG) Strategic Policy Framework; the State Disaster Management Plan; the Local Disaster Management Guidelines, and any other Guidelines relevant to local level disaster management and disaster operations;
- The development, implementation and monitoring of priorities for disaster management for the local government area.

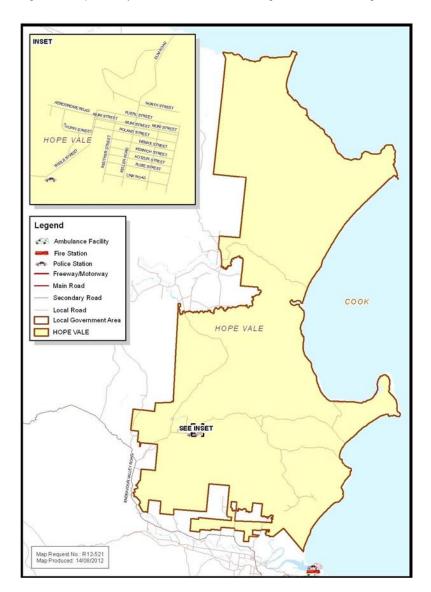
Strategic Policy Framework

Disaster management and disaster operations in Hope Vale are consistent with the Disaster Management Strategic Policy Framework. This is achieved by:

- ensuring a comprehensive, all hazards, all agencies approach by achieving the right balance of prevention, preparedness, response and recovery
- supporting the mainstreaming of disaster preparedness and mitigation into relevant areas of activity of government, non-government, small business and corporations
- aligning disaster risk reduction, disaster mitigation, disaster resilience and climate change adaptation policy and actions with international and national reforms
- promoting a transparent, systematic and consistent approach to disaster risk assessment and management, based on the Australian/New Zealand Standard AS/NZS ISO 31000:2009 Risk management – Principles and guidelines
- recognising the commitment of stakeholders and the need for collaboration across all levels of government, community, industry, commerce, government owned corporations, private and volunteer organisations, and local communities in all aspects of disaster management
- emphasising building and maintaining sincere relationships, trust, teamwork, consultative decision-making and shared responsibilities among stakeholders promoting community resilience and economic sustainability through disaster risk reduction.

Scope

This plan details the arrangements necessary to comply with the Hope Vale Aboriginal Shire Council's legislated responsibility to undertake disaster management in their local government area.



Disaster Management Priorities

Disaster management priorities for the Hope Vale Aboriginal Shire Council will ensure compliance with the disaster management legislation and will provide a sound legal grounding for disaster management in Hope Vale:

The Hope Vale Aboriginal Shire Council Corporate Plan addresses disaster management in the following terms:

CORPORATE OBJECTIVE 5 - INFRASTRUCTURE SERVICES

Council is committed to ensuring effective risk management and initiating and co-ordinating appropriate disaster management processes. Council will continue to play a lead role in coordination of services at the time

Strategy: Ensure a preparedness to respond to natural disasters and other emergencies and engage in planning activities aimed at minimising the impact of such disasters on the community

CORPORATE OBJECTIVE 6 - ORGANISATIONAL EXCELLENCE AND GOVERNANCE

Strategy: Develop and implement proactive risk management strategies to reduce risk to the council and the community

The Hope Vale Council Community Plan identifies a number of issues which are addressed as a part of the hazard and risk assessment process undertaken in concert with the development and maintenance of this Local Disaster Management Plan. Such issues include Safe and Healthy Community, Erosion and Flood Mitigation, Ranger Program, etc., all of which can impact on the resilience of the community.

Review and Renew Plan

S. 59 of the Act allows Council to review or renew the plan as appropriate, but requires that the Plan be assessed for effectiveness on an annual basis.

Review of Local Disaster Management Plan

The Local Disaster Management Plan should be reviewed by a working group from the Local Disaster Management Group as follows:

June	Working group reviews and amends (as required) the main plan
August	Draft plan submitted to full Local Disaster Management Group for acceptance or amendment
September	Reviewed plan submitted to Council for approval as required
October	Update plan submitted (as required) to District Disaster Management Group for endorsement

Review of Risk Treatment Strategies

The risk treatment strategies should be reviewed on a regular basis, preferably prior to the annual budgetary determinations by Council in relation to its annual Operation Plan.

Review of Operational and Recovery Sub Plans

The Disaster Management Operational and Recovery Sub-Plans should be reviewed by LDMG working groups as follows:

April-July	Working	groups	review	and	amend	(as	required)	the	supporting
	plans								

September Draft amended plans submitted to full Local Disaster Management Group for acceptance or further amendment

N.B. If at any time during the year, it becomes apparent that an urgent amendment to or review of the planning documentation is required for operational effectiveness, then such review or amendment must be implemented expeditiously.

The Plan should also be reviewed as a result of any changes in legislation, guidelines or policy, and as a result of any changes recommended subsequent to the annual District Assessment..

The master contact list for all organisations/persons involved in the Council's disaster management arrangements should be updated at each LDMG meeting and will be held by the Local Disaster Coordinator.

Local Disaster Management Group

Establishment

The Hope Vale Local Disaster Management Group (the LDMG) is established in accordance with s. 29 of the Act.

Membership

Hope Vale Aboriginal Shire Council has appointed the following Executive and Core Members of the Local Disaster Management Group, in accordance with sections 33 & 34 of the Act

LDMG Executive Membership			
Hope Vale Aboriginal Shire Council	Chair, LDMG - Mayor		
Hope Vale Aboriginal Shire Council	Deputy Chair, LDMG - Councillor		
Hope Vale Aboriginal Shire Council	Local Disaster Coordinator (LDC) – CEO		
Hope Vale Aboriginal Shire Council	Deputy Local Disaster Coordinator		

(It is the view of Council that the LDC appointee has the necessary experience or expertise to perform the function. The appointee has the authority and necessary delegations within Council to perform the role effectively.)

LDMG Membership	
Operations Manager	Hope Vale Aboriginal Shire Council
Director of Community Services	Hope Vale Aboriginal Shire Council
Environmental Health Worker	Hope Vale Aboriginal Shire Council
Officer in Charge	Queensland Police Service
Senior Health Worker	Queensland Health
Emergency Management Coordinator	Queensland Fire and Emergency Services
First Officer – Rural	Queensland Fire and Rescue Service
Local Controller	State Emergency Service

(It is the view of Council and their respective parent agencies that the members of the LDMG have the necessary experience or expertise to perform the function, and have the authority and necessary delegations within their organisations to perform the role effectively.)

Secretariat

Personal Assistant to Council & CEO Hope Vale Aboriginal Shire Council		
	Personal Assistant to Council & CEO	Hope Vale Aboriginal Shire Council

Advisory Members

The LDMG may invite participants from a range of entities, such as industry and community organisations to participate in the business of the group in an advisory capacity, as required, on a casual or ongoing basis.

Whilst advisor input is considered by members in their decision making, meeting resolutions will only be carried by member consensus and advisors will not be

included in the calculation of a quorum.

Meeting Deputies

S. 14 of the Disaster Management 2014 Regulations provides for Meeting deputies for particular members

- (1) A member of a disaster management group may, with the approval of the chairperson of the group, appoint by signed notice another person as his or her deputy.
- (2) The deputy may attend a group meeting in the member's absence and exercise the member's functions and powers under this Act at the meeting.
- (3) A deputy attending a group meeting is to be counted in deciding if there is a quorum for the meeting.

Advisors to the LDMG

The LDMG may invite participants from a range of entities, such as industry and community organisations to participate in the business of the group in an advisory capacity, as required.

It is suggested the list of LDMG advisors is regularly reviewed to reflect current disaster management arrangements for the local government area. Whilst advisor input is considered by members in their decision making, meeting resolutions will only be carried by member consensus and advisors will not be included in the calculation of a quorum.

Where it is important that an advisor has full voting rights, the LDMG should consider whether to appoint the person as a member under s. 33 of the Act.

It is recommended that contact details for advisors are maintained, updated and treated the same as member details in order to be prepared for operational and post-operational activities.

LDMG Sub-Groups

LDMGs may have cause to create sub-groups, whether permanent or temporary, to assist the group with its business. Examples of this may be a Local Recovery Group, an evacuation project team, a cyclone shelter operations management group or a sub-group formed to deal with a particular issue relating to that local government area.

In these circumstances, the creation of a sub-group must be passed as a LDMG meeting resolution. Terms of Reference should be established to give clear guidance on the establishment, role and function, required outcomes and conduct of business of the sub-group. All sub-groups should be required to provide the LDMG with regular updates at LDMG meetings.

It should also be noted that any decisions made or actions taken by or on behalf of these sub-groups should be endorsed by the LDMG during normal business, or during disaster operations by the LDMG or LDC, to ensure the validity of decisions under the Act.

Membership Records

Each LDMG is required to maintain a register of its current members and advisors for reference during both general business and operational periods. As a minimum, details should consist of:

- full name;
- designated position title;
- department/organisation or agency name;
- work address;
- · business and after hours telephone numbers (both landline and mobile); and
- email address.

Templates to collect and store LDMG member contact details, for agencies to advise the LDMG of a change to their member details and to develop a membership register are available on the DM Portal.

Membership records must be collected, stored and disposed of in accordance with the Information Privacy Principles contained in Schedule 3 of the Information Privacy Act 2009.

When the LDMG member register is altered, an updated copy should be provided to the relevant DDC. If the alteration relates to a member of the Executive Team of the LDMG, it is also important that the SDCC is advised to maintain currency of contact details in case of a disaster event.

Meeting Schedules and Processes

In accordance with s. 12 of the Disaster Management Regulations 2014, the LDMG may conduct its business, including its meetings, in a way it considers appropriate.

The Act prescribes the following requirements with regards to the conduct of meetings:

- Meetings must be held at least once every six months at times and places decided by the Chairperson Additional meetings may be held as required, but must be held if asked for in writing by at least one-half of LDMG members, or by the DDC.
- A quorum is required for meeting resolutions to be officiated (s. 13 of the Disaster Management Regulations 2014) equal to one-half of LDMG members plus one, or when one-half is not a whole number, the next highest whole number. An appointed deputy attending a meeting on behalf of a LDMG member is to be counted in the quorum). A template for recording attendance at LDMG meetings is available on the DM Portal.
- The Chairperson or Deputy Chairperson is to preside at meeting (s.34). If both are absent the Chairperson or Deputy Chairperson may appoint another member of the group to preside. If both offices are vacant the group will choose a member to preside.
- Meetings may be held, or members may take part using any technology that reasonably allows them to hear and take part in discussions (s. 17 of the Disaster Management Regulations). Members participating through these means are taken to be present at the meeting.
- Resolutions may be passed at meetings, however are also considered valid if a majority of members give written agreement and notice of the resolution is given under the group's approved procedures (s. 17 3 (a) of the Disaster Management Regulations 2014).
- Minutes of meetings must be kept (s.18 of the Disaster Management Regulations).

A variety of templates to assist LDMGs to manage business and meetings are available on the DM Portal.

<u>Attendance</u>

If a member, or their appointed Deputy, continually does not attend LDMG meetings it is suggested that the LDMG Executive Team meet with the member to discuss the ongoing non-attendance at LDMG meetings. A formal record of LDMG member attendance should be maintained and this can be used to monitor member attendance across meetings.

A template to monitor progressive meeting attendance is available on the DM Portal.

Meeting Minutes

The LDMG meeting minutes should provide a summary of key discussion points and resolutions and may be subject to public scrutiny under the Right to Information Act 2009. It should be noted in the minutes whether or not a quorum was established at the meeting. The meeting attendance sheet should then be attached to the back as an accurate account of who attended the meeting and whether the meeting had a quorum, thus making any resolutions or decisions valid.

An example of a LDMG meeting Minutes template is available on the DM Portal.

Flying minute

A flying minute may be used to progress business of an urgent nature in the instance where convening a meeting of the LDMG is not practicable. The passing of resolutions via flying minute is allowed under s. 17 of the Disaster Management Regulations 2014 of the Act if a majority of members provide written agreement.

Templates for LDMG flying minute, LDMG briefing paper and LDMG agenda are available on the DM Portal.

Resolution statement

In addition to meeting minutes, the LDMG Secretariat should produce a resolution statement to provide a running log of actions undertaken and an audit trail through to the acquittal of those resolutions. Once acquitted the resolution should be recorded on a resolution register.

An example of a LDMG Resolution Statement is available on the DM Portal.

Resolutions register

For governance purposes, a register detailing each resolution passed by the LDMG and details of actions undertaken to acquit the resolution should be kept. This provides an easy reference document and a historical record of past LDMG resolutions.

An example of a LDMG Resolutions Register is available on the DM Portal.

Letterhead/Logo

As LDMG business is conducted on behalf of the relevant local government or combined local governments, the relevant local government/s letterhead and logos should be used for all LDMG business.

Records Maintenance

When managing LDMG records, the LDMG must comply with the requirements of the Public Records Act 2002 and records may be subjected to public scrutiny under the Right to Information Act 2009.

The Queensland State Archives General Retention and Disposal Schedule for Administrative Records outlines the requirements for retaining documents in accordance with the Public Records Act 2002. The Schedule and further information for LDMGs, including managing records during disaster events, can be obtained at www.archives.qld.gov.au in the section "Recordkeeping for Government".

Terms of Reference

Aim: To outline the extent of Council's responsibility for and commitment to managing disaster events in the local government area.

The Hope Vale Local Disaster Management Group has the following functions for its area:

[Disaster Management Act s.30(1)]

- To ensure that disaster management and disaster operations in the area are consistent with the State group's strategic policy framework for disaster management for the State;
- To develop effective disaster management, and regularly review and assess the disaster management;
- To help the local government for its area to prepare a local disaster management plan;
- To identify, and provide advice to the relevant district group about, support services required by the local group to facilitate disaster management and disaster operations in the area;
- To ensure the community is aware of ways of mitigating the adverse effects of an event, and preparing for, responding to and recovering from a disaster;
- To manage disaster operations in the area under policies and procedures decided by the State group;
- To provide reports and make recommendations to the relevant district group about matters relating to disaster operations;
- To identify, and coordinate the use of, resources that may be used for disaster operations in the area;
- To establish and review communications systems in the group, and with the relevant district group and other local groups in the disaster district of the relevant district group, for use when a disaster happens;
- To ensure information about a disaster in the area is promptly given to the relevant district group;
- To perform other functions given to the group under this Act;
- To perform a function incidental to a function mentioned above.

A Native Title determination has conveyed the land outside the Hope Vale Township to a number of individual clans, which are represented by the Hope Vale Congress Aboriginal Corporation. Native Title is extinguished in the township of Hope Vale. The Native Title determination does not impact on the valid operation of local government functions of Hopevale Aboriginal Council, which includes the disaster management arrangements.

This Plan details the disaster management arrangements for all of the Hope Vale Aboriginal Shire Council area.

Roles and Responsibilities - LDMG Members

ALL members of the LDMG have the following common roles and responsibilities:

- Attend LDMG activities with a full knowledge of their agency resources and services and the expectations of their agency;
- Are available and appropriately briefed to actively participate in LDMG activities to ensure that plans, projects and operations use the full potential of their agency or function, while recognising any limitations;
- Are appropriately positioned within their agency to be able to commit agency resources to LDMG normal business activities; and
- Have a deputy who is appropriately trained to take on their responsibilities should they be unavailable or to provide additional support during extended operations.

The Disaster Management Executive have specific responsibilities:

LDMG Position	Individual Responsibilities
Chairperson	 Is responsible for presiding at all meetings of the Local Disaster Management Group (LDMG) unless absent. Activation of the LDMG as required. Activation of the Local Disaster Co-ordination Centre (LDCC). Manage and coordinate the business of the group; Ensure, as far as practicable, that the group performs its functions; and Report regularly to the relevant district group and the Chief Executive QFES about the performance by the group of its functions.
Deputy Chairperson	Preside at LDMG meetings if the Chairperson is absent from the meeting
Local Disaster Coordinator	 Is responsible for maintaining the operational readiness of the LDMG/LDCC. Is responsible for providing trained staff to operate the LDCC. Is responsible for the overall management of the LDCC during operations unless absent. Is responsible for advising the Chairperson and the LDMG on disaster related matters, both during disaster activations and during normal times unless absent. Responsible for reporting to the DDMG both during disaster

activations and during normal times unless absent	
	DMA s. 36

Organisation	Organisational Responsibilities (Local Level)
	To ensure it has a disaster response capability;
	To approve its local disaster management plan
	To ensure information about an event or a disaster in its area is promptly given to the district disaster coordinator for the disaster district in which its area is situated; DMA s.80
	Maintenance of the Local Government function (via Local Government Business Continuity Contingency Planning)
	Maintenance of normal Local Government services to the community:
	Maintenance of roads
Hope Vale Aborigina Shire Council	Refuse disposal
	Public health
	Animal control
	Environmental protection
	Airport operations
	Development and maintenance of fire breaks as appropriate Ensure that council members and staff under take disaster management training and Emergency Operation centre training when available.
	Dissemination of disaster-related information to the community, including information about the National Registration Inquiry System as part of their community education.
	Development of the comprehensive Local Disaster Management Planning strategies
	Design and maintenance of a public education/awareness program
	Design, maintenance and operation of a Local Disaster Coordination

Local Disaster Management Group	Centre, including the training of sufficient personnel to operate the Centre Coordination of support to response agencies Reconnaissance and impact assessment Provision of public information prior to, during and following disaster event impacts					
Local Disaster Management Group (cont.)	Recommendations re areas to be considered for directed evacuation Public advice re voluntary evacuation. Identification, resourcing, staffing and operation of Evacuation Centre(s) Provision of locally based community support services Identification, resourcing, staffing and operation of Evacuation Centre					
Queensland Fire and Emergency Service	 Functional lead agency for warnings Prepare guidelines on behalf of the QDMC as per s 63 of the Act Establish and maintain arrangements between the state and Commonwealth about matters relating to effective disaster management Ensure that disaster management and disaster operations in the State are consistent with the State group's strategic policy framework; the State Disaster Management Plan, the disaster management standards and the disaster management guidelines Ensure that persons performing functions under the Act in relation to disaster operations are appropriately trained Provide advice and support to the State group and local and district groups in relation to disaster management and disaster operations Planning and Logistics functions of the SDCC Provide situational monitoring of events and incidents across the State via the SDCC Watchdesk Primary agency for bushfire response Primary agency for chemical / hazmat related incidents Provide control, management and pre-incident planning of fires (structural, landscape and transportation) Provide rescue capability for persons trapped in any vehicle, vessel, by height or in confined space Rescue of persons isolated or entrapped in swift-water / floodwater events Provide mass and technical decontamination capabilities under State Biological Disaster and State Radiological Disaster response Provide urban Search and Rescue (USAR) capability for building collapse events Support the Queensland Coastal Contingency Action Plan – Chemical Spill Response Plan (a supporting plan of the National Marine Chemical Spill Contingency Plan, and National Marine Oil Spill Contingency Plan) Provide tassessment, and intelligence gathering capabilities 					

	following: • The operation of the Intelligence, Logistics, Operations, Planning and • Aviation Capabilities • Coordinate emergency supply • Coordinate resupply operations • Coordinate and implement the logistics support framework • Coordinate, support and manage the deployment of SES resources (as required, in consultation with local government, appoint a suitably experienced and/or qualified officer as SES Coordinator to support the coordination of SES operations
Queensland Health	 Assessment, treatment and transportation of injured persons. Assistance with evacuation (for medical emergencies). Provision of advice regarding medical special needs sectors of the community. Co-ordination of medical resources. Public health advice and warnings to participating agencies and the community. Coordination of psychological and counselling services for disaster affected persons. Ongoing medical and health services required during the recovery period to preserve the general health of the community.
Queensland Police Service	 Preservation of peace and good order. Prevention of crime. Security of any site as a possible crime scene. Investigation of the criminal aspect of any event. Coronial investigation procedures. Traffic control, including assistance with road closures and maintenance of road blocks. Crowd management/public safety. Coordination of search and rescue (See State Rescue Policy). Security of evacuated areas.
Queensland Police Service (cont)	
Ergon Energy	 Maintenance of electrical power supply Advice in relation to electrical power Restoration of power Safety advice for consumers

District Disaster Management Group Representative

Section 24 of the Act requires the local government to nominate a representative to the District Disaster Management Group and advise the Executive Officer of the State and District Groups of the appointment. The Mayor, Hope Vale Aboriginal Shire Council has been appointed to this position.

The role of Council's representative on the DDMG is to:

- (a) Attend meetings of the DDMG
- (b) Assist the chairperson to coordinate the prevention, preparation, response and recovery activities associated with the disaster event at the district level
- (c) Commit the Council's resources, as required, in support of efforts to combat the disaster event.

Reporting

Agency Status Reports

Written member status reports on behalf of member agencies are used to update other LDMG members on the status of the member agency's disaster management initiatives, projects, training, community awareness, disaster management plans, operations or contact information.

This information assists the LDMG to evaluate the status of the disaster management and disaster operations for the local government area. Member status reports are provided at LDMG meetings by exception

Disaster Management Status Report to the DDMG

Prior to each meeting of the Cairns DDMG a Disaster Management Status Report as set out in Local Disaster Management Group Guidelines shall be submitted to the Executive Officer of the Cairns District Disaster Management Group and the Emergency Management Coordinator – QFES. The Council representative to the DDMG will present a Disaster Management Status Report at each meeting of the DDMG.

The Local Disaster Coordinator is responsible for the development of the report.

Annual Reports

The LDMG is required to complete a status report at the end of each financial year and provide the completed report to the District Disaster Coordinator, Cairns Disaster District. The report will be furnished in the format and at the time stipulated by the DDC.

This report will also be furnished to Council as an Annual Report of the activities of the Local Disaster Management Group.

The Local Disaster Coordinator is responsible for the development of the report.

Disaster Risk Assessment - Community Context

Geography

Hope Vale Aboriginal Shire is a small, relatively remote community, north of Cooktown, on the eastern coast of Cape York Peninsula.

The Shire, which is surrounded by the Cook Shire, encompasses an area of 1100 square kilometres, and has a Coral Sea coastline of approximately 110 km. Hopevale township lies 17 km inland, approximately 45 km northwest of Cooktown via the Endeavour Valley Road, and approximately 370 km north-northwest of Cairns, via the Kennedy and Mulligan Highways.

Climate and Weather

Hope Vale has a tropical climate with hot, moist summers and warm, dry winters. Rainfall is highly seasonal, with most rain occurring during the period December to March.

The following Bureau of Meteorology (BOM) data was recorded at Cooktown Airport, the closest permanent weather station, some 18 kilometres from Hope Vale, and is indicative of the local conditions in Hope Vale:

Statistics	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual	Years
Temperature														
Mean maximum temperature (°C)	32.0	31.5	30.6	29.5	28.0	26.6	26.3	27.0	28.7	30.2	31.6	32.1	29.5	
Highest temperature	39.6	38.3	38.7	35.2	32.7	30.8	31.9	33.0	38.3	35.5	41.5	41.2	41.5	1942 - 2002
Mean minimum temperature (°C)	24.1	23.9	23.5	22.7	20.6	18.7	17.8	18.4	20.2	22.3	23.3	24.0	21.6	
Lowest temperature	19.4	17.4	14.0	14.8	10.3	7.3	8.0	8.5	10.7	15.0	17.2	17.8	7.3	
Rainfall														
Mean rainfall (mm)	306.5	362.2	380.7	168.8	58.5	32.4	30.3	21.1	16.3	25.7	77.2	197.9	1683.4	1942 - 2013

BOM data indicates that record monthly rainfall was recorded in Hope Vale during March 2006, at the time of TC Larry, when 1261.4 mm of rain fell in the month, eclipsing the 1973 record of 1088.7 mm.

Population

Based on information from the Office of Economic and Statistical Research, Queensland Treasury – Queensland Regional Profiles

Current Population

At the 2016 Census, the estimated resident population of Hope Vale Aboriginal Shire Council Local Government Area is 976 persons. 28.7% of persons in the region were aged 0 to 14 years, 54.5% were aged 15 to 64 years and 2.5% were aged 65 years and over. 92.0 per cent of the population is of Aboriginal or Torres Strait Islander origin.

Projected Population

The population is projected to increase by an average annual growth rate of 0.4 per cent over the 20 year period between 2011 and 2031. Hope Vale Aboriginal Shire's population in 2031 is projected to be 939 persons.

Unemployment Level

There were 416 people who reported being in the labour force in the week before Census night in Hope Vale (S) (Local Government Areas). Of these 41.6% were employed full time, 16.3% were employed part-time and 39.4% were unemployed.

Internet Access

.

In Hope Vale (S) (Local Government Areas), 70.3% of households had at least one person access the internet from the dwelling. This could have been through a desktop/laptop computer, mobile or smart phone, tablet, music or video player, gaming console, smart TV or any other device.

Access to Private Vehicles

In Hope Vale (S) (Local Government Areas), 42.1% of occupied private dwellings had one registered motor vehicle garaged or parked at their address, 17.4% had two registered motor vehicles and 7.7% had three or more registered motor vehicles.

Building Stock

At the time of the 2011 Census there were 226 occupied private dwellings counted in Hope Vale, with 96.1% being rented properties. The buildings are owned by Council, but rented and maintained by the Department of Housing.

The majority of buildings in Hope Vale are low-set, masonry/concrete construction with iron roofing. A significant percentage of the building stock is over 30 years old and was constructed prior to the introduction of improved wind-rated building codes. Light industry facilities where they exist usually have steel frames and iron roofing and cladding.

Community Capacity / Preparedness

Council and the various member agencies of the Local Disaster Management Group provide community awareness information in relation to potential hazards and how the community and individuals should respond.

Hope Vale Aboriginal Shire Council is the major employer in the region, but has limited resources and personnel to contribute considerably to the response demands of any disastrous event.

There is a limited emergency services response capacity, commensurate with the remote environment. This includes Queensland Police Service, Queensland Fire & Rescue Service, (Rural Fires volunteers), and State Emergency Service volunteers.

Normal emergency services support systems are available from external areas to supplement local resources, but because of isolation by impassable roads in the wet season, assistance will often be limited to what can be supplied via aerial transportation.

The relatively limited medical facilities and response capacity would require urgent external assistance for any serious multi-casualty events, such as a major transportation incident.

Significant external assistance would also be required to assist in the facilitation of the community's recovery from a major event.

In disastrous or catastrophic circumstances, there is the potential for those members of the community who have a disaster or emergency response role to be themselves impacted by the event, rendering them unable to perform their allocated role. In these circumstances, outside response assistance will be required from the disaster management system, and that assistance will be obtained as per the graphic on page 76 of this document.

Industry

Most employed people in the area work for the Council.

There is a significant silica mining operation at Cape Flattery, which employs some local people, but most of the workforce is fly in fly out.

There are few private businesses and few industries - there is a banana farm, some indigenous specialist art and craft activity, some tourism ventures (camping ground, etc), retail premises and more recently a local residential building program, employing local residents in the building of new homes in Hope Vale.

Critical Infrastructure

Transport (Roads)

Most of the roads within the residential part of the community are sealed. The Endeavour River Road Road, the road to Cooktown is mostly sealed, but has some unsealed sections. Improvements have been made to this road enabling greater access to Cooktown from Hope Vale during extreme weather events, but the road is still subject to some flooding and closures during the wet season.

This becomes a major issue should the community be impacted by a major event such as a tropical cyclone, resulting in significant damage to the community. Access to external assistance would then be restricted to what can be brought into the community via air to a dirt airstrip.

Transport (Air)

The Hope Vale Aboriginal Shire Council owns and operates an unsealed airstrip in the town precinct in Hope vale. This airstrip is suitable for helicopters and light aircraft only.

The airport is located at 15 17.58 S 145 06.51 E, and has a single runway, measuring 920 x 60 m. There is no fuel available at the airport.

Hope Vale Airport is not registered or certified by the Civil Aviation Safety Authority, but a report is currently being compiled in an effort to have the facility upgraded to meet CASA standards for registration.

There is no Aerodrome Emergency Plan.

Transport (Marine)

There is a deep water port facility at the silica mining facility at Cape Flattery, which is used exclusively by the mining company.

Essential Services

Power

Hope Vale is connected to the Queensland state electricity grid, via the Atherton Tablelands transmission system consists of a 66 kV sub-transmission network, through a single circuit 132 kV line to the Lakeland 132/66/22 kV substation which supplies the Cooktown area.

Individual residential power supply is accessed through the use of pre-paid electricity meter cards.

Telecommunications

Telephone System

There is an efficient landline telephone system, but even with recent improvements in mobile telephony systems, coverage in the region is very limited.

NB – An approach was made to the Regional Manager, Telstra Countrywide in an effort to obtain a more detailed description of the communications facilities to the community, but the request was declined as the information was deemed to be 'commercial in confidence'.

Council does not have satellite telephone capacity.

Television, Broadcast Radio and Internet

The area has limited coverage by broadcast radio, via ABC and commercial providers. The area is reasonably well served by free to air broadcast television, and subscription satellite television is becoming more popular.

ADSL internet connection is available, with wireless service restricted to the limited areas covered by the 3G mobile telephone network.

Broadcast Radio Stations

A Queensland Remote Aboriginal Media owned local radio station is operated on frequency FM 107.7 from studios in Hope Vale. Remote Indigenous Broadcasting Services (RIBS) funding provides the equipment, periodic maintenance and remote support for technical issues.

2-Way Radio Communications Systems

The area has a limited radio communication capacity. Council does not employ a local two-way radio system, but Queensland Police Service have efficient coverage over the whole area. The Primary Health Care Centre is equipped with video conferencing facilities.

Water Supply

The water supply for the township of Hopevale is provided from the eastern bore fields, which encompass a series of four bores on Beach Road and Tea Tree Road. The water is treated and pumped to twin high level reservoirs in the town area, from where it is gravity fed to town consumers. There is a backup supply via three bores in the town bore field.

The water treatment and reticulation system is entirely dependent upon electrical power for its operation. If there is a loss of power with full reservoirs, the supply would last for approximately two days.

Sewerage

The majority of the Hope Vale township community is sewered, with only a small number of adjacent farms employing biocycle sewage systems.

The treatment plant has a back-up generator, which operates the pumping stations and the aerators.

There is no formalised sewerage system in areas outside the township.

Emergency Services

Queensland Police Service

QPS provide a full-time permanent staff of four personnel. Given leave provisions, etc it could reasonably be expected that 2 officers would be in the community at any given time.

Queensland Fire and Emergency Services

There is a notional unit of the volunteer Rural Fire Service in Hope Vale, with 17 registered members, but information from the Area Training and Support Office of the Queensland Fire and Emergency – Rural Fire indicates the unit is currently being revitalised, following a period of inactivity.

State Emergency Service

There is a small unit of the State Emergency Service within the community.

Numbers are limited in all emergency services, both permanent and volunteer, as is the norm for remote areas, and would need to be supplemented expeditiously in the event of a major incident or disaster occurring in the area.

Medical

Hope Vale Primary Health Care Centre

Centre Services	Accident & Emergency Child & Adolescent Health Chronic Disease Emergency On Call after hours	Environmental Health & Disease Control Mental Health Sexual Health Women's Health, Diabetes & Nutritional Health
Visiting Services	Chest (Thoracic) Specialist Child Health Dental Services Environmental Health Family Health Mental Health Nutritionist/Dietician Services Obstetrician and Gynaecologist Occupational Therapist Ophthalmologist	Optometrist Paediatrician Physician Public Health QAS Radiographer Royal Flying Doctor Services Sexual Health Women's Health
Community Health Services	Antenatal Clinics Chronic Disease Program Diabetic Care	Nutrition Health Visits School/Child Health Screen Women's Health Clinics

ses on staff, and medical officers from Cooktown are available four

There are currently 5 registered nurses on staff, and medical officers from Cooktown are available four days per week.

The centre is not equipped to handle serious trauma or multiple casualties, and any event involving such issues would require immediate medical evacuation assistance.

Mortuary Capacity

There is refrigerated storage space for 2 bodies.

Aged Care Facility

Council operates an aged care hostel, which provides accommodation and care for the elderly. The facility has a capacity of 25, and has a staff of 9.

Community Service Organisations

There are several community service organisation within Hope Vale, providing such services as:

- Counselling
- Support, information, advocacy
- Referrals
- Community education and awareness
- Crisis care for women and children escaping domestic and family violence

Commented [NO1]: Can we check with the Clinic if still relevant

Hazardous Sites

There are no designated Major Hazard Facilities(under the Dangerous Goods Safety Management Act 2001) within the boundary of the Hope Vale Aboriginal Shire Council.

There are, however, a number of sites where dangerous goods are stored in significant quantities:

- · Bulk fuel depots;
- · Retail fuel outlets;
- Swimming Pool complex;
- Bulk LPG gas suppliers;

Although it is considered that an incident involving an emergency response to any of these sites would be adequately managed by the statutory emergency services with the resources normally available to them, the activation of part (or parts) of the Local Disaster Management Plan may assist the responding agencies.

Such activities may include: Evacuation; Evacuation Centre Management.

Proposed Future Development

Future development proposals are taken into consideration during hazard and risk assessments of the Region. There are currently a number of housing developments either under way or in the planning stages.

Future industrial/agricultural activity includes the development of a major banana farming operation.

Multi-purpose Centre

A Multi-Purpose Centre has been built in the township of Hope Vale – this is a place of refuge. A place of refuge is not specifically designed as a public cyclone shelter and is usually a privately-owned or government building that will provide a level of protection from the effects of the cyclone as it passes. The place of refuge is capable of accommodating the entire community for a short duration.

And post event it can be used as an evacuation centre for recovery centre.

Neighbouring relationships

Hope Vale Aboriginal Shire Council as an active member of TCICA. Other members include:

- Cook Shire Council
- Kowanyama Aboriginal Shire Council
- Lockhart River Aboriginal Community
- Mapoon Aboriginal Shire Council
- Napranum Aboriginal Shire Council
- Northern Peninsula Area Regional Council
- Pormpuraaw Aboriginal Shire Council
- Weipa Town Authority
- Wujal Wujal Aboriginal Shire Council

Hazards

Past determinations of the Local Disaster Management Group have identified the following hazards as being relevant in Hope Vale.

Tropical Cyclones

Information from the Bureau of Meteorology suggests that there have been a number of tropical cyclones with the potential to impact Hope Vale since 1894. The Bureau has no record of any direct damage to Hope Vale as a result of cyclonic activity.

- ZetaThe western edge of tropical disturbance Zeta (named by Clement Wragge) struck1894the coast in the vicinity of Cape Tribulation at 4.30 pm 6 April. Unspecified damage
was reported at Cooktown by the Courier Mail.
- Unnamed TC crossed the coast just to the north of Cooktown. Many buildings were totally wrecked including 3 churches, two schools, 4 halls, 3 hotels, several shops and a large number of houses. There were 9 deaths.
- Unnamed Widespread damage to plantations near Cooktown by winds and floods. 1911
- Unnamed TC crossed the coast between Cooktown and Cairns. At Cooktown two hotels were 1925 slightly damaged and many outhouses and fences were blown down. At Mossman several small buildings were unroofed though most damage was done to the sugar cane which was flattened.
- Unnamed TC crossed the coast at Cape Flattery. Two luggers wrecked at Torres Strait. 1930 Launch wrecked on Sudbury Reef near Cairns though crew escaped and reached Cairns in small boats. Island Steamer Morinda struck heavy weather at Cooks Passage (NNE of Cape Flattery) on the 4th and was buffeted for 24 hours with winds estimated at 74 knots and bar down to 987 hPa. as they hove to 40 nm off Osprey
- Unnamed TC crossed the coast north of Cooktown. Cooktown recorded 1374 points (349 mm) of rain in 24 hours. The Laura railway bridge was washed away. The Cooktown baths were badly damaged by the seas. The Endeavour River was 7 feet over the bridge. The railway line was washed away between Kuranda and Mareeba. Flooding in Northern Interior.
- Unnamed TC crossed the coast near Cooktown.

Reef.

- 1945
- ------
- Unnamed TC crossed the coast North of Cooktown with much devastation. Only 12 of the 1949 towns 125 houses intact with **30 flattened**, **40 badly damaged** and others requiring repairs. There were **300 left homeless out of a population of 420. Five business houses out of the 25 were wrecked** with the others damaged, some extensively. Main part of hospital OK but surrounding buildings wrecked. Shire Office was flattened and the Railway Station and Wharf sheds were extensively damaged.

Madge 1973	Madge crossed the coast just north of Cooktown. The only impact from the cyclone was flooding and the road from Cooktown to the aerodrome was 1.8 m under water.
Eddie 1981	It crossed the coast at Princess Charlotte Bay with only minor impact. Cooktown had a 0.64 m storm surge. There was minor flooding.
Grace 2004	Winds and waves brought tide levels above the highest tides of the year (HAT) and this was particularly evident at Cooktown where a 0.4 m storm surge was recorded on the morning high tide (0.3 m above HAT) on 19 March. Many boats were upturned in the harbour and washed away.

Adapted from: Known Impacts of Tropical Cyclones, East Coast, 1858-2008, Jeff Callaghan, Bureau of Meteorology, Brisbane

Flooding

Wet season flooding is a regular occurrence, but is limited to road closures and resultant loss of access. There is no record of any residential or business properties being subject to flood inundation.

Severe Storms

There is a history of severe storm activity in the area, with most damage limited to the environment, via the uprooting of trees. There have been occasional lightning strikes which have impacted on power and/or telephone infrastructure.

There is no record of any storm damage to residential or business properties.

Climate Change

Although climate change of itself is not a hazard, it has the capacity to significantly influence the likelihood and consequences of a number of natural hazards addressed in this document.

Impacts of climate change on the Cape York region

(adapted from Climate Change in the Cape York Region - Queensland Office of Climate Change)

Projections for the Cape York region include a slight decline in rainfall with increasing temperature and evaporation, in conjunction with more extreme climate events and sea-level rise. The temperature projections for inaction on climate change suggest a temperature increase well outside the range of temperatures ever experienced over the last 50 years. The projections for temperature and number of hot days are all in the same direction - increasing.

Extreme storm events such as cyclones pose a significant risk to the communities of Cape York. A high proportion of Cape York's population reside in close proximity to the coast, greatly increasing the likely consequence of cyclones. The riskiest areas are those closest to the coast, which can incur flash flooding, wind damage and considerable structural damage from falling trees, affecting industry, infrastructure and roads.

For extensive agriculture, the combination of high rainfall (exceeding 1400 mm per year) and soils that contain very low concentrations of most nutrients essential for plant growth gives rise to low beef productivity in the Cape York region. Climate change will bring further challenges for this industry, for example:

- Higher temperatures are likely to exacerbate existing problems of poor pasture quality.
- Increased thermal stress of animals is very likely, particularly away from the coastline. This can
 reduce animal production, reproductive performance and increase mortality.
- Tropical weeds may increase in abundance and distribution.
- Overall it is likely that pastures may decline in quality, with potential for more woody and weed species causing lower animal production.

Sea-level rise will pose a particular challenge for the coastlines and communities of Cape York. During inundation incidents, when a disruption of the water supply may occur, the short-term risk of communicable disease transmission increases. Coastal erosion and storm surges also threaten infrastructure vital to emergency rescues.

Malaria and other mosquito-borne diseases are likely to be affected by changing temperatures, humidity and rainfall. A key concern for those inhabiting the Torres Strait and far north Queensland is the contamination of the local mosquito population by infected people entering the region or wind-born mosquitoes bringing the disease from Papua New Guinea.

Temperature extremes

Global Climate Models indicate that increasing greenhouse gas concentrations in the atmosphere will increase the likelihood of a record high temperature in a given region. Under a high emissions scenario in 2070 for Palmerville (the closest centre to Hope Vale referred to in climate change projections, and only 135 km away from Hope Vale) the number of hot days above 35 °C is projected to more than double, from 97 days to 210 days.

Cyclones and sea-level rise

Risks from Climate Change to Indigenous Communities in the Tropical North of Australia Commonwealth Department of Climate Change and Energy Efficiency

Projections of sea surface temperatures near tropical north Australia indicate an increase of approximately 0.7° C by 2030 and by approximately 1.7° C by 2070.

Sea level rise in the tropical north of Australia is expected to be similar to the global average of at least 79 cm by 2100. Sea level rise will have the most significant impact in the short to medium term when it is combined with extreme events such as king tides and storm surges.

Some studies indicate an increase in the proportion of tropical cyclones in the more intense categories, but a possible decrease in the total number.

Overview of climate projections

2030 medium emissions scenario	2050 low and high emissions scenarios	<u>2070</u> Iow and high emissions scenarios
Annual and seasonal temperature	Annual and seasonal temperature	Annual and seasonal temperature
Annual mean temperature (the average of all daily temperatures within a given year) is projected to increase by 0.8 °C. There is little variation in projections across the seasons. There is little variation in projections across the seasons.	Annual temperature will increase by 1.0 °C and 1.7 °C under the low and high emissions scenarios respectively. There is little variation in projections across the seasons.	Annual temperature is projected to increase by 1.4 °C and 2.7 °C under the low and high emissions scenarios respectively. There is little variation in projections across the seasons.
Annual and seasonal rainfall	Annual and seasonal rainfall	Annual and seasonal rainfall
No change in the annual rainfall (the total rainfall received within a given year) is projected. The largest seasonal decrease of three per cent (-3 mm) is projected for spring.	Annual rainfall will decrease by one per cent (-9 mm) under both high and low emissions scenarios. The largest seasonal decrease of 12 per cent (-10 mm) under the high emissions scenario is projected for spring.	Annual rainfall is projected to decrease by one per cent (-14 mm) for each emissions scenario. The largest seasonal decrease under a high emissions scenario of 10 per cent (-10 mm) is projected for spring.
Annual and seasonal potential evaporation	Annual and seasonal potential evaporation	Annual and seasonal potential evaporation
Across all seasons the annual 'best estimate' increase is projected to be around three per cent (66 mm), with some models projecting up to a five per cent increase in autumn (23 mm), summer (26 mm) and winter (25 mm).	Under a high emissions scenario an increase in annual potential evaporation of up to nine per cent (199 mm) is projected with the best estimate being six per cent (133 mm). Autumn, summer and winter are projected to have the greatest increases up to 10 per cent (46 mm, 53 mm and 49 mm respectively).	Under a high emissions scenario, annual potential evaporation is projected to increase by as much as 14 per cent (310 mm). Autumn, summer and winter are projected to be the seasons most impacted with increases up to 17 per cent (79 mm, 90 mm and 84 mm respectively) in some models.

Response to Climate Change in Hope Vale

The potential impact of climate change on the frequency and intensity of severe weather events will be factored into the annual reviews of the disaster risk reduction strategies as enumerated in the Local Disaster Management Plan.

- The risk of bushfire is predicted to rise as result of the hotter, drier conditions associated with climate change.
- Due to the impact of climate change there will be an increase in the number of high fire danger days.
- An informed public can add significantly to the protection of life and property during bushfire.
- Using the food and accommodation providers and Council's offices as vehicles to promote awareness and preparedness in the tourist population will also assist in this area, as the time when tourists frequent the Hope Vale is also the peak fire season.

The risk of increased frequency and intensity of tropical cyclones, floods or severe storms will be addressed by the Local Disaster Management Group via community awareness campaigns approaching the storm/cyclone season annually. The community awareness campaigns will operate in concert with the regular information provided at that time by Emergency Management Queensland.

Wildfire

A "Bushfire Risk Analysis for Hope Vale Council", produced by the Queensland Fire and Emergency Service in June 2008 indicates a generally low to medium risk of wildfire in the area. There are a number of very small areas of high risk scattered across the Shire.

The goal of the Bushfire Risk Mitigation Plan (**BRMP**) is to document and encourage proactive actions to mitigate bushfire hazard and risk through planning and actions by land managers, owners or occupiers, as per section 67 of the Fire and Emergency Services Act 1990.

The Disaster Management Act 2003 and the Queensland State Disaster Management Plan provides the authority to promote bushfire mitigation planning as an important component of Local Disaster Management Plans

The Queensland State Disaster Management Plan stipulates that Queensland Fire and Emergency Services (QFES) has primary management responsibility for ensuring the preparation of Bushfire Mitigation and Readiness Plans.

The BRMP process is consistent with the hazard specific planning envisaged under the Queensland Disaster Management Arrangements (QDMA).

Fires are common in the period from March to November, and regularly come close to populated areas. Although there is a risk of wildfire throughout Hope Vale, it is not considered to be of a level of severity which would necessitate the activation of the disaster management system to coordinate a response in relation to an outbreak.

There are, however, numerous isolated farming and residential properties scattered across the area, and many of these are vulnerable to wildfire. These premises will be the focus of a public asareness program in relation to wildfire safety.

Structural or Industrial Fire

There may be physical, public health or environmental risks as a result of a fire at any of the following facilities:

- Service Station
 Fuel and Gas
- Council Depot Gases, Chemicals
- Supermarket
- Gases, Chemicals

Chlorine

- Swimming Pool
- Water Treatment Plant Chlorine

Hazardous Materials Events

No large Hazardous Material/Dangerous Goods Storage sites have been identified in Hope Vale that fall under the definition as per the Dangerous Goods Safety Management Act 2001.

The lack of heavy industry in Hope Vale means that there are few hazardous materials either stored or being transported through the community, with the obvious exception of petrol and diesel fuel.

Transportation and storage regulations, individual company policies and procedures and emergency services contingency response plans are in place to safeguard the population and the environment from accidental exposure to any hazardous chemicals, but their presence in and transportation through residential areas is nevertheless a risk to the community. Response to a serious event involving significant chemical hazards would require mobilisation of resources from outside the community.

Oil spills and spills of other noxious substances at sea are not coordinated by the Queensland disaster management system, but are managed under national arrangements - *The National Plan to Combat Pollution of the Sea by Oil and other Noxious and Hazardous Substances,* which is managed by the Australian Maritime Safety Authority and Maritime Safety Queensland.

Epidemic / Pandemic

The risk of an outbreak of disease throughout the population of Hope Vale could cause the health system to be taxed to its limits and may involve the isolation and quarantine of large numbers of people for a protracted period.

The prospect of a severe influenza pandemic is real. An influenza pandemic is a disease outbreak that occurs worldwide when:

- a new strain of influenza virus emerges to which no-one is immune;
- the virus causes disease in humans; and
- the virus is easily spread between humans.

In 2020 The **COVID-19 pandemic**, also known as the **coronavirus pandemic**, is an ongoing global pandemic of coronavirus disease 2019 (COVID-19), caused by severe acute respiratory syndrome coronavirus 2 (SARS-CoV-2).^[11] The outbreak was first identified in <u>Wuhan</u>, China, in December 2019. The <u>World Health Organization</u> declared the outbreak a <u>Public Health Emergency of International Concern</u> on 30 January 2020, and a pandemic on 11 March. As of 5 July 2020, <u>more than 11.3 million cases</u> of COVID-19 have been reported in <u>more than 188 countries and territories</u>, resulting in <u>more than 531,000 deaths</u>; more than 6.11 million people have recovered.^[51]

The virus is primarily <u>spread</u> between people during close contact,^[c] most often via <u>small droplets</u> produced by coughing,^[d] sneezing, and talking. The droplets usually fall to the ground or onto surfaces rather than <u>travelling through air over long distances</u>,^[g] However, research as of June 2020 has shown that speech-generated droplets may remain airborne for tens of minutes. Less commonly, people may become infected by touching a contaminated surface and then touching their face. It is most contagious during the first three days after the onset of symptoms, although spread is possible before symptoms appear, and from people who do not show symptoms.

Common symptoms include fever, cough, <u>fatigue</u>, <u>shortness of breath</u>, and <u>loss of sense of smell</u>. Complications may include <u>pneumonia</u> and <u>acute respiratory distress syndrome.^[16]</u> The <u>time from</u> <u>exposure to onset of symptoms</u> is typically around five days but may range from two to fourteen days. There is <u>no known vaccine</u> or <u>specific antiviral treatment</u>.^[9] Primary treatment is <u>symptomatic</u> and <u>supportive therapy</u>

Recommended <u>preventive measures</u> include <u>hand washing</u>, covering one's mouth when coughing, <u>maintaining distance from other people</u>, wearing a <u>face mask</u> in public settings, and monitoring and <u>self-isolation</u> for people who suspect they are infected Authorities worldwide <u>have responded</u> by implementing <u>travel restrictions</u>, <u>lockdowns</u>, <u>workplace hazard controls</u>, and facility closures. Many places have also worked to increase <u>testing</u> capacity and <u>trace contacts</u> of infected persons.

The pandemic has caused global <u>social</u> and <u>economic</u> disruption,^[21] including <u>the largest global</u> <u>recession</u> since the <u>Great Depression</u>. It has led to <u>the postponement or cancellation</u> of <u>sporting</u>, <u>religious</u>, <u>political</u>, and <u>cultural</u> events, <u>widespread supply shortages</u> exacerbated by <u>panic buying</u>, and <u>decreased emissions of pollutants and greenhouse gases</u>. Schools, <u>universities</u>, and <u>colleges have been</u> <u>closed</u> either on a nationwide or local basis in 172 countries, affecting approximately 98.5 percent of the world's student population. <u>Misinformation about the virus</u> has circulated through social media and mass media.^[20] There have been <u>incidents of xenophobia and discrimination</u> against <u>Chinese people</u> and against those perceived as being Chinese or as being from areas with high infection rates.^[21]

The outbreak of an epidemic or pandemic would outstretch the medical resources of the region, and given that the impacted area may very well be at a state-wide level, there would be minimal likelihood of external assistance.

Other diseases of concern include dengue fever which is a viral infection transmitted by the mosquito. Dengue is not endemic in north Queensland. The dengue mosquito is common in north Queensland and outbreaks can occur when the virus is transmitted to the local mosquito population in north Queensland by infected international travellers or residents returning home from overseas.

Dengue is endemic in over 100 countries worldwide and is found primarily in urban settings in the tropics. Between 50 and 100 million cases of dengue are reported around the world each year and over 2.5 billion people are at risk of infection. Several hundred thousand dengue cases each year result in dengue haemorrhagic fever which usually affects children under 15 years of age. The average fatality rate with dengue haemorrhagic fever is 5%.

Emergency Animal Disease

Animal pests and diseases are a major threat to Australia's livestock and poultry industries and an outbreak could impact on our access to export markets and undermine livelihoods.

Australia is currently free of the world's worst animal diseases such as foot-and-mouth disease and avian influenza, but has been recently impacted by other diseases, such as Equine Influenza.

Far North Queensland was affected by papaya fruit fly from 1995 to 1998. This affected a large range of fruit and vegetable crops. Over 700 growers were affected within a 15,000 square kilometre quarantine area. The incursion cost Queensland industry around \$110 million in lost trade, control, treatment and eradication. The Australian Quarantine and Inspection Service (AQIS), through the Northern Australian Quarantine Strategy maintains a system of fruit fly traps across northern Australia.

Screw-worm flies could cost close to \$500 million a year nationally in lost production and control measures if they entered Australia. They would have a devastating effect on northern livestock production.

The social, economic and environmental consequences of a Foot and Mouth Disease worst-case scenario outbreak involves key beef and lamb export markets being closed for an extended period. The Productivity Commission estimates that the cost of a Foot and Mouth Disease incursion under this scenario would be between \$8 billion and \$13 billion of gross domestic product and its consequences would be felt nationally for nearly 10 years after the event. It would be crippling for the livestock industry. Although regarded as a low risk, it is possible that an outbreak of an emergency animal disease could be intentional.

Emergency Plant Disease

Australia's agricultural industries are fortunate to experience a relative freedom from many pests that adversely affect plant industries worldwide. Maintaining this pest and disease freedom is vital for the ongoing productivity, sustainability and quality of Australia's agricultural industries. The introduction of pests can cause serious production losses to plant industries, jeopardise exports of plants and plant material, and have a significant impact on the environment and economy.

Australia's geographic isolation and lack of shared borders have in the past, provided a degree of natural protection from exotic threats. Australia's national quarantine system also helps prevent the introduction of pests, diseases and weeds that can harm agricultural industries and the environment.

The recent introduction of banana production in the community will see an added awareness of risks to crops from diseases specific to bananas.

Earthquakes

Earthquakes have not in the immediate past been a major threat in Hope Vale. *Recent* historical data exists in relation to tremors, but none has caused any great concern. Notwithstanding, the existence of even a slightly volatile seismic environment acts as a prompt for maintaining situational awareness of the threat, and its possible consequences.

The following table represents a sample of the <u>recorded</u> earthquakes to occur in or within the near vicinity of Hope Vale.

Date	Magnitude (Richter Scale)	Location
7/7/58	4.4	125 km W of Hope Vale
10/3/72	4.0	230 km WNW of Hopevale
17/9/71	4.0	125 km WNW of Hope Vale
9/2/67	3.9	70 km SSW of Hope Vale
29/12/67	3.7	75 km SSW of Hope Vale
27/2/61	3.7	180 km SW of Hope Vale
13/6/96	3.1	290 km W of Hope Vale

Adapted from information supplied by Geoscience Australia

Major Infrastructure Failure

One of the most serious issues facing disaster managers in the 21st century is society's dependence upon technology. The same technology which makes life easier for all, and which everyone takes for granted when it is functioning as planned, has the potential to fail, for a variety of reasons, with potentially devastating consequences.

There is the potential for a "ripple effect", where the failure of one essential service may lead to progressive failures of other essential services – eg loss of power would lead to loss of communications, loss of reticulated water supply, loss of sewage treatment capability, etc.

All forms of electronic communication would be affected, affecting such diverse areas as banking and commerce (no automatic teller machines or EFTPOS availability) the transport sector (airline bookings, radar, air traffic control), television, the internet and telephone systems in all businesses and government offices (all spheres of government).

It is important to note that it is probable that the problem will not only affect this area, but would probably have state-wide and possibly national consequences, resulting in a lack of external support capacity.

Major Transportation Event

The potential for a major event involving the transport system is real. There are commercial flights overflying Hope Vale to and from Cairns on a daily basis, with passenger loads of up to several hundred.

Although the road from Hope Vale to Cooktown and beyond is not extremely busy, there is always potential for a serious incident involving larger passenger transport vehicles such as school buses.

Any type of transportation incident involving multiple casualties would significantly stretch the emergency services capacity within Hope Vale and the broader region, and would require that activation of significant external resources.

Terrorist Act

It is possible that a terrorist act may occur in the region, but it is more likely that such an act could occur elsewhere, but have an effect in Hope Vale.

The response to a terrorist event will be managed under separate arrangements, but any community consequences resulting from the event may well be managed using parts of this Plan, such as Evacuation, Evacuation Centre Management, Community Support or Recovery Sub-Plans.

Risk Assessment

In May 2013, members of the Hope Vale Local Disaster Management Group, along with various community members came together to undertake a hazard and risk analysis of disaster events and their potential impact on Hope Vale.

A risk assessment process (based on the premise of AS/NZS ISO 31000:2009 and the Department of Emergency Services document: the '*Guide to Disaster Risk Management in Queensland Aboriginal and Torres Strait Islander Communities*') and in alignment with AS/NZS ISO 31000:2009 was applied to the hazards identified as potentially having an impact on the people, the environment, the economy, public administration, social setting and infrastructure of Hope Vale.

This process identified the risks emanating from each hazard, using Likelihood Descriptors, Risk Descriptors and a Qualitative Analysis Matrix.

In March 2018, Hopevale Aboriginal Shire, Wujal Wujal Aboriginal Shire and Cook Shire undertook the Queensland Emergency Management Risk Framework workshop together in line with our signed MOU. We are all working toward completing this process.

Likelihood Table

	How often could it happen?
Α.	Could happen at least once a year
В.	Could happen in each generation
C.	Could happen in my lifetime
D.	Could happen, but probably not in my lifetime
E.	Not much chance that it would ever happen

Consequence Table

		What might be the result?
1.	Slight	Nobody hurt, houses and possession OK, low cost, most services working normally.
2.	Small	A few people need slight first aid treatment, some pets lost, a few personal possessions damaged, slight house damage, a few people may need to move to other houses until the hazard passes, occasional disruption to some services, nearly all things can be handled by the community and council.
3.	Medium	Some people need medical treatment for injuries, a few houses have damage that can be fixed within the community, some services fail, council enterprises stop working normally, numbers of people are worried.
4.	Large	A few lives may be lost, many serious injuries, numbers of houses badly damaged, many people homeless, large costs, damage to culture and traditions, many Community services not working, evacuation likely, external help needed.
5.	Huge	The community cannot work properly, many lives lost and many serious injuries, most houses and other buildings wrecked or badly damaged, major failures of community services, huge costs, people scared and really worried, fear for traditional community survival, evacuation probable, people may leave the community for good, long term counselling of the community members needed, massive recovery effort needed. Almost all recovery resources must come from outside the community.

Qualitative Risk Matrix

Consequence	Slight	Small	Medium	Large	Huge
Likelihood	1	2	3	4	5
A Each year at least	Н	н	Е	Е	Е
B Each generation	М	н	н	Е	Е
C In my lifetime	L	М	н	Е	Е
D Not in my lifetime, but likely	L	L	М	н	Е
E Not much chance	L	L	М	н	Н

The 'likelihood' of the risk was based upon the chances of the event actually happening. To decide upon the Level of Risk, the pre-determined levels of likelihood and consequence were combined, using the above table.

For example, if a risk was decided to be 'In my lifetime' and the consequences of that risk are "Minor", then use of the table shows that the Level of Risk is "Low".

If a risk was decided to be 'In my lifetime' and the consequences of that risk are "Major", then use of the table shows that the Level of Risk is "High"

Risk Register

The identified risks are recorded in a Community Risk Register (see Annex B) and are reviewed by Council for any necessary attention.

The recommended risk treatment strategies are recorded in the same Annex

As mentioned earlier in this document, the hazard and risk assessment and risk treatment options should be reviewed annually.

Capacity Building

Community Awareness

Part of the role of the Local Disaster Management Group is to ensure the community is aware of ways of mitigating the adverse effects of an event, and preparing for, responding to and recovering from a disaster; (DMA s.30(e).

To that end, the LDMG will undertake a continual community awareness program, encompassing the following activities:

- Community awareness via the coordination and facilitation of school visits from member organisations of the LDMG
- Provision of a community awareness and preparedness campaign to highlight the emergency animal and plant disease risk in the area
- Provision of a community awareness and preparedness campaign to highlight the severe weather risk in Hope Vale and to encourage individual members of the community and business owners to have their own disaster/emergency plans in place
- Provision of a community awareness and preparedness campaign to highlight the public health risk from a human epidemic/pandemic in the area and to encourage individual mitigatory action.

Community awareness activities will be reported on at each meeting of the LDMG, and will be included in the LDMG Annual Report.

The current approved version of this document will be available at Council's customer service centres and on the Hope Vale Aboriginal Shire Council web page.

A copy of the Main Plan is available for purchase from Council at a cost of \$35.00.

Training

In accordance with s16A(c) of the Disaster Management Act 2003, the Queensland Disaster Management Training Framework outlines training courses to be undertaken by the key disaster management stakeholders roles to support the effective performance of eant identified role.

Chair and Deputy Chair of the LDMG

Induction

Local Disaster Management Group Member Induction

Mandatory Training Courses

Queensland Disaster Management Arrangements Module 1 -Introduction to Disaster Relief and Recovery Funding Arrangements

** Note: There are a number of other training programs that have been identified as 'Needs Based' that this position may consider completing should it be deemed relevant to this community. This will be identified in consultation with your Emergency Management Coordinator – QFES.

Local Disaster Coordinator

Induction

Local Disaster Management Group Member Induction Local Disaster Coordinator Induction

Mandatory Training Courses

Queensland Disaster Management Arrangements

- Module 1 Disaster Management Planning
- Module 1 Introduction to Lessons Management
- Module 1 Introduction to Disaster Coordination Centre -
- Module 1 Introduction to Evacuation
- Module 1 Introduction to Resupply
- Module 1 Introduction to Warnings and Alert Systems
- Module 1 Introduction to Disaster Relief and Recovery Funding Arrangements

** Note: There are a number of other training programs that have been identified as 'Needs Based' that this position may consider completing should it be deemed relevant to this community. This will be identified in consultation with your Emergency Management Coordinator – QFES.

LDMG Members

Induction

Local Disaster Management Group Member Induction

Mandatory Training Courses

Queensland Disaster Management Arrangements Module 1 – Disaster Management Planning

Local Disaster Coordination Centre Staff

Mandatory Training Courses

Queensland Disaster Management Arrangements Module 1 – Introduction to Disaster Coordination Centre Module 2 – Functions of a Disaster Coordination Centre

Local Recovery Coordinator

Induction Local Recovery Coordinator Induction

Core Training Courses

Queensland Disaster Management Arrangements Module 1 – Introduction to Recovery Module 2 – Working in Recovery

** Note: There are a number of other training programs that have been identified as 'Needs Based' that these positions may consider completing should it be deemed relevant to this community. This will be identified in consultation with your Emergency Management Coordinator – QFES.

Certification of Training

Participants who successfully complete a course or induction under the Framework will be issued with a Certificate of Achievement and their details will be entered into the Learning Management System which is maintained by Emergency Management (QFES).

The database will be used to report on the completion of training by stakeholders in accordance with their training requirements under the Framework.

The Local Disaster Coordinator will be responsible for training management within the Hope Vale LDMG, and will ensure that a training register encompassing all involved personnel is commenced and maintained.

Details of training issues (training conducted, training gaps identified, etc) will be included in the annual report of the LDMG.

Exercises

A disaster management exercise is a scenario-driven activity used primarily to train personnel and test capabilities. It is low-risk and involves varying degrees of simulation or 'pretending'.

There are a number of different styles of exercise. The most common types in use in Queensland are:

Exercise styles	Exercise types	Description
	Orientation Seminar	The 'walk through' - especially for inductees
	Agency Presentation	Prepare an agency specific action plan and present it in plenary.
Discussion Exercises	'Hypothetical'	Responses may be prepared in groups, in plenary, or under the guidance of a facilitator who maintains the pace and asks probing questions (the 'hypothetical'). A cost effective and highly efficient exercise method that might be conducted in conjunction with a field exercise as part of a series.
	Table Top Exercise	Indoor discussion exercises. May feature a model of the area on which a prepared scenario is played out, or simply using a projected map. The model or map is used to illustrate the deployment of resources, but no resources are actually deployed
Field Exercises	Operational Exercise	An exercise in which emergency management organisations and agencies take action in a simulated situation, with deployment of personnel and other resources, to achieve maximum realism. It is conducted on the ground, in real time but under controlled conditions, as though it were a real emergency. A full scale (or Field) exercise might be characterised by some, or all, of: noise, realism, stress, heat and real time. This is resource and cost intensive.

Exercises may be conducted internally, at the instigation of the Local Disaster Coordinator, and with the assistance of personnel from Emergency Management Queensland. Exercises may also be conducted on a district-wide basis, involving a number of different Local Disaster Management Groups, and managed externally, either by the DDMG or by the State Disaster Coordination Centre in Brisbane.

Evaluating the exercise

In determining whether an exercise achieved its original aim, it is important to evaluate to what extent the exercise objectives were met and how the exercise was conducted generally. At the conclusion of an exercise it is also important that debriefs are conducted to capture issues and areas for improvement.

It is recommended that the LDMG consider the use of hot debriefs, conducted immediately following participants' involvement in the exercise; and a more detailed After Action Review conducted within a few days of the exercise, to allow participants time to provide a more considered view of the exercise.

When feedback is being collected it is important to consider issues and action items in two separate categories:

- Exercise design and conduct issues and feedback relating to the exercise format, design and conduct. This feedback will help to inform the design and conduct of future exercises.
- Achievement of exercise objectives the exercise evaluation process should examine to what
 extent the exercise objectives were achieved. Any gaps or issues identified during this process
 can be reported as 'findings'. Tabling these findings allows for the development of appropriate
 treatment options designed to address identified gaps and issues. Exercise findings and
 treatment options should then be captured in a wider Post-Exercise Report.

Details of exercises (activities conducted, training gaps identified, etc) will be included in the annual report of the LDMG.

Post Disaster Assessment

Post-Disaster Operational Review

Debriefing

Debriefing is a valuable tool in the ongoing improvement of disaster management. Effectively undertaken, debriefing will identify areas of concern in the existing planning or response arrangements, as well as identifying areas of appropriate activity.

There are two different levels of debriefing activity, for two distinct purposes.

- Hot Debrief
- (Post-Event) Operational Debrief

The Hot Debrief

This is a debrief undertaken immediately after operations are complete, giving participants the opportunity to share learning points while the experience is still very fresh in their minds.

Multiple hot debriefs during protracted operations may be appropriate to identify significant issues and provide prompt solutions for immediate implementation - in protracted operations, hot debriefs are to be conducted daily. Debriefs are to be conducted by the Local Disaster Coordinator.

The (Post-Event) Operational Debrief

Post event debrief is a more formalised debrief of the event by the Local Disaster Management Group, conducted days or weeks after an operation, when participants have had an opportunity to take a considered view of the effectiveness of the operation.

Ideally this debrief should occur after each participating agency has had the opportunity to have a single agency debrief of the activity.

The LDMG may consider having the debrief facilitated by an independent person or organisation.

An effective debrief will:

- seek constructive information from those being debriefed
- analyse the operation to determine what went right, what went wrong and why without trying to apportion blame
- acknowledge good performance
- focus on improving planning and procedures
- record relevant information to enable reports to be compiled;

The debrief should address:

- What happened during the event
- Areas which were handled well
- · Areas where the coordination or the response could be improved
- Identified areas for amendment of plans, procedures, or training programs

The required amendment to documentation should be included in the regularly programmed review of the Local Disaster Management Plan.

A Post Event Operational Review Report should be completed in association with Queensland Fire and Emergency Services, and any perceived gaps in capacity or process should be addressed in the ongoing disaster management program.

Response Strategy

Warning Notification and Dissemination

Warnings are issued from a number of sources in connection with a number of hazardous situations:

Severe Weather Event	Bureau of Meteorology
Hazardous Materials Incident	Queensland Police Service or Queensland Fire and Rescue Service.
Public Health	Queensland Health, or Hope Vale Aboriginal Shire Council Officers (water/wastewater/environmental health)
Major Infrastructure Failure	The owner of the facility - e.g. Ergon, Telstra, etc
Wildfires	Queensland Fire & Rescue Service
Animal or Plant Disease	Biosecurity Queensland
Space Debris Re-entry	Emergency Management Australia
Potential Terrorism Threat	Queensland Police Service

Many of these warnings are disseminated directly to members of the public via mass media communications systems.

It is the role of the Local Disaster Management Group to ensure that the community is in the best position to receive the information contained in the warnings, and to have the best possible situational awareness to enable them to take appropriate action in relation to any event by which they may be affected.

Further details are addressed in the Public Information & Warning Sub Plan

Activation

The Chairperson of the LDMG is responsible for the decision to activate the LDMG, in consultation with the Local Disaster Coordinator as required.

Should the Chairperson be unavailable, the Deputy Chairperson of the LDMG is responsible for the decision.

Should neither of the above members of Council be available, the decision may be taken by the Local Disaster Coordinator, who will advise the Chair, LDMG as soon as is practicable.

The four levels of activation are:

Alert

A heightened level of vigilance due to the possibility of an event in the area of responsibility. No action is required however the situation should be monitored by someone capable of assessing the potential of the threat.

Lean Forward (Stand By)

An operational state prior to 'stand up' characterised by a heightened level of situational awareness of a disaster event (either current or impending) and a state of operational readiness. Disaster coordination centres are on standby; prepared but not activated.

Stand Up (Activate)

The operational state following 'lean forward' whereby resources are mobilised, personnel are activated and operational activities commenced. Disaster coordination centres are activated.

Stand down

Transition from responding to an event back to normal core business and/or recovery operations. There is no longer a requirement to respond to the event and the threat is no longer present.

Local Disaster Coordination Centre

The Hope Vale Aboriginal Shire Council Local Disaster Coordination Centre is situated in the boardroom of the Hope Vale Aboriginal Shire Council.

Details of the capacities and operations of the Local Disaster Coordination Centre are included in the Disaster Coordination Centre Sub-Plan.

As an alternate should the primary location be affected the Local Disaster Coordination Centre can be moved of the building that the radio station operates.

Concept of Operations for Response

Operational Reporting

Agency Situation Reports will be submitted at intervals as determined by the LDC from the member agencies of the Local Disaster Management Group in order to ensure that the Disaster Coordination Centre maintains complete situational awareness.

LDMG Situation Reports will be submitted on a regular basis to the DDC, Cairns.

Such reports will be required at times stipulated by the DDC Cairns, and will be in the format as prescribed in the Disaster Coordination Centre Sub-Plan.

Financial Management

There is a need for Council and other responding agencies to manage specific internal financial arrangements in support of a disaster event, and the eventual financial claiming process to recoup funds. This area has been addressed via the development of an advisory Financial Management Sub-Plan which addresses a number of issues in relation to disaster financial arrangements.

There are two sets of financial arrangements which, if activated by the Minister, provide financial support to Queensland communities impacted by a disaster event through the reimbursement of eligible expenditure:

State Disaster Relief Arrangements (SDRA)

The intent of the SDRA is to assist in the relief of communities whose social wellbeing has been severely affected by a disaster event (natural or non-natural). The SDRA is State funded, and therefore not subject to the Australian government imposed event eligibility provisions or activation threshold. As a consequence, SDRA is able to address a wider range of disaster events and circumstances where personal hardship exists.

Disaster Recovery Funding Arrangements (DRFA)

The intent of the this funding is to assist the relief and recovery of communities whose social, financial and economic wellbeing has been severely affected by a disaster event. The arrangements provide a cost sharing formula between the State and Australian Government and include a range of pre-agreed relief measures.

Eligible disasters include: Cyclone, Flood, Landslide, Meteor Strike, Storm, Bushfire, Storm Surge, Terrorist Event, Tsunami, Tornado and Earthquake. Drought, frost, heatwave, epidemic events relating from poor environmental planning, commercial development or personal intervention are not eligible events under this funding.

To claim for expenditure reimbursement under SDRA or DRFA arrangements, the relevant arrangements must be activated;

- the relevant relief measures must be activated and the expenditure must meet the eligibility requirements of that measure; and
- documentary support for all eligible expenditure detailed in the claim must be provided by the claimant.

Media Management

A Public Information and Warnings Sub-Plan has been developed to provide for the effective collection, monitoring, management and dissemination of accurate, useful and timely information and warnings to the public during and after disaster events.

Accessing Support and Allocation of Resources

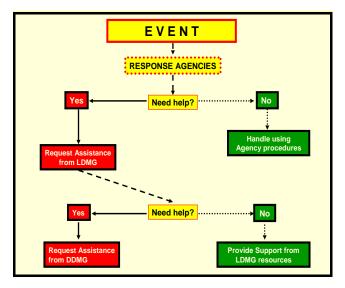
While the Hope Vale LDMG has available to it the combined resources of all of its member agencies to apply to the response to an event, there will be times when the resources available will be either insufficient or inappropriate.

Where the LDMG requires logistics support and/or resources to meet operational requirements that are beyond local capacity and capability, the LDMG should formally seek assistance through a Request for Assistance forwarded to the DDCC.

The DDCC will provide the resource as requested, and the LDMG will be responsible for the management of that resource at local level.

Resources in this context may include human resources, encompassing response personnel and disaster coordination personnel. It should be noted, however that the management of the response to the event will always remain the responsibility of the LDMG.

The following table depicts the disaster management response (and support) system in operation at local level:



Disaster Declaration

Where there is a requirement for a person or a class of persons to exercise the additional powers available under the provisions of s.77 of the Act, the LDMG may request that the District Disaster Coordinator, with the approval of the Minister, declare a disaster situation for the Disaster District or a part of the Disaster District (and, by extension the Hope Vale Aboriginal Shire or a part of the Shire).

The District Disaster Coordinator should take reasonable steps to consult with Council prior to any declaration.

There is also provision for the Premier of Queensland and the Minister for Emergency Services to declare a Disaster Situation for the State of a part of the State.

The chairperson of the State Disaster Management Group or the District Disaster Coordinator <u>only</u> may authorise the exercise of additional powers.

The declaration of a disaster situation does not affect Council's responsibilities in relation to the coordination of the response to and recovery from the disaster event.

Resupply

The LDMG is responsible for the management of and community education and awareness in relation to the resupply of isolated communities and isolated rural properties.

Further details are addressed in the Resupply Operations Sub-Plan and the Queensland Resupply Guidelines. The link below will provide additional information on Resupply.

https://www.disaster.qld.gov.au/dmg/st/Documents/M1205-Queensland-Resupply-Manual.pdf#search=resupply

Hazard Specific Arrangements

The Queensland Disaster Management Arrangements include plans and procedures for specific hazards such as influenza pandemic, animal and plant disease, terrorism and bushfire. Primary agencies are allocated responsibility to prepare for and respond to the specific hazard based on their legislated and/or technical capability and authority. The broader arrangements may be activated to provide coordinated support to the hazard specific arrangements.

The State Disaster Management Plan identifies a number of Specific Hazards which are subject of special planning.

Details of the associated State and National Plans, along with the identified Primary Agency responsible for the development and implementation of these plans are included in the following table.

Primary Agency	Hazard	State and National Plans
Department of Agriculture and Fisheries	Animal and Plan Disease	Australian Veterinary Emergency Plan (AUSVETPLAN) Australian Aquatic Veterinary Emergency Plan (AQUAVETPLAN) Australian Emergency Plant Pest Response Plan (PLANTPLAN) Biosecurity Emergency Operations Manual (BEOM)
	Biological (human related)	State of Queensland Multi-agency Response of Chemical, Biological, Radiological incidents
Queensland Heath	Heatwave	Heatwave Response Plan
	Pandemic	Queensland Pandemic Influenza Plan National Action Plan for Human Influenza
Queensland Fire and	Bushfire	Wildfire Mitigation and Readiness Plans (Regional)
Emergency Services	Chemical	State of Queensland Multi-agency Response to Chemical, Biological, Radiological incidents
Transport and Main Roads	Ship-Sourced Pollution	Queensland Coastal Contingency Action Plan National Plan for Maritime Environmental Emergencies
Queensland Police Service	Terrorism	Queensland Counter – Terrorism Plan National Counter – Terrorism Plan

Hazard Primary Agency State and National Plans

Adapted from Interim Queensland State Disaster Management Plan 2016

Recovery Strategy

Effective recovery requires an integrated, multi-disciplinary approach to needs analysis, consequence management, community engagement, planning and service delivery. Aspects of recovery are conceptually grouped into the following five interrelated functions, applicable in an all hazards environment:

- human and social
- economic
- environment
- building
- roads and transport.

Disaster recovery is the coordinated process of supporting individuals and communities in the reconstruction of the physical infrastructure, restoration of the economy and of the environment, and support for the emotional, social and physical wellbeing of those affected following a disaster event.

The recovery phase of disaster management also involves disaster relief in the provision of immediate shelter, life support and human needs to persons affected by, or responding to, a disaster. For this reason the timely coordinated establishment of disaster recovery strategies is equally as important as, and should be activated in conjunction with, an effective disaster response.

Recovery can be a long and complex process which extends beyond immediate support to include repair, reconstruction, rehabilitation, regeneration and restoration of social wellbeing, community development, economic renewal and growth, and the natural environment.

Examples of recovery strategies may include:

- Providing relief measures to assist persons affected by the event who do not have resources to
 provide for their own personal wellbeing;
- · Restoring essential infrastructure in the area or areas affected by the event;
- Restoring the natural and built environment in areas affected by the event;
- Providing personal support to individuals affected by the event, including temporary hospital
 accommodation, emergency medical supplies, material assistance and counselling services;
 and/or
- Supporting community development

Further details are addressed in the Recovery Sub-Plan

Local Disaster Management Sub Plans

Sub Plans have been developed for a number of disaster management functions, and are included as Annexes to this document:

Activation of the LDMG Community Support Disaster Coordination Centre Disaster Recovery Evacuation Evacuation Centre Management Financial Management Initial Impact & Needs Assessment Public Health Public Information & Warnings Public Works & Engineering Resupply Operations Transport & Logistics

COVID – 19 Pandemic Plan

Annexes

Annex A - Distribution List

Organisation	Hard Copy	Electronic Copy
Hope Vale Aboriginal Shire Council Mayor (Chairperson, LDMG) Deputy Chairperson, LDMG Other Elected Representatives CEO (Local Disaster Coordinator) - Master Copy Operations Manager Social Services Director Council Customer Service Reception	1	1 1 4 1 1
District Disaster Coordinator, Cairns Disaster District		1
Emergency Management Coordinator - QFES, Cairns		1
Local Controller, SES / First Officer, Rural Fire Service		1
Officer in Charge, Queensland Police Service,		1
Senior Health Worker, Hope Vale Hospital		1
Principal, Hope Vale State School		1

A copy of the Main Plan is required by legislation to be available at the main Council Office, and on Council's web page.

Annex B - Risk Register

Hazard	Important Community Item	Risk No.	Risk	Likelihood	Consequence	Risk Rating	Risk treatment	Recommended	Responsible Agency	Timeline
All Events	Disaster Response Capacity	1.	There is a risk that emergency services response to any disaster event will be severely compromised as a result of insufficient response capacity.	A	1	E	Promote community involvement with voluntary agencies such as State Emergency Service and Rural Fire Service in the community	Y	LDMG	Ongoing
	People	2.	There is a risk that people will be affected by a disease pandemic, causing death or severe illness	с	2	н	Public awareness campaign, including specific information for schoolchildren	Υ	HVASC Qld Health	As Required
Disease Pandemic	Medical Services	3.	There is a risk that medical services will be severely stretched by a disease pandemic	с			Ensure that contingency planning maintained to address potential staffing shortages	Y	Qld Health	As Required
	People	4.	There is a risk that the community may be quarantined in isolation for an extended period.	с	3	н	Ensure social distancing of personnel involved in the receipt and distribution of incoming stores and supplies	Y	HVASC	As Required
			There is a risk that animals could be affected by a number of emergency				Maintain quarantine initiatives	Y	AQIS	Ongoing
Emergency Animal Disease	Animals	5.	animal diseases, such as foot and mouth disease, screw-worm fly, Hendra virus, lissa virus	с	3	н	Maintain community awareness initiatives	Υ	AQIS HVASC	Ongoing
							Development and maintenance of a Pest Management Plan	Υ	HVASC	Ongoing
			There is a risk that the lack of power would result in failure of refrigeration, possibly leading to unsafe food issues	в	3	Е	Community awareness campaign in relation to safe food handling and storage	Y	HVASC EHW	As Required
	People	6.	There is a risk that medical services will be affected by the lack of power	в	3	Е	 Ensure that the Health Centre generator is maintained and tested on a regular basis, and the fuel stocks maintained at the optimal level. 	Y	Qld Health	Ongoing
					Ů		 Ensure that the generator at the Aged Care facility is serviced an maintained on a regular basis to enable continuation of dialysis services 	Υ	HVASC Aged Care	Ongoing
							Provision of appropriate portable generators for bores and treatment plant	Υ	HVASC Operations Mgr	2013
							Ensure the generator at the chemical treatment areas is regularly maintained and checked	Y	HVASC Operations Mgr	Ongoing
		7.	There is a risk that the lack of power would result in failure of the water treatment and reticulation system, with associated flow-on risks to health	в	4	E	Community awareness campaign in relation to safe drinking water sources	Υ	HVASC EHW	As required
		7.	and to fire fighting capacity because of lack of water	в	4		Identify above-ground water sources	Υ	HVASC EHW	Ongoing
							Ensure that QFRS Rural has sufficient pumping capacity to source water from creeks, etc.	Y	QFRS Rural	Ongoing
							Ensure that council water trucks are available to assist as required	Υ	HVASC Operations Mgr	As Required
Infrastructure			There is a risk that the lack of power would result in failure of the				Provision of appropriate portable generators	Υ	HVASC Operations Mgr	Ongoing
Failure – Power		 sewerage treatment and pumping system, with associated health and environmental risks 	в	3	н	 In conjunction with the public health sub plan, provide community awareness material in relation to alternative disposal methods 	Y	LDMG	Ongoing	
	Infrastructure						 Lobby Telstra to ensure that there is back-up power available to the current repeater tower(s) 	Υ	HVASC	Immediate
			There is a risk that the lack of power would result in failure of the telephone system, with associated flow-on to the fax, internet and eftpos systems		3	н	Ensure that there is access to the telecommunications tower generator to maintain fuel supplies	Y	HVASC Operations Mgr Telstra	Ongoing
		9.		в			 Develop a community awareness program aimed at ensuring that resident have an old- fashioned dial telephone available which does not need power to opera 	Y	LDMG	Ongoing
							 Purchase appropriate satellite telephone technology for Council, allowing for external communications, via telephone and via the use of the satellite phone as a computer modern 	Y	HVASC	FY 2013/14
							 Island & Cape Store have built-in redundancy via a satellite link enable the continuation of eftpos sales as normal 	Y	Island & Cape	Ongoing
		10.	There is a risk that the lack of power would result in failure of radio and television transmission systems, resulting in diminished capacity to inform the community in relation to the event	в	1	м	Develop/maintain a system of community notice boards in prominent positions in each of the communities	Y	HVASC	Ongoing

							 Investigate the development/maintenance of a disaster warden system, similar to Neighbourhood Watch to act as an information conduit to and from the community 	Y	HVASC LDMG	Ongoing
							 Obtain advice in relation to the viability of a shire-wide Citizen Band radio repeater coverage, for use as an alternative communications vehicle during times of loss of power and telephone systems 	Y	HVASC	2013
Infrastructure Failure - Power							 Investigate sources of funding for the purchase and installation of a CB repeater system, and a number of individual home-based CB radio sets in outlying areas of the shire. 	Y	HVASC	2013
							 Encourage Island & Cape to maintain and regularly check their generator-driven pumping capacity as a part of normal business continuity planning 	Y	LDMG	Ongoing
		11.	There is a risk that the lack of power would result in failure of fuel pumping capacity at service stations	в	1	м	Provide a generator for the Council diesel tank in the workshop	Υ	HVASC Operations Mgr	2013
							Maintain data in relation to above ground (gravity-fed) fuel supplies	Υ	HVASC LDMG	Ongoing
	People	12	There is a risk that the lack of power would result in the loss of electrical lighting cooking appliances, with associated flow-on risk of fires	в	3	н	Community awareness campaign concentrating on fire safety in the home	Y	QFRS Rural	Ongoing
							Obtain and maintain up to date storm surge data and mapping	Y	HVASC LDMG	Ongoing
	Infrastructure	13	There is a risk of inundation by storm surge	D	5	Е	Develop appropriate evacuation planning processes	Y	HVASC LDMG	2013
							Develop appropriate community awareness planning processes	Y	HVASC LDMG	Ongoing
			 There is a risk of death or injury from flying debris 				 Community awareness campaign in relation to safety in cyclones, including an investigation of the provision of cyclone emergency kits to residents 	Υ	HVASC LDMG	Ongoing
		14		с	4	Е	Concerted campaign to have residents clean up their yards of anything which may become a missile during cyclonic winds	Y	HVASC LDMG	Ongoing
							 Development of a local law requiring building sites to be clear of any locse material which may become a missile during cyclonic winds 	Y	HVASC	Immediate
		15.	There is a risk of death by drowning	с	4	Е	Community awareness campaign in relation to safety in cyclones	Y	HVASC LDMG	Ongoing
	People	16	There is a risk of death by electrocution	с	4	Е	Community awareness campaign in relation to safety in cyclones	Y	HVASC LDMG Ergon Energy	Ongoing
Cyclone		17.	There is a risk of social and mental distress in the community	c	3	н	 Development of a Community Support sub plan, to include the provision of community support services, including counseiling 	Y	HVASC LDMG	August 2012
		18	There is a risk of looting	с	2	м	Provision of security patrols	Y	Queensland Police	As Required
		19	There is a risk of break and enters of evacuated homes	с	2	м	Provision of security to evacuated areas	Y	Queensland Police	As Required
			0. There is a risk of damage to homes				Homes built prior to 1982 to be retrolitted to meet the new wind load bearing standards			
		20.		С	3	н	 All other homes to be checked for structural integrity and capacity to withstand relevant wind loads 	Y HVASC		Immediate
	Infrastructure	21.	There is a risk of damage to business properties	с	3	н	Buildings to be checked for structural integrity and capacity to withstand relevant wind loads	Y	Building Owners	Immediate
		22	There is a risk of asbestos contamination from buildings damaged by a cyclone	A	4	E	Ensure that any handling of asbestos in in compliance with the Safe Work Australia How to Safely Remove Asbestos Code of Practice	Y	HVASC QFRS SES	As required
		23	There is a risk of damage to Council and government properties	с	3	н	Buildings to be checked for structural integrity and capacity to withstand relevant wind loads	Y	HVASC Dept Housing & Public Works	Immediate

								_		
		24.	There is a risk of damage to roads	с	3	н	 Ensure that all road construction/repairs/maintenance is completed prior to the onset of the wet season 	Y	HVASC DTMR	Annually
	Fundamental	25.	There is a risk of severe coastal erosion	с	3	н	Investigate the construction of sea walls as appropriate	Y	HVASC	Immediate
	Environment	26.	There is a risk to severe damage to vegetation	с	3	н	Promote the planting of deep-rooted and/or low-growing plants, while removing plants/trees susceptible to being blown over	Y	HVASC	Ongoing
							Community awareness of the dangers of entering floodwaters	Y	HVASC	Annually
	People	27.	There is a risk of death by drowning	D	4	н	Promote swimming lessons for children	Υ	Ed Qld	Ongoing
		28.	There is a risk that the roads will be closed for longer periods than usual	D	1	L	Maintenance of the Council web page to ensure that tourists are aware of road conditions	Υ	HVASC	Ongoing
	Infrastructure	29.	There is a risk of damage to buildings	D	1	L	Review town planning and development arrangements to ensure that housing is only permitted in areas not susceptible to flooding	Y	HVASC	Ongoing
Flood		30.	There is a risk of damage to water and sewerage infrastructure	D	3	м	Ensure that pumping and treatment equipment is situated above potential flood level	Υ	HVASC	Ongoing
		31.	There is a risk of damage to roads	D	3	м	Ensure that roads are maintained to the optimum possible level	Υ	HVASC	Ongoing
	Culture	32.	There is a risk of damage to cemeteries	D	4	н	Investigate potential locations for additional cemetery space in areas not susceptible to high water table inundation of graves	Y	HVASC	Ongoing
	Culture	33.	There is a risk of damage to sites of cultural significance	D	4	н	Commence and maintain a register of sites of cultural significance, including GPS data, for the information of disaster response personnel from outside the community	Y	HVASC Traditional Owners	Ongoing
							Provision of appropriate training for Rural Fire Service volunteers			
		34.	14. There is a risk of death or injury to firefighters	D	4	н	Provision of appropriate personal protective equipment for Rural Fire Service volunteers	Y	QFRS	Ongoing
	People						Provision of appropriate communications			
		35.	There is a risk of death or injury to members of the community	D	4	н	 Provision of a community awareness and preparedness campaign to highlight the fire risk in the community and to encourage individual mitigatory action 	Y	QFRS LDMG	Ongoing
Bushfire		36.	There is a risk of asbestos contamination from buildings damaged by fire	A	4	E	 Ensure that any handling of asbestos in in compliance with the Safe Work Australia How to Safely Remove Asbestos Code of Practice 	Y	HVASC QFRS	As Required
							Fuel load reduction burning	Υ	QFRS HVASC	Ongoing
	Infrastructure	37.	There is a risk of damage to buildings and infrastructure	D	2	L	Development and maintenance of fire breaks	Υ	QFRS HVASC	Annually
							 Provision of a community awareness and preparedness campaign to highlight the fire risk in the community and to encourage individual mitigatory action 	Y	QFRS LDMG HVASC	Annually
	People	38.	There is a risk of death or injury as a result of an event involving the delivery, decanting, transportation, storage or application of hazardous chemicals, which include various fuels, acids and gases.	с	2	L	Continual operator training and vehicle and equipment maintenance in accordance with legislative requirements	Y	HVASC Island & Cape	Ongoing
Hazardous Chemical Event	Environment	39.	There is a risk of damage to the environment as a result of an event involving hazardous chemicals	D	2	L	Provision of bund walls as required at relevant locations	Y	Facility Owners	Ongoing
							Provision of safety training and fire suppression equipment			
	Infrastructure	40.	There is a risk of damage to buildings by fire as a result of an event involving hazardous chemicals	D	D 2 L	Continual operator training and vehicle and equipment maintenance in accordance with legislative requirements	Y	Facility Owners	Ongoing	
							 Investigate the formation of Ambulance First Responder Groups within the broader community 	Y		
		41.	41. There is a risk that medical and patient retrieval/rescue services will be severely stretched by a multi casualty event	A	4	Е	Provision of community first aid courses		QAS Qld Health	Ongoing
Multi Casualty	Infrastructure						Provision of specific training to other emergency services personnel;		Qiu rieaith	
Events		42.	There is a risk that there will be insufficient space for the storage of deceased persons following a multi casualty event	A	3	Е	Identification of potential alternative storage locations, eg transport freezer containers	Y	QPS	Ongoing
							1			

		People	43.	There is a risk of a major event involving a tourist transport or a school bus resulting in death or serious injury	А	3	E	 Ensure that the potential event is subject of a combined emergency services exercise, to identify specific response and resource capacity issues 	Y	QPS Qld Health SES QFRS	Annually						
Emergency Diseas		Environment	44.	There is a risk that plants may be subject to emergency plant disease such as black sigatoka in banana plants	в	3	м	Ensure that appropriate farming practices are implemented and maintained	Y	Banana Farm	Ongoing						
		Environment	45.	There is a risk of an infestation of noxious weeds such as parthenium weed which reduces the reliability of improved pasture establishment and reduces pasture production potential	A	1	L	Develop and maintain a Pest Management Plan	Y	HVASC	Ongoing						
Noxious V	/eed		En incont	Environment	Frederica	Environment	Environment	Environment	46.	There is a risk that an infestation of noxious weeds will affect the growth and sustainability of native plants	А	1	L	Durch and and the David Management Direct	~	HVASC	Oraclas
Infestati	on	Environment	47.	There is a risk that an infestation of noxious weeds will promote other pest species such as feral pigs	А	1	L	Develop and maintain a Pest Management Plan	Ť	HVASC	Ongoing						

Residual Risks

Residual risks as the risks which remain after the Local Disaster Management Group has applied the risk mitigation strategies within their capacity, but those strategies have not sufficiently reduced or eliminated the risk.

Residual risks are listed for the information of the District Disaster Management Group, in order that they may consider mitigation strategies not available to the Local Disaster Management Group.

Hazard	Important Community Item	Risk	Residual Risk
All Hazards (especially those involving multi- casualty scenarios)	Disaster Response Capacity	There is a risk that emergency services response to any disaster event will be severely compromised as a result of insufficient response capacity.	The community has a limited response capacity, because of its size and location. QPS are the only full-time emergency service represented in the community (4 personnel). The nearest QAS presence is in Cooktown. A casualty retrieval service is provided via the primary health care clinic. State Emergency Service and Rural Fire Service both have a small presence in the community, and in the main share membership. While the capacity is there to handle smaller events, any large scale impact would require the expeditious deployment of external emergency services resources.
Cyclone / Fire	People	There is a risk to first responders and to the general population of asbestos contamination from damaged buildings.	The community does not have personnel trained in or equipped for asbestos removal. External expertise will be required.
Cyclone Flood Fire Hazmat Event	People	Various Public Health Risks	The community has one Environmental Health Worker. In a major event, professional EHO assistance will be required for a range of public health/environmental health issues. Prior arrangements are already in place with TPHU.